

Afghanistan Index

*Tracking Variables of
Reconstruction & Security in Post-9/11 Afghanistan*

<http://www.brookings.edu/afghanistanindex>

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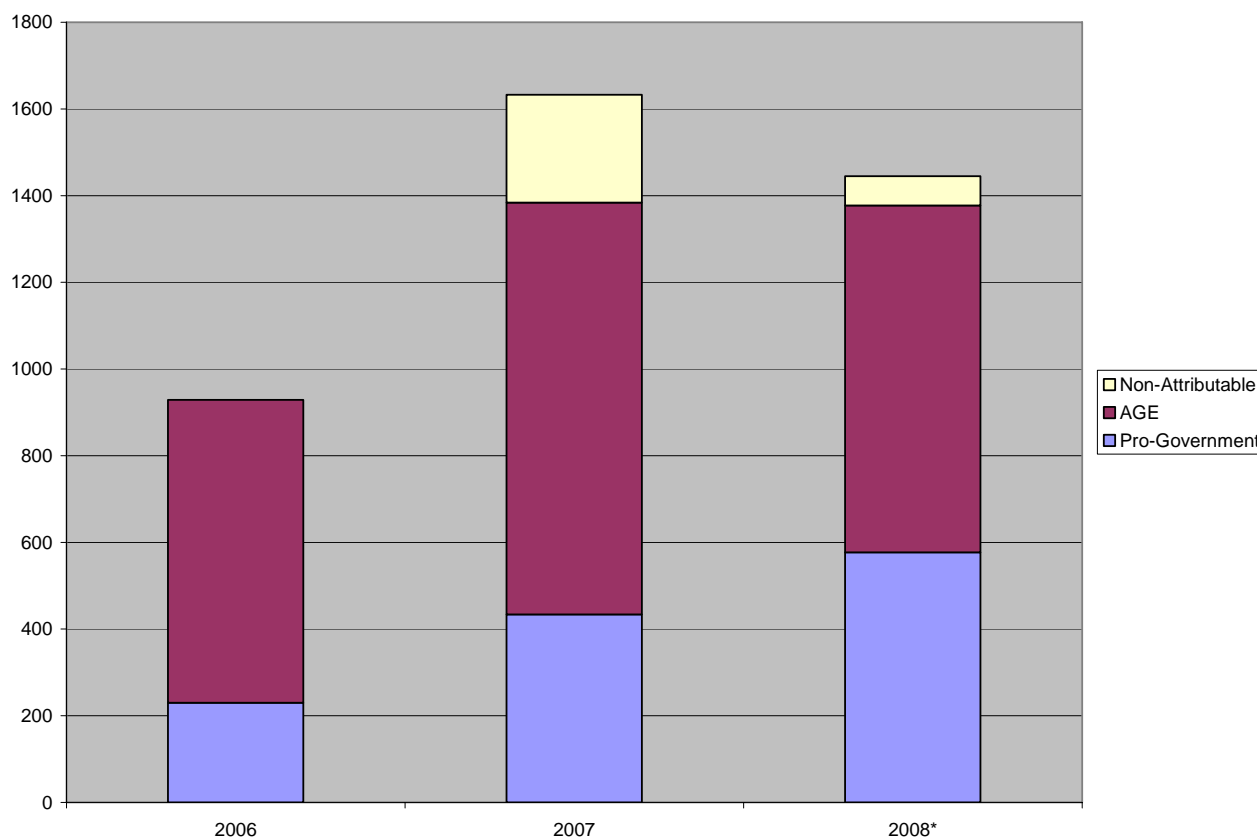
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NOTE ON THE METHODOLOGY OF THE AFGHANISTAN INDEX:

Although the footnotes to the Afghanistan Index document our sources in detail, it is worth noting here a few broad points. The majority of our information comes from the U.S. Government, though we must often analyze it and process it further to show trends over the full period since 2001. Some information comes from foreign journalists on the ground and from nongovernmental organizations; a very modest amount to date comes from Afghan sources. Most tables and charts are straightforward representations of data as we obtain it from the above primary sources, with only modest further analysis and processing required. However, a few graphics, such as those on crime and unemployment rates, require more methodological work (and more assumptions) on our part—and are as a result also perhaps somewhat less precise than most of the tables and charts.

1. SECURITY INDICATORS

(FIGURE 1.1) ESTIMATED NUMBER OF AFGHAN CIVILIAN FATALITIES AS A DIRECT RESULT OF FIGHTING BETWEEN PRO-GOVERNMENT FORCES AND ANTI-GOVERNMENT ENTITIES (AGE), 2006-2008¹



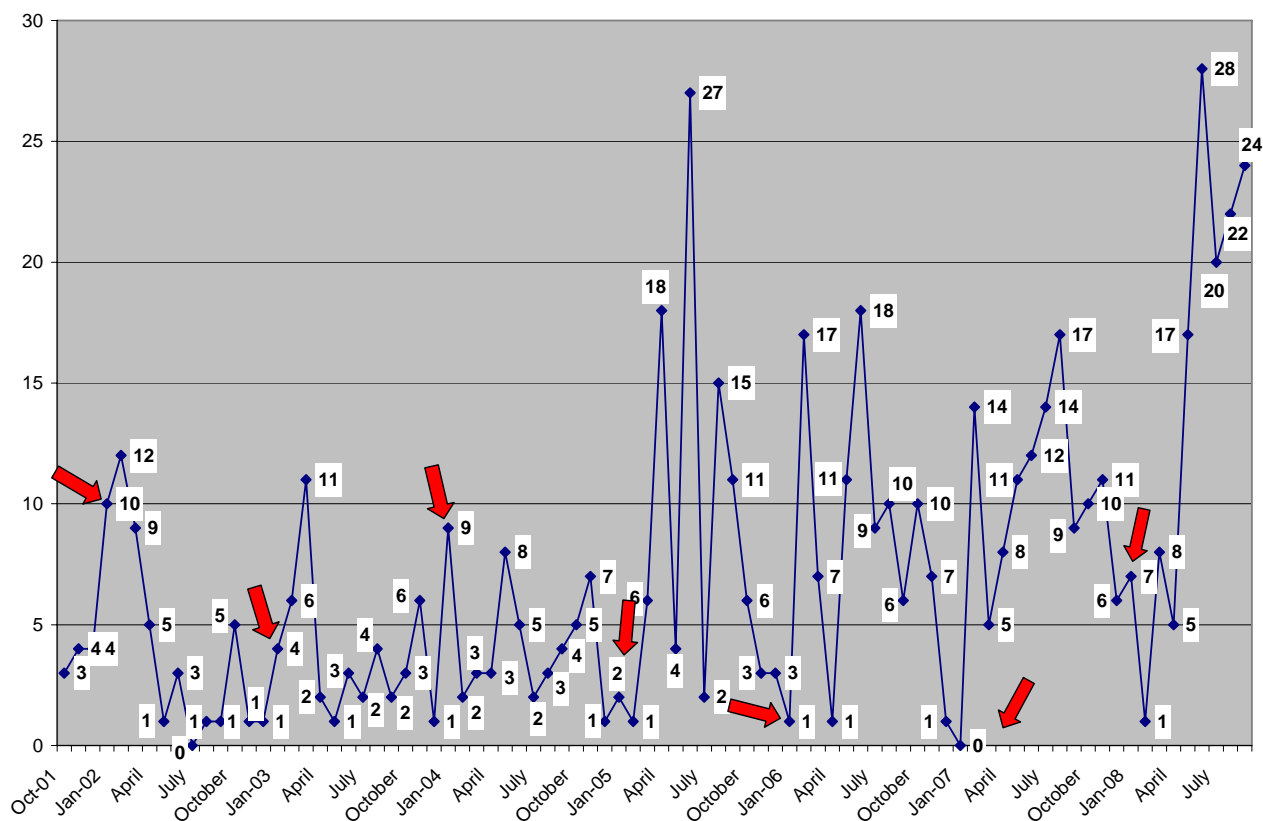
FIGURES IN DETAIL

	2006	2007	2008*
TOTAL	929	1,633	1,445
Attributed to:			
Pro-Government Forces	230 (25%)	434 (27%)	577 (40%)
AGE	699 (75%)	950 (58%)	800 (55%)
Could not be attributed	0	249 (15%)	68 (5%)

***Through August 2008**

NOTE: Pro-Government Forces include Afghan Government and all international forces. Figures from 2006 and 2007 are from Human Rights Watch. 2008 figures provided by UN Assistance Mission for Afghanistan. UNAMA estimate for 2007 was 1,500 total such civilian fatalities. According to UNAMA, the total of 1,445 civilian fatalities through August 2008 compares with 1,040 through the same period in 2007 (representing an increase of 43%).

(FIGURE 1.2) U.S. TROOP FATALITIES SINCE OCTOBER 7, 2001²



Total from October 7, 2001 through September 29, 2008:

Fatalities (all kinds): **603**

Fatalities in hostile incidents: **390**

Fatalities in non-hostile incidents: **213**

* The actual figure for non-hostile fatalities is shown only for months in which there were more than 2 such incidents.

 Indicates the start of a new calendar year

(FIGURE 1.3) CAUSE OF DEATH FOR US TROOPS, BY YEAR³

Year	Improvised Explosive Device	Suicide Bombs	Mortars/RPG's/Rockets	Landmine	Helicopter Losses*	Aircraft Losses*	Other Hostile Fire	Non-Hostile Causes*	Total
2001	0 (0%)	0 (0%)	0 (0%)	0 (0%)	2 (16.7%)	0 (0%)	4 (33.3%)	6 (50.0%)	12
2002	5 (10.2%)	0 (0%)	1 (2.0%)	1 (2.0%)	4 (8.2%)	18 (36.7%)	12 (24.5%)	8 (16.3%)	49
2003	1 (2.1%)	0 (0%)	0 (0%)	0 (0%)	19 (39.6%)	0 (0%)	12 (25.0%)	16 (33.3%)	48
2004	12 (23.1%)	0 (0%)	1 (1.9%)	1 (1.9%)	2 (3.8%)	3 (5.8%)	10 (19.2%)	23 (44.2%)	52
2005	18 (18.2%)	0 (0%)	2 (2.0%)	5 (5.1%)	36 (36.4%)	1 (1.0%)	20 (20.2%)	17 (17.2%)	99
2006	27 (27.6%)	3 (3.1%)	1 (1.0%)	1 (1.0%)	21 (21.4%)	0 (0%)	33 (33.7%)	12 (12.2%)	98
2007	33 (28.2%)	1 (0.9%)	9 (7.7%)	1 (0.9%)	13 (11.1%)	0 (0%)	35 (29.9%)	25 (21.4%)	117
2008	69 (52.7%)	4 (3.1%)	6 (4.6%)	2 (1.5%)	2 (1.5%)	0 (0%)	31 (23.7%)	17 (13.0%)	131
Total	165 (27.2%)	8 (1.3%)	20 (3.3%)	11 (1.8%)	99 (16.3%)	22 (3.6%)	157 (25.9%)	124 (20.5%)	606

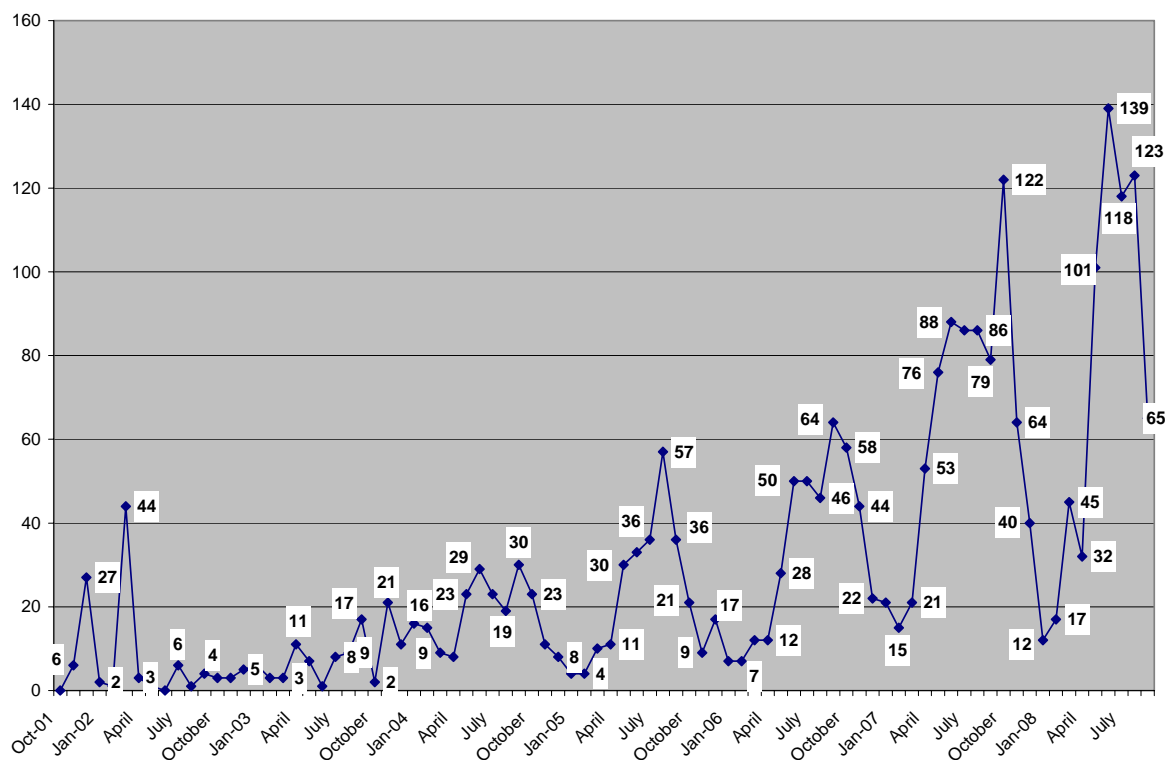
Through September 29, 2008

*Helicopter and aircraft losses include deaths caused by both non-hostile accidents and those downed by hostile fire. The "Non-Hostile Causes" data then does not include non-hostile helicopter or aircraft losses.

(FIGURE 1.4) AMERICAN MILITARY FATALITIES BY CATEGORY OCTOBER 7, 2001 –SEPTEMBER 6, 2008⁴

Category	Total fatalities as of September 6, 2008: 582
Gender	Male: 568 Female: 14
Age	Younger than 22: 113 22-24: 112 25-30: 160 31-35: 82 Older than 35: 115
Component	Active: 473 Reserve: 30 National Guard: 79
Military service	Army: 453 Marines: 59 Navy: 39 Air Force: 31
Officers/Enlisted	Officer: 87 E5-E9: 258 E1-E4: 237
Race/Ethnicity	American Indian or Alaska Native: 8 Asian: 7 Black or African American: 48 Hispanic or Latino: 51 Multiple races, pending or unknown: 3 Native Hawaiian or Pacific Islander: 9 White: 456

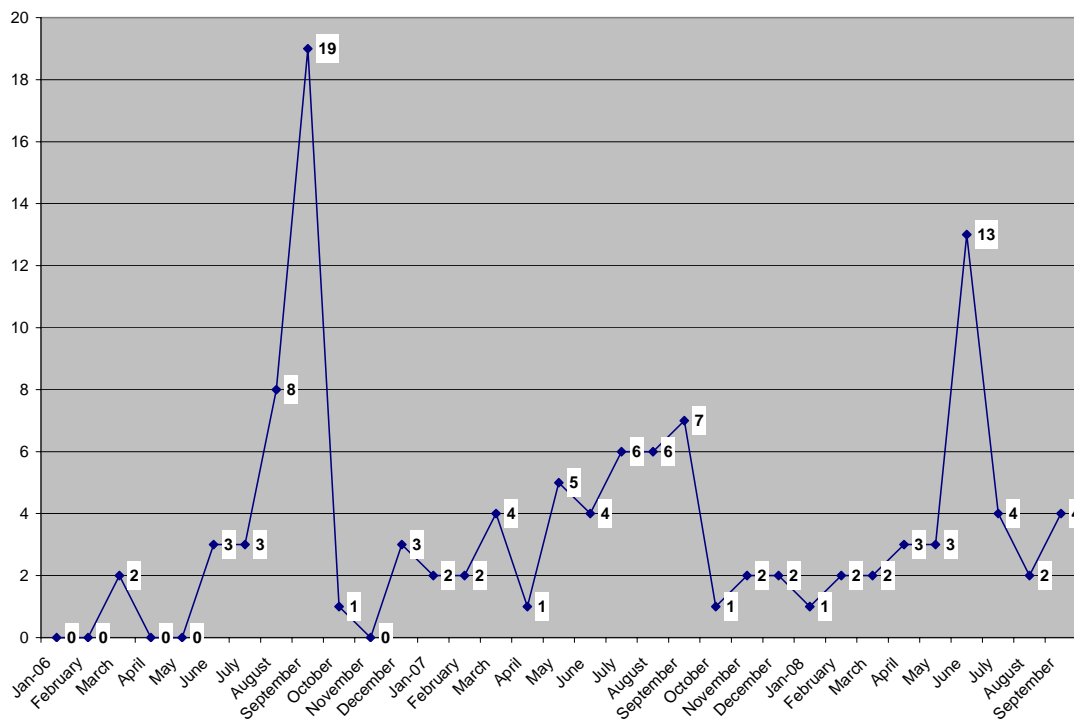
(FIGURE 1.5) U.S. TROOPS WOUNDED IN ACTION SINCE OCTOBER 7, 2001⁵



Total from October 7, 2001 through September 29, 2008: 2,490

The daily Department of Defense casualty reports that we use for our monthly estimates on U.S troops wounded does not make it entirely clear when in a 24-hour period casualties were incurred. Since the reports are published at 10AM daily, there is possibility that our numbers for January 2005 and onwards are slightly off due to uncertainties about whether casualties occurred on the first or the last of each month.

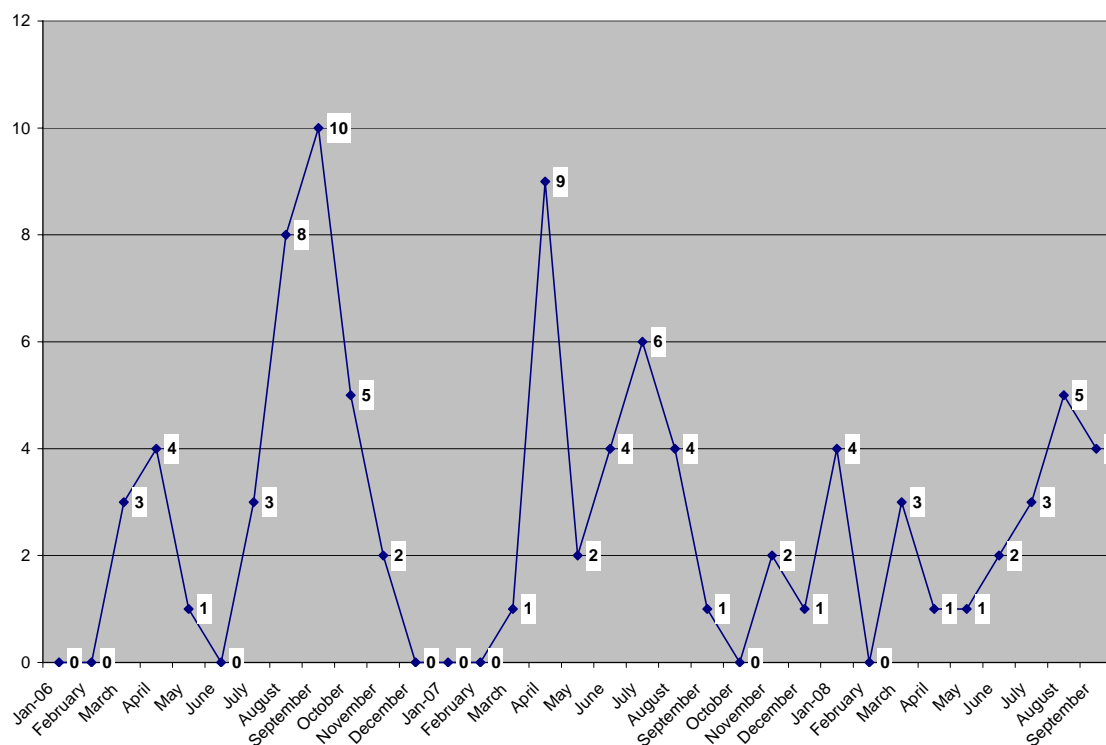
(FIGURE 1.6) BRITISH MILITARY FATALITIES IN AFGHANISTAN SINCE THE START OF 2006⁶



Total through September 29, 2008: 120

NOTE ON THIS GRAPH: From 2002-2005, the British military suffered 5 fatalities that are reflected in the total.

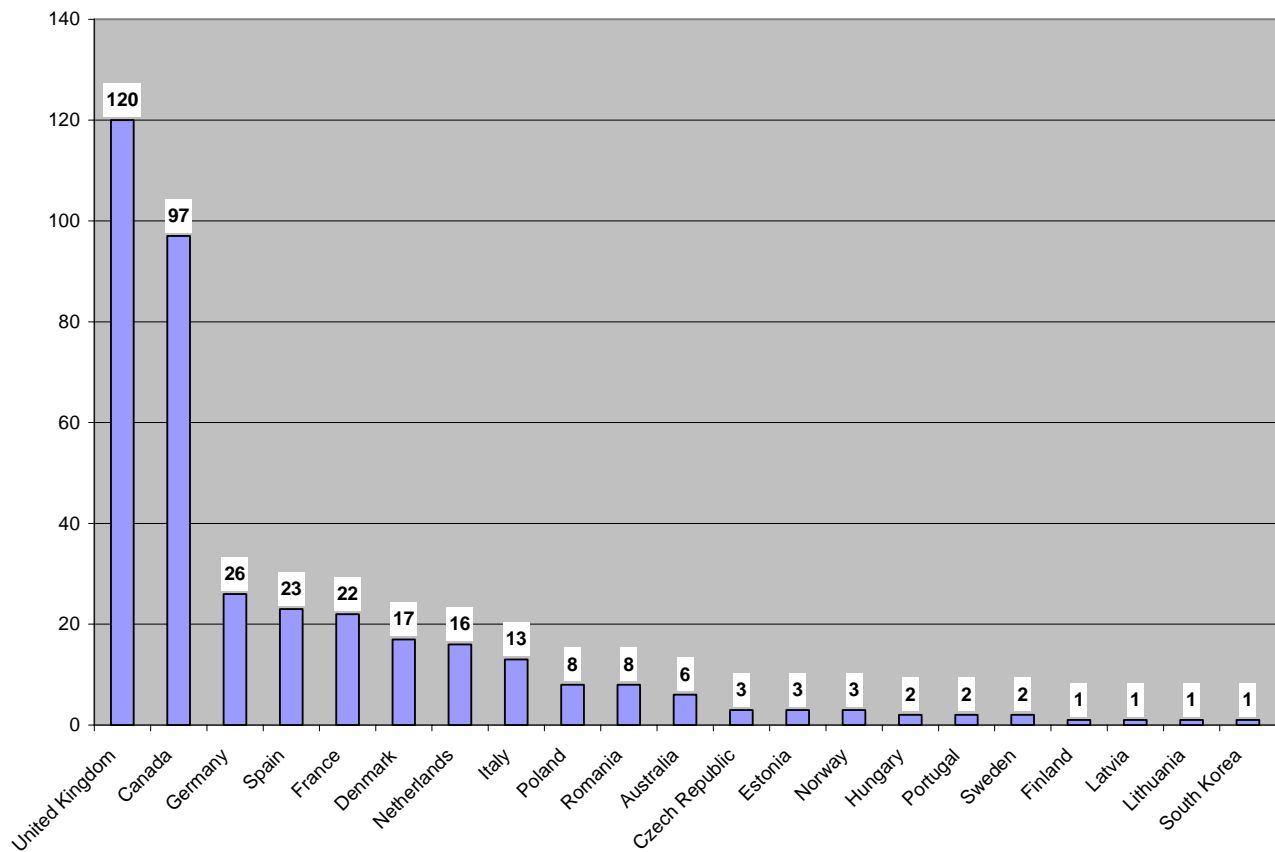
(FIGURE 1.7) CANADIAN MILITARY FATALITIES IN AFGHANISTAN SINCE THE START OF 2006⁷



Total through September 29, 2008: 97

NOTE ON THIS GRAPH: From 2002-2005, the Canadian military suffered 8 fatalities that are reflected in the total.

(FIGURE 1.8) NON-U.S. COALITION TROOP FATALITIES BY COUNTRY SINCE OCTOBER 2001⁸

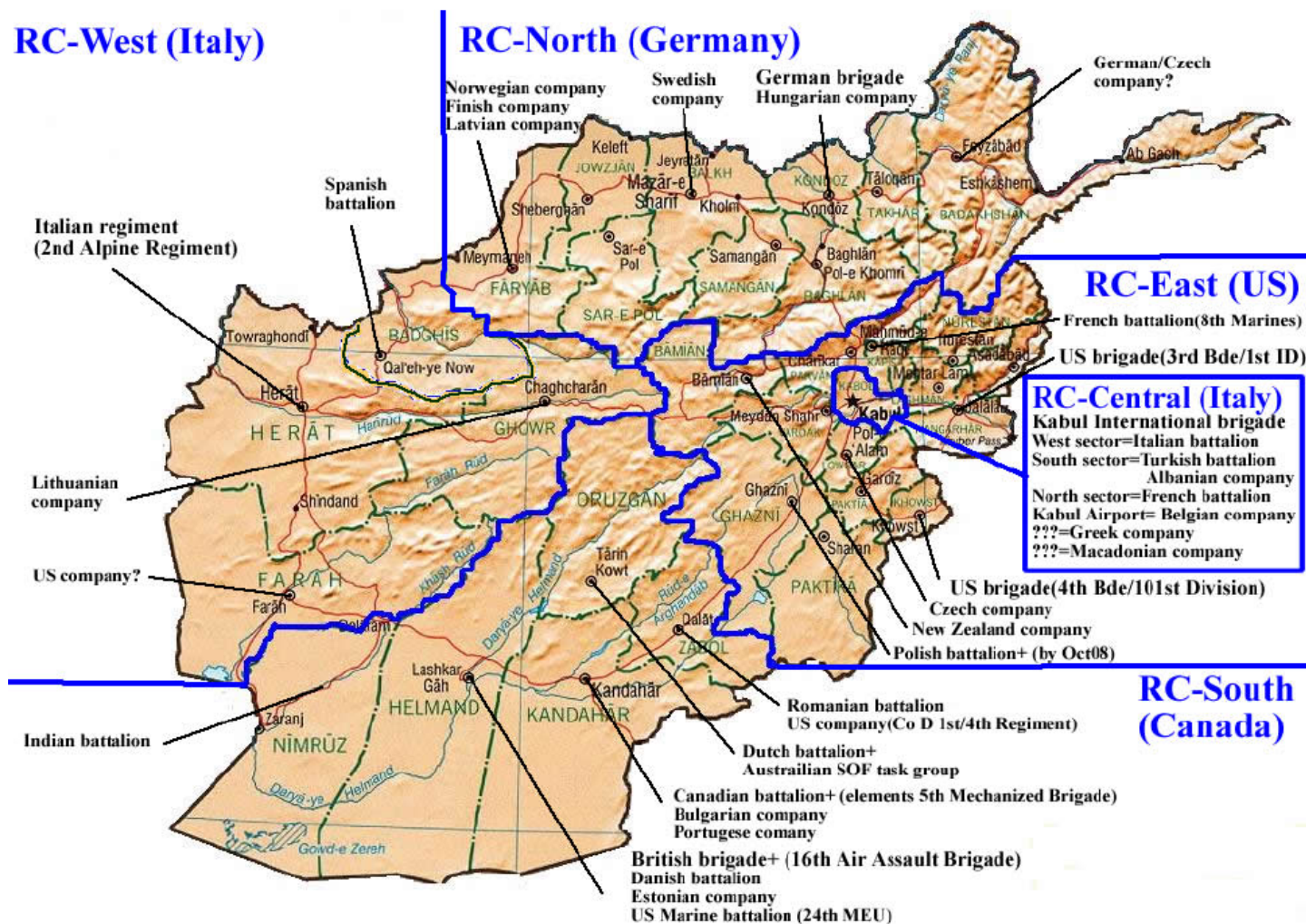


Total through September 29, 2008: 379

(FIGURE 1.9) ESTIMATED U.S. WAR FUNDING FOR OPERATION ENDURING FREEDOM BY AGENCY, FY 2001-FY 2009 BRIDGE FUNDS (\$ BILLIONS)²

	FY 2001 & 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009 BRIDGE	TOTAL
Department of Defense	\$20.0	\$14.0	\$12.4	\$17.2	\$17.9	\$34.9	\$30.2	\$12.5	\$158.9
Foreign Aid and Diplomatic Ops	\$0.8	\$0.7	\$2.2	\$2.8	\$1.1	\$1.9	\$2.3	\$0.6	\$12.4
VA Medical	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.1	\$0.3	\$0.0	\$0.4
TOTAL	\$20.8	\$14.7	\$14.5	\$20.0	\$19.0	\$36.9	\$32.8	\$13.1	\$171.7

(FIGURE 1.10) ESTIMATED ORDER OF BATTLE MAP FOR U.S. AND NATO-ISAF TROOPS




AS OF: JULY 2008

NOTE: Map produced and provided by Christopher Radin of *The Long War Journal* (www.longwarjournal.org) Estimates based on open source data.

(FIGURE 1.11) AMERICAN TROOPS DEPLOYED TO AFGHANISTAN BY MISSION¹⁰

Month	Operation Enduring Freedom (OEF)	NATO International Security Assistance Force (ISAF)	TOTAL U.S. Troops in Afghanistan
September 2008	19,000	15,000	34,000

(FIGURE 1.12) TROOPS COMMITTED TO NATO'S INTERNATIONAL SECURITY ASSISTANCE FORCES (ISAF) BY COUNTRY¹¹

	Albania	140		Finland	80		Lithuania	200		Spain	780
	Australia	1080		France	2660		Luxemburg	9		Sweden	290
	Austria	1		Georgia	1		Netherlands	1770		The former Yugoslav Republic of Macedonia*	135
	Azerbaijan	45		Germany	3220		New Zealand	155		Turkey	725
	Belgium	390		Greece	130		Norway	420		Ukraine	3
	Bulgaria	460		Hungary	200		Poland	1130		United Kingdom	8380
	Canada	2500		Iceland	8		Portugal	40		United States	17790
	Croatia	200		Ireland	7		Romania	730			
	Czech Republic	490		Italy	2350		Singapore	0		Total (rounded)	47600
	Denmark	750		Jordan	0		Slovakia	70			
	Estonia	120		Latvia	70		Slovenia	70			

AS OF: September 1, 2008

1 Turkey recognizes the Republic of Macedonia with its constitutional name

2 Snapshot figure that includes overlapping rotations.

(FIGURE 1.13) TOTAL NATO-ISAF MANPOWER BY REGIONAL COMMAND AND DATE¹²

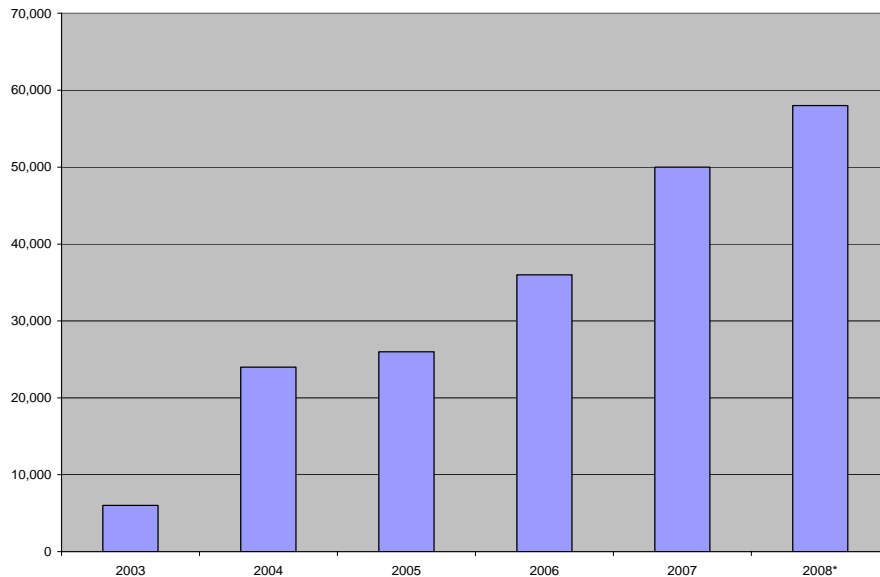
REGIONAL COMMAND	TOTAL TROOPS JUNE 2008	TOTAL TROOPS SEPTEMBER 2008
CAPITAL	5,900	6,300
EAST	16,200	15,500
SOUTH	23,800	19,100
WEST	2,500	2,500
NORTH	4,300	4,200
TOTAL	52,700	47,600

AS OF: September 1, 2008

(FIGURE 1.14) SIZE OF AFGHAN SECURITY FORCES ON DUTY¹³

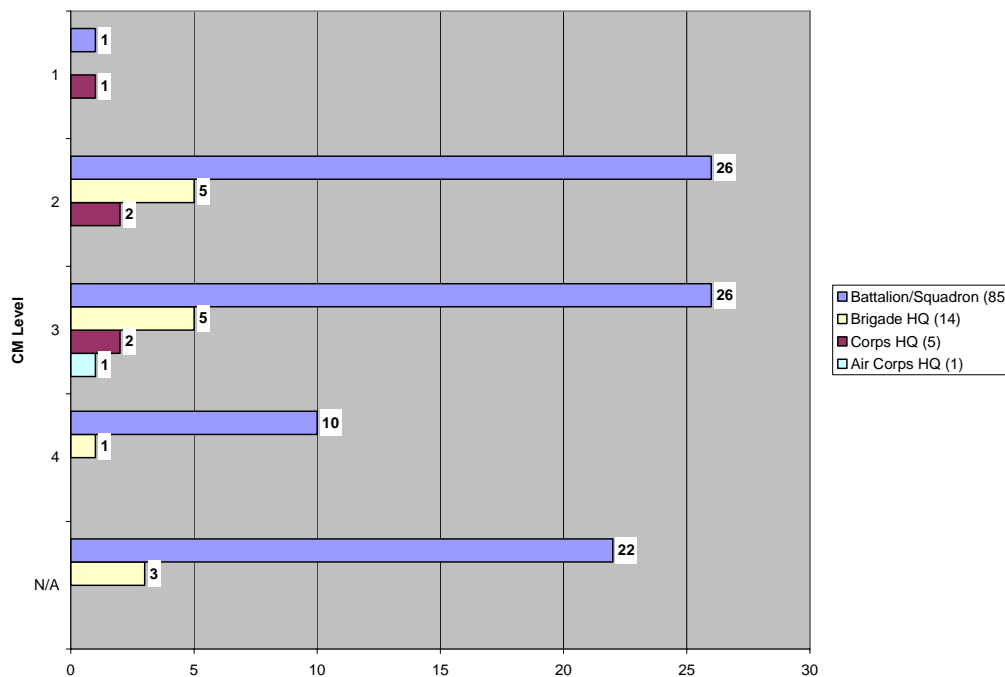
Month	Ministry of Defense Forces	Ministry of Interior Forces	Total Afghan Security Forces
April 2008	57,800	79,910	137,710

(FIGURE 1.15.A) ANNUAL GROWTH OF AFGHAN NATIONAL ARMY (ANA), BY NUMBER OF TROOPS, 2003-PRESENT¹⁴



NOTE: Figures for 2003-2007 are as of year end. 2008 figure is through March.

(FIGURE 1.15) CAPABILITY MILSTONE (CM) ASSESSMENT OF AFGHAN NATIONAL ARMY (ANA) UNITS AND HEADQUARTERS¹⁵



AS OF: March 2008

NOTE ON THIS GRAPH: Number of units and headquarters based on an end goal of 80,000 personnel, 70,000 of whom are projected to be operational by the end of 2008 with the remainder operational by the end of 2009. CM levels are rated on a scale from 1-4 (definitions below).

CM 1: capable of operating independently

CM 2: capable of planning, executing, and sustaining counterinsurgency operations at the battalion level with international support

CM 3: partially capable of conducting counterinsurgency operations at the company level with support from international forces

CM 4: formed but not yet capable of conducting primary operational missions

N/A: Not yet formed or not reporting

(FIGURE 1.16) ANNUAL RECRUITMENT FIGURES FOR AFGHAN NATIONAL ARMY (ANA)¹⁶

YEAR	RECRUITS
2003-2004	9,671
2004-2005	15,790
2005-2006	11,845
2006-2007	21,287
2007-2008	32,135

NOTE: As of March 2008, Year-to-Date re-enlistment is 50% for soldiers and 56% for non-commissioned officers.

NOTE ON THIS TABLE: Years run from March through the following February of respective periods.

(FIGURE 1.17) DETAILED BREAKDOWN OF AFGHAN MINISTRY OF INTERIOR FORCES¹⁷

	Number Authorized	Number Assigned	Percent Assigned
Ministry of Interior Headquarters	6,015	5,237	87
Uniformed Police	44,319	42,969	97
Border Police	17,970	12,213	68
Auxiliary Police	0	9,318	N/A*
Civil Order Police	5,365	1,523	28
Criminal Investigation Division	4,148	2,815	68
Counter Narcotics Police	3,777	2,265	60
Customs Police	0	623	N/A*
Counter Terrorism Police	406	411	101
Standby/Highway Police	0	2,536	N/A*
TOTAL	82,000	79,910	97

AS OF: April 2008

*The auxiliary police, customs police, standby police and highway police are no longer authorized.

(FIGURE 1.18) DEFENSE ASSESSMENT OF AFGHAN NATIONAL POLICE (ANP) CAPABILITIES¹⁸

POLICE UNITS (NUMBER OF UNITS)	CM 1	CM 2	CM 3	CM 4	N/A
Uniformed Police Districts (365)	0	6	6	296	57
Border Police Battalions (33)	0	0	0	33	0
Civil Order Police Battalions (20)	0	6	2	2	10
Counter Narcotics Police Units (15)	0	0	10	3	2
TOTAL (%)	0	12 (3%)	18 (4%)	334 (77%)	69 (16%)

AS OF: April 2008

CM 1: capable of operating independently

CM 2: capable of planning, executing, and sustaining counterinsurgency operations at the battalion level with international support

CM 3: partially capable of conducting counterinsurgency operations at the company level with support from international forces

CM 4: formed but not yet capable of conducting primary operational missions

N/A: Not yet formed or not reporting

(FIGURE 1.19) RECRUITMENT FIGURES FOR THE VARIOUS PROGRAMS OF THE AFGHAN NATIONAL POLICE (ANP), MARCH 2007-MARCH 2008¹⁹

Afghan Border Patrol (ABP)	4,795
Afghan Civil Order Police (ANCOP)	1,414
Afghan Uniform Police (AUP)	11,265
ALL ANP RECRUITS	17,474

NOTE: The AUP serve at the regional, provincial and district levels and carry out local day-to-day policing activities. The ABP provide law enforcement at borders and entry points. The ANCOP is a highly skilled, specialized police force that is split into urban and rural units and conducts operations in areas where government control may be weak or where added support is needed for counterinsurgency operations.

(FIGURE 1.20) NUMBER OF U.S. AND NATO TEAMS/PERSONNEL REQUIRED AND ASSIGNED TO TRAIN AND MENTOR AFGHAN NATIONAL SECURITY FORCES (ANSF)²⁰

U.S. Embedded Training Team (ETT) Personnel for Afghan National Army (ANA)

Number Required	2,391
Number Assigned	1,062
Fill Rate	44%

U.S. Police Mentor Team (PMT) Personnel for Afghan National Police (ANP)

Number Required	2,358
Number Assigned	921
Fill Rate	39%

NOTE: Each PMT is comprised of approximately 16 U.S. personnel.²¹ 1,200 of the 3,400 U.S. Marines deployed to southern Afghanistan during the spring of 2008 are assigned to conduct ANP training missions, but only for approximately 7 months, thus they are not included in the "Number Assigned" column.

NATO Operating Mentoring and Liaison Teams (OMLT's) for Afghan National Army (ANA)

Teams Committed	71
Teams Assigned	31
Fill Rate	44%

NOTE: NATO OMLT teams number between 12-19 personnel each, depending on the size of the unit with which they are embedded.

Nations that have Contributed Full ETT's/OMLT's²²

Canada	Germany	Poland	United States
Croatia	Italy	Spain	
France	Netherlands	United Kingdom	

AS OF: September 2007

Nations that have Contributed Personnel for Multinational ETT's/OMLT's

Canada	France	Norway	United Kingdom
Croatia	Germany	Slovenia	
Czech Republic	Netherlands	Sweden	

AS OF: September 2007

(FIGURE 1.21) NUMBER AND NATIONALITY OF PERSONNEL DEVOTED TO THE EUROPEAN UNION POLICE (EUPOL) MISSION TO AFGHANISTAN²³

POLICE STRENGTH

EU CONTRIBUTORS			
Czech Republic (5)	France (1)	Lithuania (3)	Spain (11)
Denmark (8)	Germany (32)	Netherlands (3)	Sweden (3)
Estonia (1)	Hungary (3)	Poland (3)	United Kingdom (13)
Finland (4)	Italy (14)	Romania (4)	
TOTAL EU CONTRIBUTION: 108			

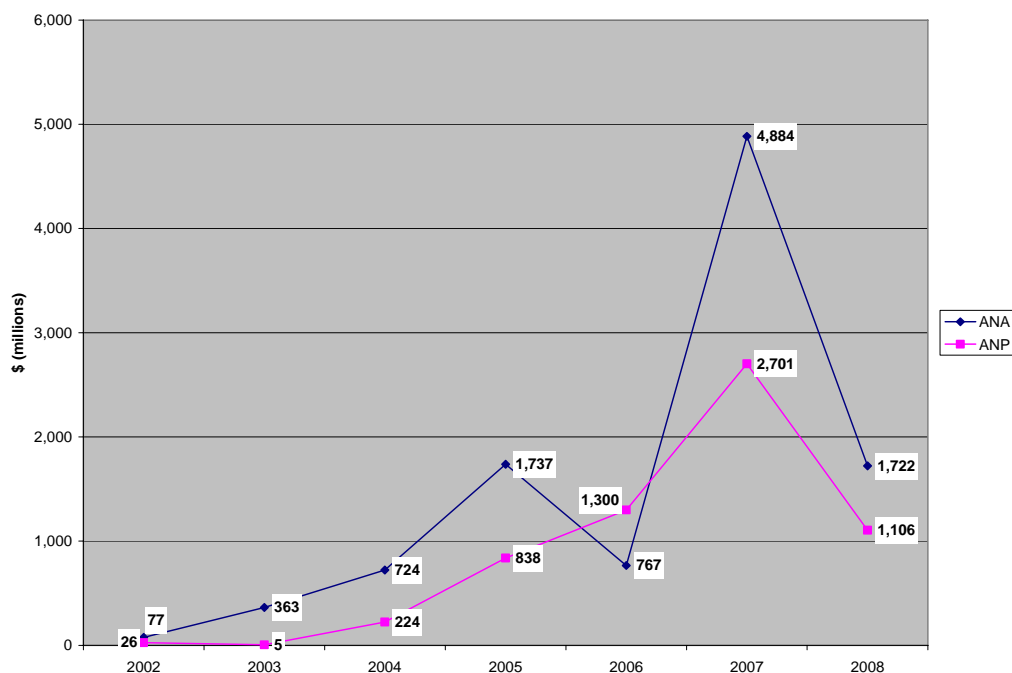
NON-EU CONTRIBUTORS			
Canada (9)	Croatia (2)	Norway (2)	
TOTAL NON-EU CONTRIBUTION: 13			

TOTALS

TOTAL POLICE CONTRIBUTION	121
OTHER INTERNATIONAL CIVILIAN EXPERTS	60
LOCAL STAFF	71
TOTAL STAFFING FOR EUPOL MISSION	252

AS OF: SEPTEMBER 11, 2008

(FIGURE 1.22) U.S. DEPARTMENTS OF DEFENSE AND STATE SUPPORT TO TRAIN AND EQUIP THE AFGHAN ARMY AND POLICE, FISCAL YEARS 2002-2008 (DOLLARS IN MILLIONS)²⁴

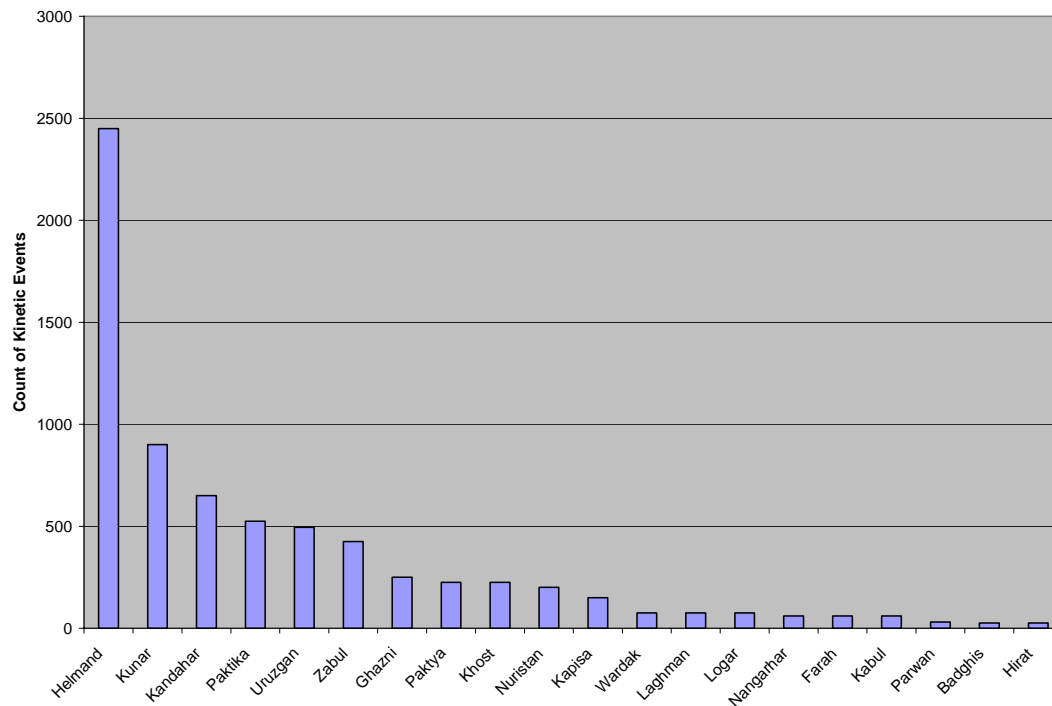


NOTE: FY 2008 figures reflect requested funds. Annual totals rounded to the nearest million..

TOTAL AID (FY 2002-2008 request): ANA \$10,273,000,000; ANP: \$6,199,000,000

*Fiscal year 2008 includes approximately \$1,450 million that has been **appropriated** (approximately \$1,108 million for the ANA and \$342 million for the ANP) and approximately \$1,378 million that has been **requested** (approximately \$614 million for the ANA and approximately \$764 million for the ANP).

(FIGURE 1.23) INSURGENT ATTACKS IN AFGHANISTAN BY PROVINCE, JANUARY 1, 2007-MARCH 8, 2008²⁵



NOTE ON THIS GRAPH: Figures include direct fire, indirect fire and IED explosions. 14 of the 34 provinces in Afghanistan are not included as they experienced less than 20 attacks during this period.

(FIGURE 1.24) COMPARISON OF INCIDENTS CARRIED OUT BY TALIBAN/ANTI-GOVERNMENT ELEMENTS (TB/AGE), WEEKS 1-27 (JANUARY THRU MID-JULY) FOR 2007 AND 2008²⁶

REGIONAL COMMAND/ PROVINCE	2007	2008	% CHANGE
RC CAPITAL			
KABUL	60	81	35%
RC EAST			
PARWAN	14	34	143%
WARDAK	72	133	85%
PANJSHER	0	1	N/A
LOGAR	76	98	29%
KAPISA	26	81	212%
KHOST	240	301	25%
PAKTYA	124	169	36%
GHAZNI	113	221	96%
PAKTIKA	102	151	48%
NANGARHAR	170	193	14%
LAGHMAN	72	107	49%
NURISTAN	40	41	3%
KUNAR	321	331	3%
BAMYAN	1	2	100%
RC EAST TOTAL	1,371	1,863	36%
RC SOUTH			
KANDAHAR	330	552	67%
HELMAND	107	323	202%
NIMROZ	22	49	123%
URUZGAN	41	91	122%
ZABUL	163	158	-3%
DAI KUNDI	10	8	-20%
RC SOUTH TOTAL	673	1,181	75%
RC WEST			
BADGHIS	17	69	306%
HERAT	50	60	20%
GHOR	11	19	73%
FARAH	72	90	25%
RC WEST TOTAL	150	238	59%
RC NORTH			
FARYAB	18	34	89%
JAWZJAN	5	14	180%
SARI PUL	14	2	-86%
BALKH	31	25	-19%
SAMANGAN	4	3	-25%
KUNDUZ	23	68	196%
BAGHLAN	44	42	-5%
TAKHAR	14	17	21%
BADAKSHAN	10	22	120%
RC NORTH TOTAL	163	227	39%
TOTAL, ALL REGIONS	2,417	3,590	49%

(FIGURE 1.25) U.S. PROVINCIAL RECONSTRUCTION TEAM (PRT) AUTHORIZED/ON HAND STAFFING BY LOCATION²⁷

PRT	PROVINCE	DATE CREATED	MILITARY		CIVILIAN					
			Authorized	On Hand	Department of State		USAID		U.S. Department of Agriculture	
					Authorized	On Hand	Authorized	On Hand	Authorized	On Hand
RC EAST										
Asadabad	Konar	February 2004	89	89	1	1	1	1	1	0
Bagram	Parwan/Kapisa	November 2003	63	63	0	0	2	1	0	0
Gardez	Paktia	February 2003	88	88	1	1	1	1	1	1
Ghazni	Ghazni	March 2004	88	88	1	1	1	1	1	1
Jalalabad	Nangrahar	January 2004	88	88	1	1	1	1	1	0
Khowst	Khowst	March 2004	88	88	1	1	1	1	1	0
Mehtar Lam	Laghman	April 2005	88	88	1	1	1	1	1	1
Kalagush	Nuristan	November 2006	88	88	1	1	1	1	1	0
Panjshir	Panjshir	November 2005	55	55	1	1	1	1	1	1
Sharana	Paktika	October 2004	88	88	1	1	1	1	1	0
RC SOUTH										
Qalat	Zabul	April 2004	99	99	1	1	1	1	1	0
RC WEST										
Farah	Farah	September 2004	99	99	1	1	1	1	1	0
TOTAL			1,021	1,021	11	11	13	12	11	4

NOTE ON THIS TABLE: The United States operates 12 out of the 26 PRT's in Afghanistan. All American PRT's are under military command and led by a military officer.

(FIGURE 1.26) COUNTRY LEADERSHIP AND LOCATION OF NON-U.S. PRT'S²⁸

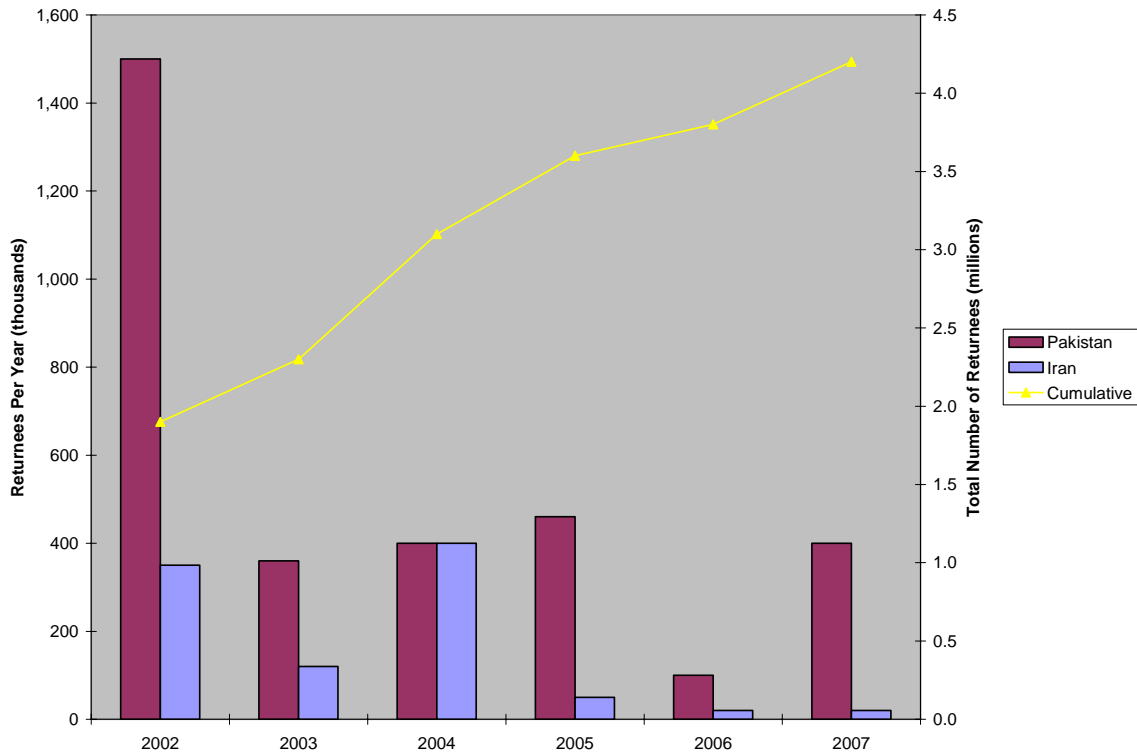
PRT	LEAD NATION	DATE OF COMMAND	DATE CREATED AND PREVIOUS COMMAND NATION (IF DIFFERENT)
RC NORTH			
Konduz	Germany	November 2003	March 2003 (USA)
Mazar-e-Sharif	Sweden	March 2006	February 2003 (United Kingdom)
Feyzabad	Germany	July 2004	
Pol-e-Khomri	Hungary	October 2006	October 2004 (Netherlands)
Meymaneh	Norway	September 2005	July 2004 (United Kingdom)
RC WEST			
Herat	Italy	June 2005	December 2003 (USA)
Qala-e-Naw	Spain	August 2005	
Chaghcharan	Lithuania	August 2005	
RC SOUTH			
Kandahar	Canada	August 2005	December 2003 (USA)
Lashkar-Gah	United Kingdom	May 2006	September 2004 (USA)
Tarin Kowt	Netherlands	August 2006	September 2004 (USA)
RC EAST			
Bamyan	New Zealand	August 2003	
Wardak	Turkey	November 2006	
Logar	Czech Republic	March 2008	

(FIGURE 1.27) ESTIMATED NUMBER OF AFGHAN REFUGEES IN THE REGION BY LOCATION²⁹

COUNTRY	NUMBER OF REFUGEES
Pakistan	2,000,000
Iran	910,000
Other	90,000
TOTAL	3,000,000

As of: March 2008

(FIGURE 1.28) AFGHAN REFUGEES VOLUNTARILY REPATRIATED BY COUNTRY, 2002-2007³⁰



(FIGURE 1.29) ESTIMATE NUMBER OF INTERNALLY DISPLACED PERSONS (IDP'S)³¹

TOTAL	150,000
Southern Provinces	110,000

As of: May 2008

2. GOVERNANCE & RULE OF LAW INDICATORS

(FIGURE 2.1) AFGHANISTAN POPULATION AND DEMOGRAPHIC INFORMATION³²

	TOTAL	MALE	FEMALE
POPULATION (millions)	32.7	16.8 (51%)	15.9 (49%)
ETHNICITY			
Pashtun	13.7 (42%)		
Tajik	8.8 (27%)		
Hazara	2.9 (9%)		
Uzbek	2.9 (9%)		
Aimak	1.3 (4%)		
Turkmen	1.0 (3%)		
Baloch	0.7 (2%)		
Other	1.3 (4%)		

(FIGURE 2.2) SIZE, GENDER, AND ETHNIC MAKEUP OF AFGHANISTAN'S MAIN LEGISLATIVE BODIES³³

Wolesi Jirga (House of the People)

	TOTAL SEATS	MEN	WOMEN
GENDER	249	184 (74%)	65 (26%)
ETHNICITY			
Pashtun	118 (47%)		
Tajik	53 (21%)		
Hazara	30 (12%)		
Uzbek/Turkmen	25 (10%)		
Non-Hazara Shi'a	11 (4%)		
Arab	5 (2%)		
Ismaili	3 (1%)		
Pashai	2 (<1%)		
Baluchi	1 (<1%)		
Nuristani	1 (<1%)		

NOTE: The **Wolesi Jirga** consists of directly elected provincial representatives. The number of representatives each of Afghanistan's 34 provinces receives is calculated according to population. The Wolesi Jirga constitutes the first step in passing legislation, with all bills passing with two-thirds majority being forwarded to the Meshrano Jirga (House of Elders) and then the President. The Wolesi Jirga also has final say on the appointment of government ministers and other high-ranking officials.

Meshrano Jirga (House of Elders)

	TOTAL SEATS	MEN	WOMEN
GENDER	102	76 (75%)	26 (25%)
ETHNICITY			
Pashtun	36 (35%)		
Tajik	32 (31%)		
Hazara	16 (16%)		
Uzbek/Turkmen	8 (8%)		
Baluchi	3 (3%)		
Nuristani	3 (3%)		
Others	4 (3%)		

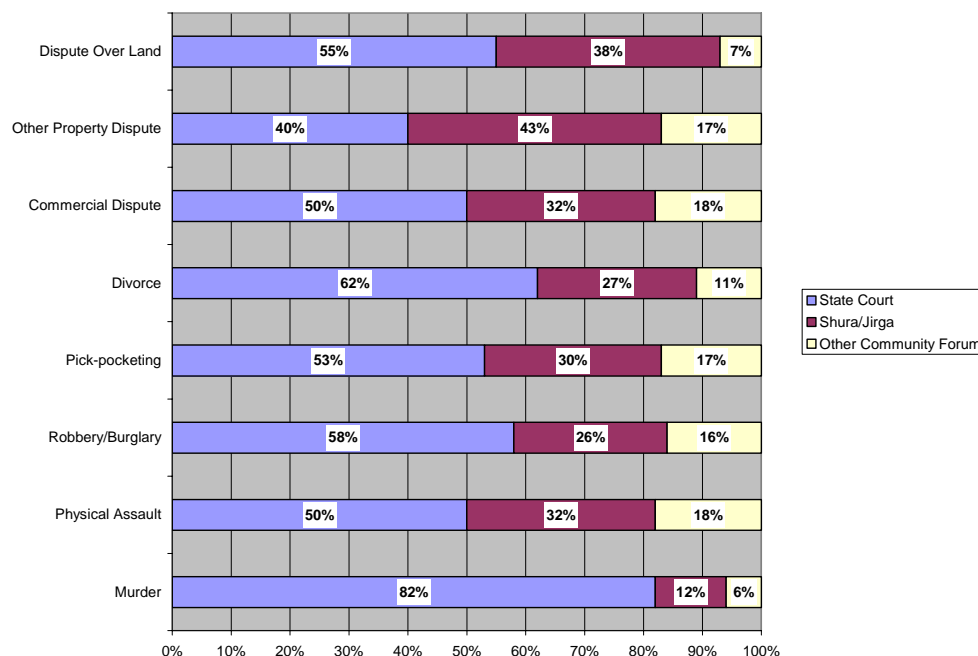
NOTE: Two-thirds of the **Meshrano Jirga** is indirectly elected by the Provincial and District Councils while the remaining third is appointed directly by the President.

Provincial Councils (34 total, one for each Province)

	TOTAL SEATS	MEN	WOMEN
GENDER	420	296 (70%)	124 (30%)

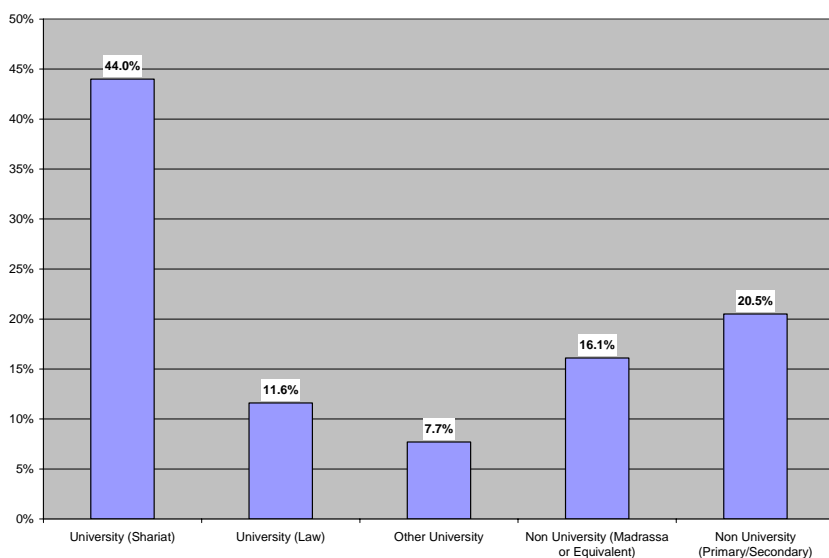
NOTE: Provincial Councils consist of between 9 and 29 directly elected representatives, based on the population of the Province.

(FIGURE 2.3) WHERE AFGHANS CHOOSE TO TAKE DIFFERENT TYPES OF LEGAL CASES³⁴



NOTE: Results based on survey of approximately 6,200 Afghans polled in February 2007. Answers refer to a hypothetical situation and not actual events.

(FIGURE 2.4) HIGHEST LEVEL DEGREE ACQUIRED BY JUDGES RESPONDING TO A RANDOM SURVEY³⁵



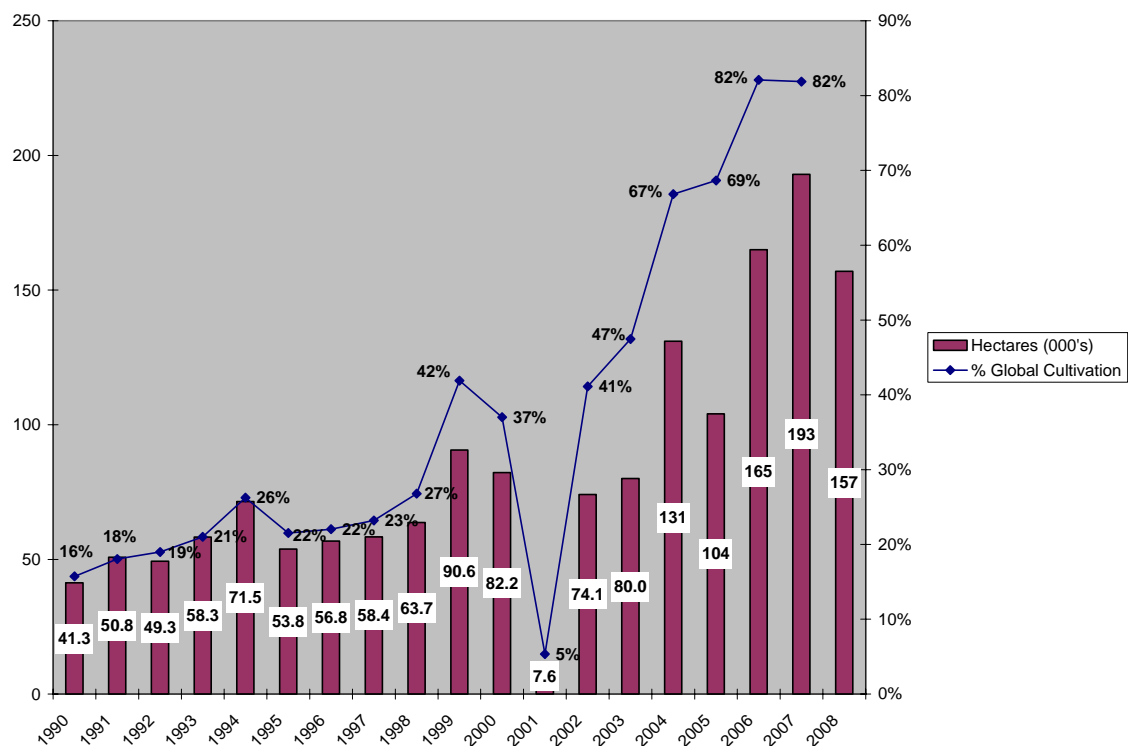
NOTE: Results based on a May 2006 random survey of 157 judges, of whom 17 work with the Supreme Court, 48 on Provincial Appeals Courts and 92 on Urban or District Primary Courts. “Shariat” refers to a degree received from an Islamic Law faculty. “Madrassas” are schools below the university level whose curriculum focuses mostly on traditional Islamic scholarship.

(FIGURE 2.5) ACCESS TO LEGAL RESOURCES FOR JUDGES RESPONDING TO A RANDOM SURVEY³⁶

ACCESS	YES	NO
Statutes or other governmental regulations	63.7%	36.3%
Textbooks on the law	45.2%	54.8%
Written decisions of the Supreme Court	17.2%	82.8%
Professional support from an experienced mentor	19.1%	80.9%

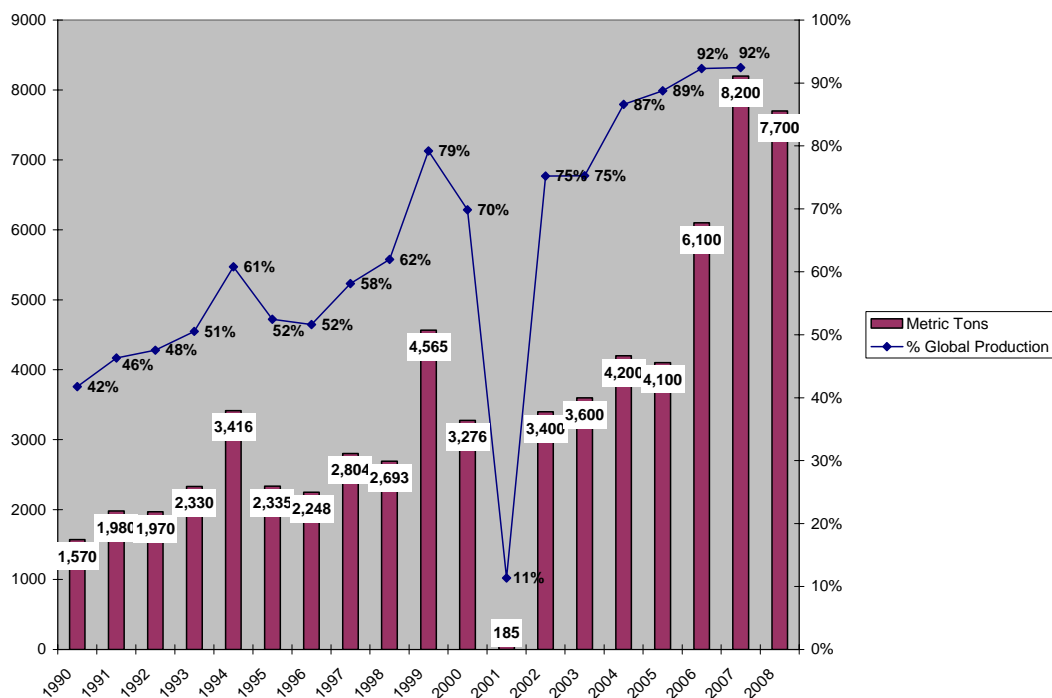
NOTE: Results based on a May 2006 random survey of 157 judges, of whom 17 work with the Supreme Court, 48 on Provincial Appeals Courts and 92 on Urban or District Primary Courts.

(FIGURE 2.6) ANNUAL POPPY CULTIVATION IN AFGHANISTAN (HECTARES) AND PERCENTAGE OF GLOBAL CULTIVATION, 1990-2008³⁷



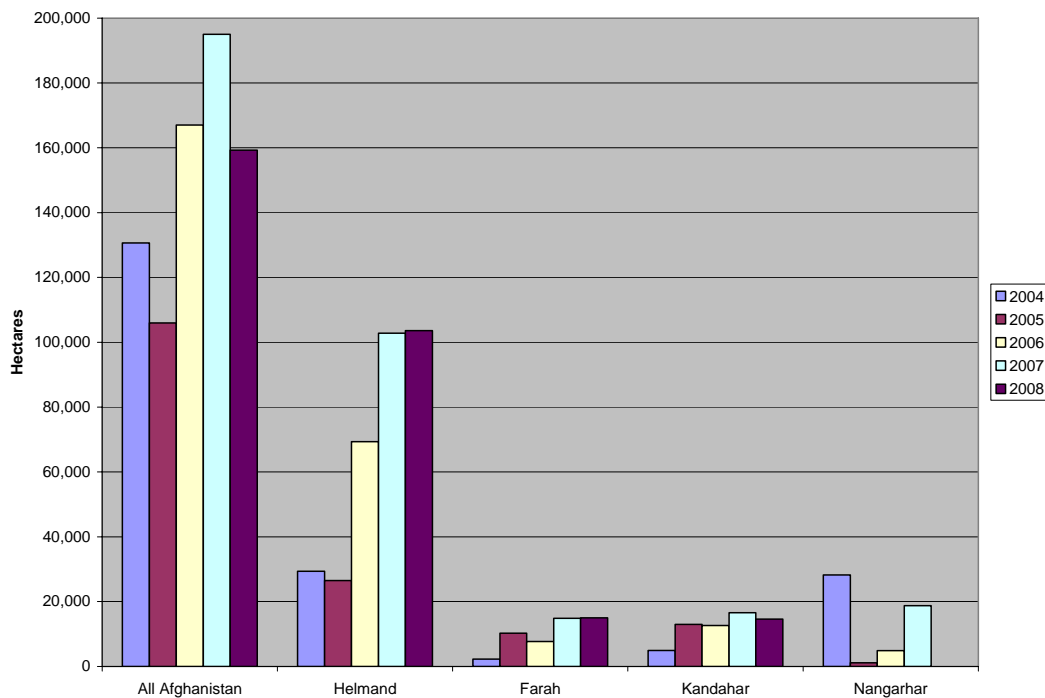
NOTE: % Global Cultivation for 2008 not yet reported

(FIGURE 2.7) ANNUAL OPIUM PRODUCTION IN AFGHANISTAN (METRIC TONS) AND PERCENTAGE OF GLOBAL PRODUCTION, 1990-2008³⁸

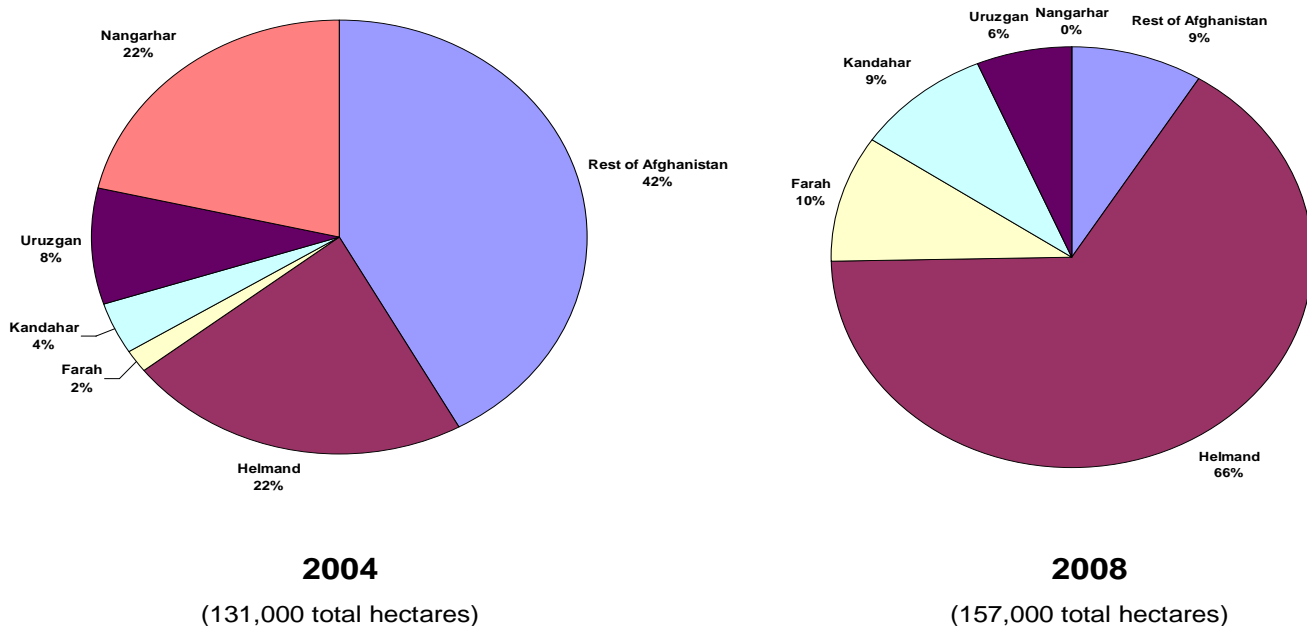


NOTE: % Global Production for 2008 not yet reported

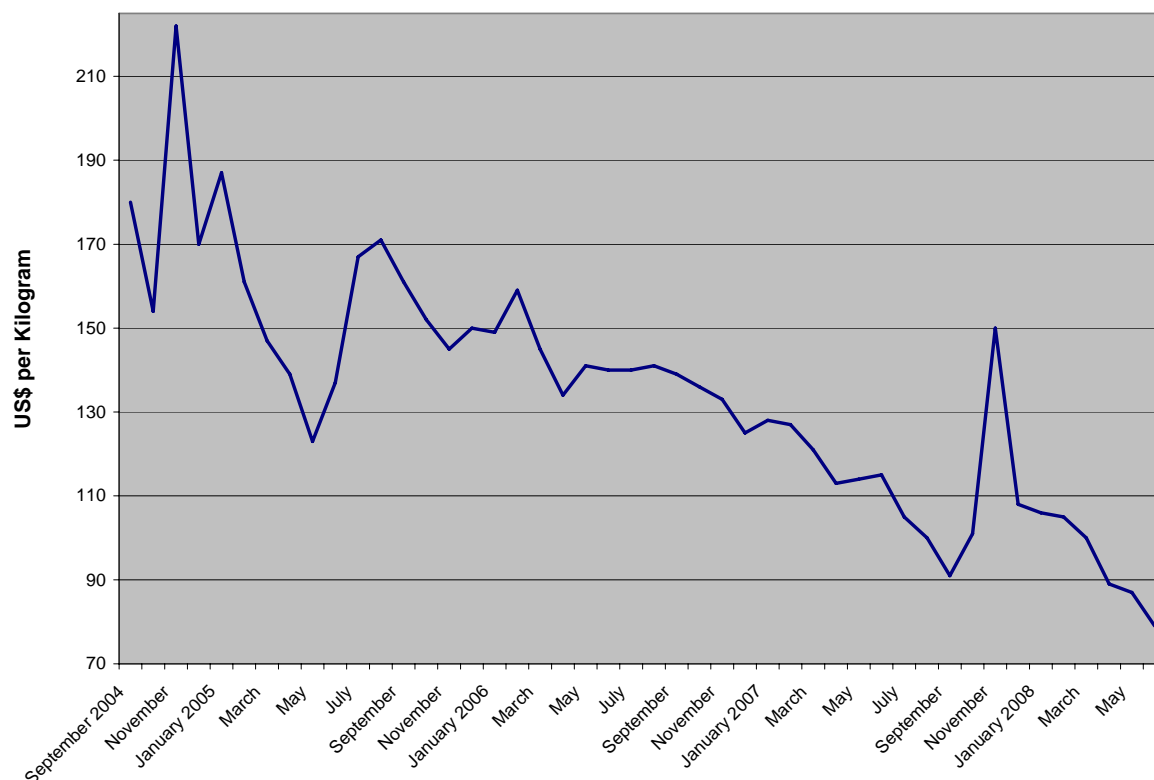
(FIGURE 2.8) OPIUM POPPY CULTIVATION LEVELS IN AFGHANISTAN (WITH TOP-PRODUCING PROVINCES), 2004-2008 (HECTARES)³⁹



(FIGURE 2.9) SNAPSHOT COMPARISON OF AFGHANISTAN'S TOP OPIUM-PRODUCING PROVINCES, BASED ON AMOUNT OF LAND DEVOTED TO CULTIVATION, 2004 & 2008



(FIGURE 2.10) MONTHLY FARM-GATE PRICE FOR DRY OPIUM SINCE SEPTEMBER 2004 (US\$/KG)⁴⁰



THROUGH JULY 2008

(FIGURE 2.11) AFGHANISTAN'S RANK IN REPORTERS WITHOUT BORDERS' INDEX OF PRESS FREEDOM, 2002-2007⁴¹

YEAR	SCORE	RANK	NUMBER OF COUNTRIES SURVEYED
2007	56.5	142	169
2006	44.3	130	168
2005	39.2	125	167
2004	28.3	97	167
2003	40.2	134	166
2002	35.5	104	139

NOTE ON INDEX OF PRESS FREEDOM TABLE: The Index is based on a questionnaire with 50 criteria for assessing the state of press freedom in each country. It includes every kind of violation directly affecting journalists (such as murders, imprisonment, physical attacks and threats) and news media (censorship, confiscation issues, searches and harassment). In addition to taking into account abuses attributable to the state, those carried out by armed militias, clandestine organizations or pressure groups are also considered.

The lower the score attained, the higher the degree of press freedom in that respective country. Although there is no specific information given regarding how the overall score was compiled, the top-rated countries for 2007 received an overall score of 0.75, with the median receiving a score of 25.3. The overall average score for the 2007 Index was 31.5.

(FIGURE 2.12) AFGHANISTAN'S RANK IN TRANSPARENCY INTERNATIONAL'S ANNUAL CORRUPTION PERCEPTIONS INDEX (CPI)⁴²

YEAR	RANK	NUMBER OF COUNTRIES SURVEYED
2007	172 (T)	180
2006	NO DATA	163
2005	117 (T)	159

(T): Indicates years Afghanistan's score tied with one or more other country.

NOTE ON THIS CHART: The CPI is a composite index that draws on 14 expert opinion surveys. It scores countries on a scale from zero to ten, with zero indicating high levels of perceived corruption and ten indicating low levels of perceived corruption. Due to a lack of reliable data, Afghanistan was not included in the CPI survey for the years 2006.

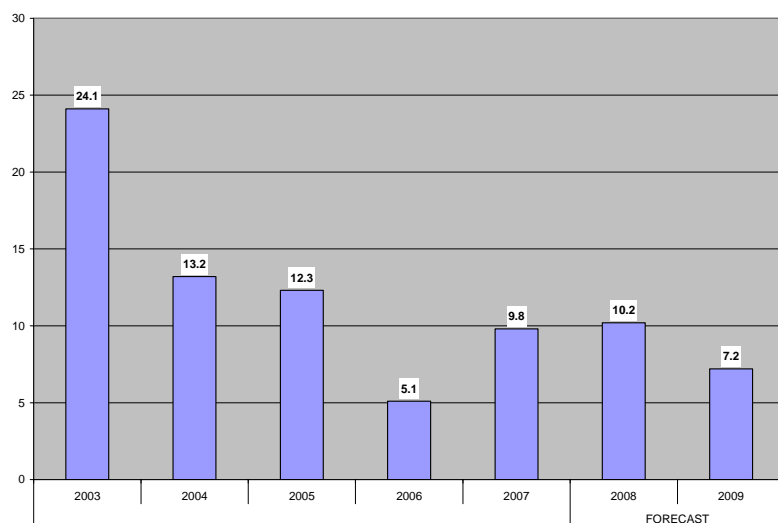
(FIGURE 2.13) AFGHANISTAN'S RANK IN THE BROOKINGS INSTITUTION'S INDEX OF STATE WEAKNESS IN THE DEVELOPING WORLD, 2008⁴³

RANK	COUNTRY	OVERALL SCORE
1	Somalia	0.52
2	Afghanistan	1.65
3	Democratic Republic of Congo	1.67
4	Iraq	3.11
5	Burundi	3.21

NOTE: 141 nations were surveyed. Each nation was allocated a score of 0-10 points for each of 4 broad categories (Economic, Political, Security, and Social Welfare). Overall scores were calculated by taking the average of the 4 scores. The median score (Benin, #71) received a score of 6.36 while the highest score (Slovak Republic, #141) received a score of 9.41.

3. ECONOMIC & QUALITY OF LIFE INDICATORS

(FIGURE 3.1) ANNUAL INFLATION⁴⁴



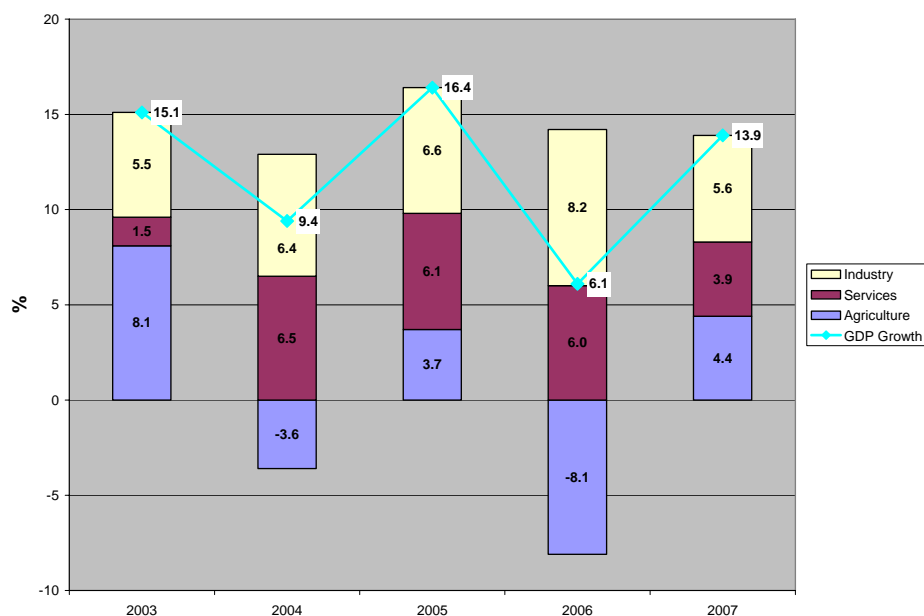
(FIGURE 3.2) REAL GDP (TOTAL, PER CAPITA AND GROWTH), 2003-2008⁴⁵

	2003	2004	2005	2006	2007*	2008^
TOTAL (\$US billions)	4.4	5.4	6.5	7.0	8.8	11.2
PER CAPITA (\$US)	186	218	252	264	323	399
GROWTH (% change YOY)	15.1%	9.4%	16.4%	6.1%	13.9%	8.6%

*Data based partly on estimates.

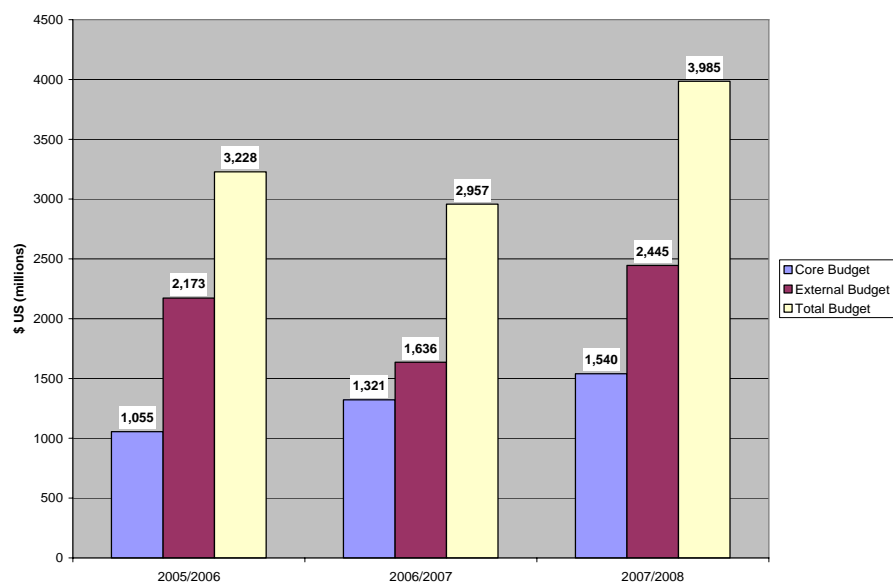
^IMF forecast

(FIGURE 3.3) GDP GROWTH AND SECTOR CONTRIBUTIONS TO GROWTH, 2003-2007⁴⁶



NOTE: Data for 2007 are estimated.

(FIGURE 3.4) BREAKDOWN OF AFGHAN ANNUAL BUDGET (CORE VS. EXTERNAL), FY 2005/2006 THRU FY 2007/2008⁴⁷



NOTE: The Afghan government has direct control of the Core Budget, while having only limited or no control over the External Budget.

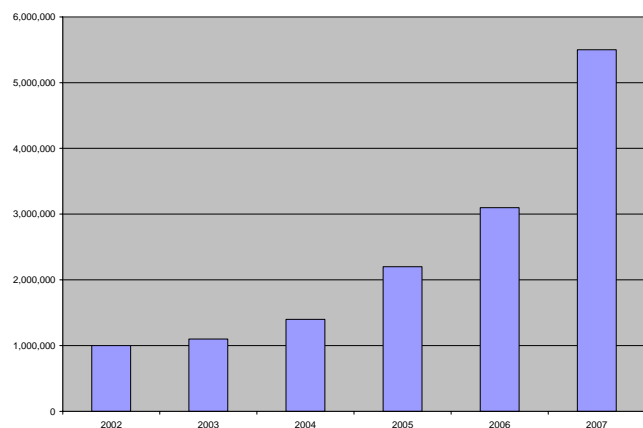
(FIGURE 3.5) COMPARISON OF ELECTRICITY SUPPLY SOURCES AND CAPACITY: 1979, 2002 AND 2007⁴⁸

YEAR	HYDRO (MW)	THERMAL (MW)	IMPORTED (MW)	OTHER* (MW)	TOTAL SUPPLY (MW)
1979	259	137	0	0	396
2002	16	16	87	0	243
2007	90	90	167	133	652

*Includes diesel, micro-hydro and renewable

NOTE: As of 2007, it is estimated that only 20% of the population (13% in rural areas) have access to public power on certain days for a limited number of hours.

(FIGURE 3.6) ESTIMATED NUMBER OF TELEPHONE USERS IN AFGHANISTAN BY YEAR, 2002-2007⁴⁹



(FIGURE 3.7) ESTIMATED PERCENTAGE OF AFGHANS WITH ACCESS TO WATER/SANITATION FACILITIES⁵⁰

Access to safe drinking water	23%
Access to adequate sanitation	12%

As of June 2008

(FIGURE 3.8) HEALTHCARE METRICS

% PEOPLE LIVING IN DISTRICTS WHERE BASIC PACKAGE OF HEALTH CARE PROGRAM (BPHC) IS BEING IMPLEMENTED⁵¹

2003	9%
2005	77%
2006	82%

NOTE: The BPHC is a program started in 2002 by the Ministry of Public Health to provide essential basic healthcare throughout Afghanistan's districts.

LIFE EXPECTANCY⁵²

	2004	2006
Men	42	44
Women	42	43

INFANT AND CHILDREN UNDER-FIVE MORTALITY RATES (PER 1,000 LIVE BIRTHS)⁵³

	2003	2006
Infant	165	129
Children Under Five	257	191

% OF AFGHAN CHILDREN RECEIVING VARIOUS VACCINATIONS⁵⁴

	2003	2006
BCG Vaccine	57%	70%
Polio Vaccine	30%	70%

NOTE: The BCG is a vaccination to prevent tuberculosis.

(FIGURE 3.9) EDUCATION METRICS⁵⁵

LITERACY (2007 Estimate)

OVERALL	28%
Male	36%
Female	18%

PRIMARY/SECONDARY EDUCATION (2007 Statistics)

TOTAL ENROLLMENT (millions)	6+ million
Girls	2 million
NUMBER OF SCHOOLS	9,062
All Girls	1,337
Co-ed	4,325
NUMBER OF TEACHERS	142,500
Women	40,000
Schools Burned Down	117
Schools closed due to severe threats	207
Students and Teachers killed by violence	157

NOTE: It is estimated that in 2001 less than 1 million students were enrolled in primary/secondary education, virtually none of them girls.

(FIGURE 3.10) POVERTY LEVELS, 2007⁵⁶

% Population Living Below the Poverty Line*	% Population Living Slightly Above the Poverty Line	% Population Experiencing Food Poverty^
42%	20%	45%

*Defined as living on a monthly income of US \$14/month or less

^Those unable to purchase sufficient food to guarantee world standard minimum food intake of 2,100 calories/day

(FIGURE 3.11) FOREIGN AID PLEDGED, COMMITTED AND DISBURSED, 2002-2011 (\$ MILLIONS)⁵⁷

DONOR	AID DISBURSED 2002-2008	AID COMMITTED BUT NOT DISBURSED 2002-2008	AID PLEDGED 2002-2011 (NOT COMMITTED/DISBURSED)
US/USAID	5,022.9	5,377.0	12,389.1
Japan/JICA	1,393.5	16.9	0
United Kingdom	1,266.3	188.9	0
European Commission	1,074.1	646.7	19.2
World Bank	852.7	750.7	1,023.8
Germany	767.8	458.2	0
Canada	730.7	48.1	338.9
Asian Development Bank	547.8	1,009.7	183.1
Italy	424.4	0	0
Netherlands	407.1	85.5	0
Norway	277.0	122.3	0
Sweden	217.3	41.2	11.3
Iran	213.9	13.9	126.2
ECHO*	207.7	2.2	58.3
India	204.3	650.9	86.9
Australia	194.8	0	27.6
UN Agencies	171.0	0	0
Denmark	152.8	59.9	63.0
Russian Federation	139.0	0	0
Aga Khan	119.3	0	0
France	79.9	29.5	0
Saudi Arabia	76.9	30.0	113.1
Finland	46.1	29.9	14.0
Switzerland	51.6	44.0	0
China	41.0	20.4	84.2
Spain	25.6	37.2	190.5
Turkey	20.8	22.8	46.4
TOTAL	14,726.3	9,685.9	14,775.6

AS OF: February 2008

*ECHO: European Commission Humanitarian Aid Office

NOTE: **PLEDGED** aid is promised but yet to be devoted for a specific purpose, **COMMITTED** aid has been earmarked for a specific purpose but not yet changed hands and **DISBURSED** aid has been earmarked and delivered.

(FIGURE 3.12) ANNUAL VALUE OF IMPORTS AND EXPORTS, WITH TOP TRADE PARTNERS, 2002-2006 (\$ MILLIONS)⁵⁸

	2002	2003	2004	2005	2006
Exports, total	87	210	185	239	274
Pakistan	28	28	45	48	57
India	17	32	39	51	59
United States	4	57	23	62	42
Imports, total	1,034	1,608	1,971	3,002	3,633
Pakistan	245	449	511	1,172	1,375
United States	88	67	173	288	459
Germany	57	103	130	167	275
India	57	137	170	158	186
Republic of Korea	141	137	85	66	77
Turkmenistan	31	81	107	122	143
Japan	92	114	73	84	74

(FIGURE 3.13) MICROFINANCE CLIENTS, BORROWERS AND LOAN AMOUNTS⁵⁹

	Active Clients	Active Borrowers	Number of Loans Disbursed	Amount of Loans Disbursed (\$ millions)	Loans Outstanding (\$ millions)
TOTAL	443,740	375,114	1,155,562	\$453.3	\$111.3
URBAN	308,882	262,042	801,472	\$327.1	\$81.2
RURAL	134,858	113,072	354,090	\$126.2	\$30.2

AS OF: May 2008

4. PAKISTAN

(FIGURE 4.1) COMPARISON OF VARIOUS METRICS FROM PAKISTAN'S FEDERALLY ADMINISTERED TRIBAL AREAS (FATA) VS. THE REST OF PAKISTAN⁶⁰

	FATA	REST OF PAKISTAN
PER CAPITA INCOME (ANNUAL, \$ US)	\$250	\$500
% POPULATION LIVING BELOW POVERTY LINE	~66%	24% ^
OVERALL LITERACY RATE	17%	56%
Women	3%	32%

^FY 2005/2006 estimate⁶¹

(FIGURE 4.2) HEALTH METRICS FOR FATA⁶²

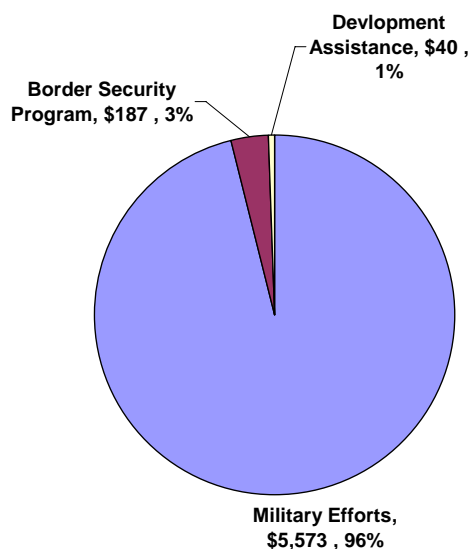
Hospitals to serve population of 3.1 million	41
Doctor-to-Population Ratio	1-to-6,762

(FIGURE 4.3) FORCE STRENGTH OF PAKISTANI SECURITY FORCES WHO REGULARLY OPERATE IN FATA⁶³

Constabulary Forces	23,000+
Frontier Corps (FC)	~8,000

NOTE: The **Constabulary Forces** operate under the local political agent and are trained to do light policing, guard government facilities and secure public figures. The **FC** is the primary paramilitary force in FATA, traditionally serving as a border control and counter-smuggling force that is on call for law enforcement duties. It is locally trained and administered, yet reports to Pakistan's Ministry of Interior and has historically been greatly under-resourced.

(FIGURE 4.4) PERCENTAGE OF U.S. FUNDING DIRECTED TOWARDS VARIOUS PROGRAMS IN PAKISTAN'S FEDERALLY ADMINISTERED TRIBAL AREAS (FATA) AND BORDER REGION, FY 2002-2007⁶⁴



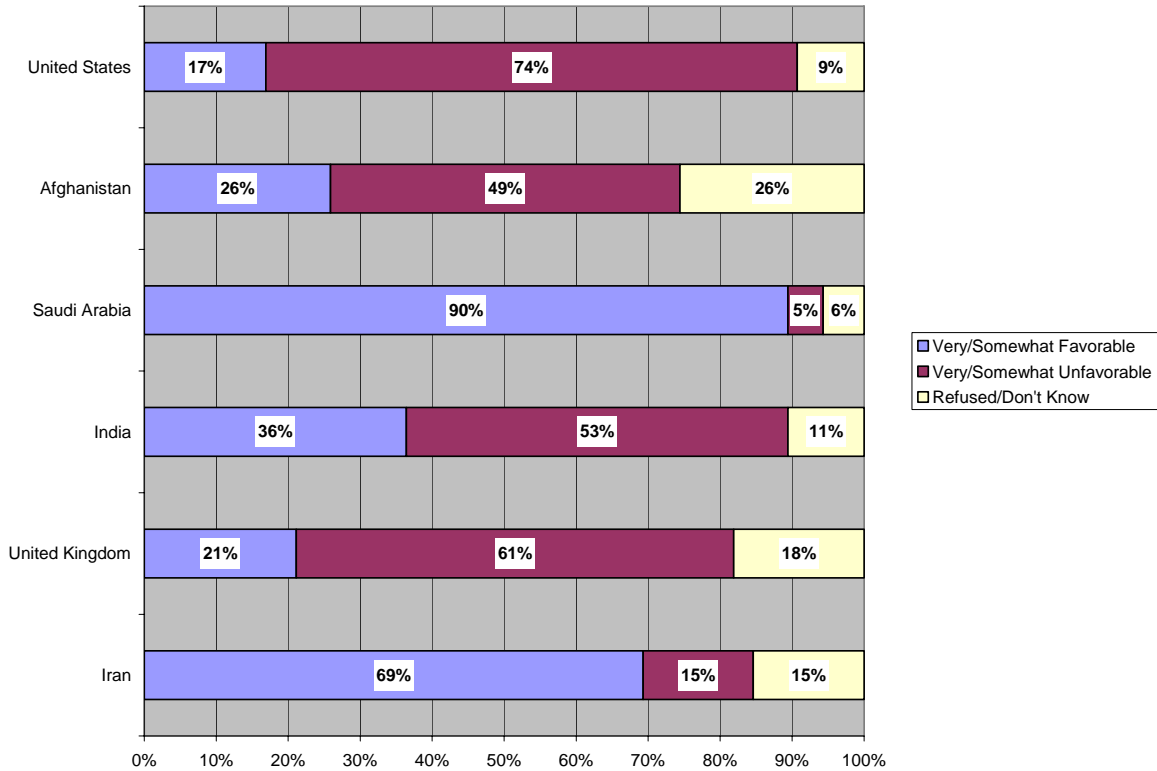
NOTE: Total \$ shown in \$US millions. Percentages based on an approximate expenditure of \$5.8 billion. Total aid to Pakistan for this period was approximately \$10.5 billion.

PAKISTANI PUBLIC OPINION

TERROR FREE TOMORROW/NEW AMERICA FOUNDATION SURVEY, July 2008⁶⁵

(1,306 Pakistanis were surveyed throughout the country from May 25-June 1, 2008)

(FIGURE 4.5) QUESTION: WHAT IS YOUR OPINION OF EACH COUNTRY?



NOTE: Not all line items add up to 100% due to rounding

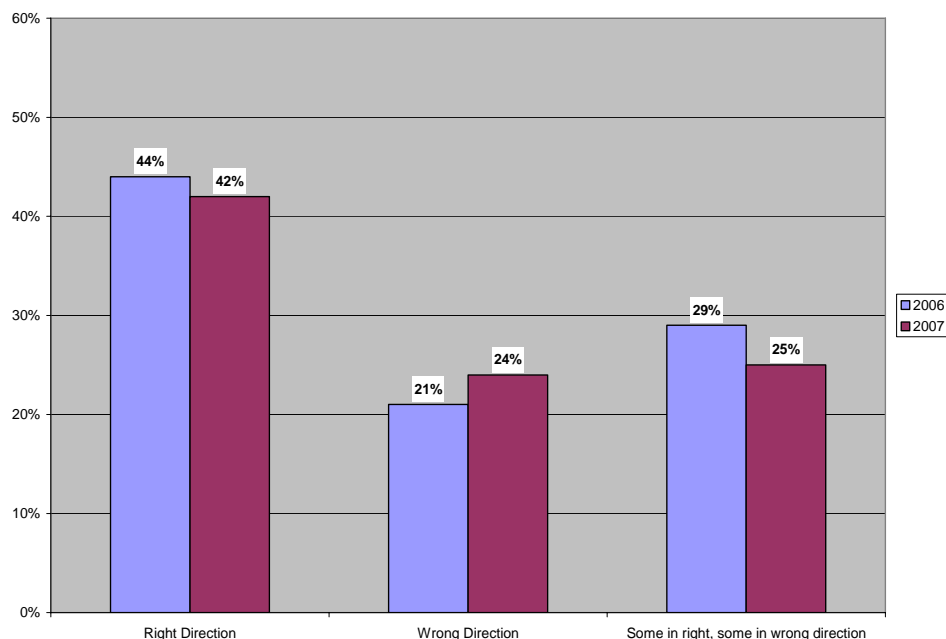
5. POLLING & PUBLIC OPINION

AFGHANISTAN IN 2007: A SURVEY OF THE AFGHAN PEOPLE⁶⁶

Asia Foundation, September 2007

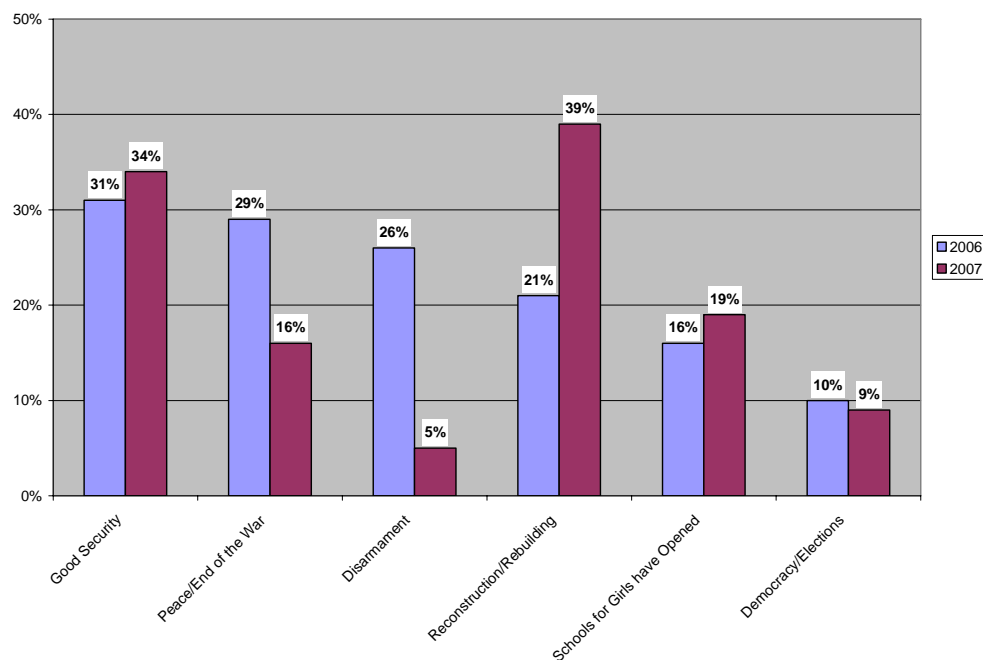
(6,263 Afghan adults from throughout the country were interviewed)

(FIGURE 5.1) QUESTION: GENERALLY SPEAKING, DO YOU THINK THINGS IN AFGHANISTAN TODAY ARE GOING IN THE RIGHT DIRECTION, OR DO YOU THINK THINGS ARE GOING IN THE WRONG DIRECTION?



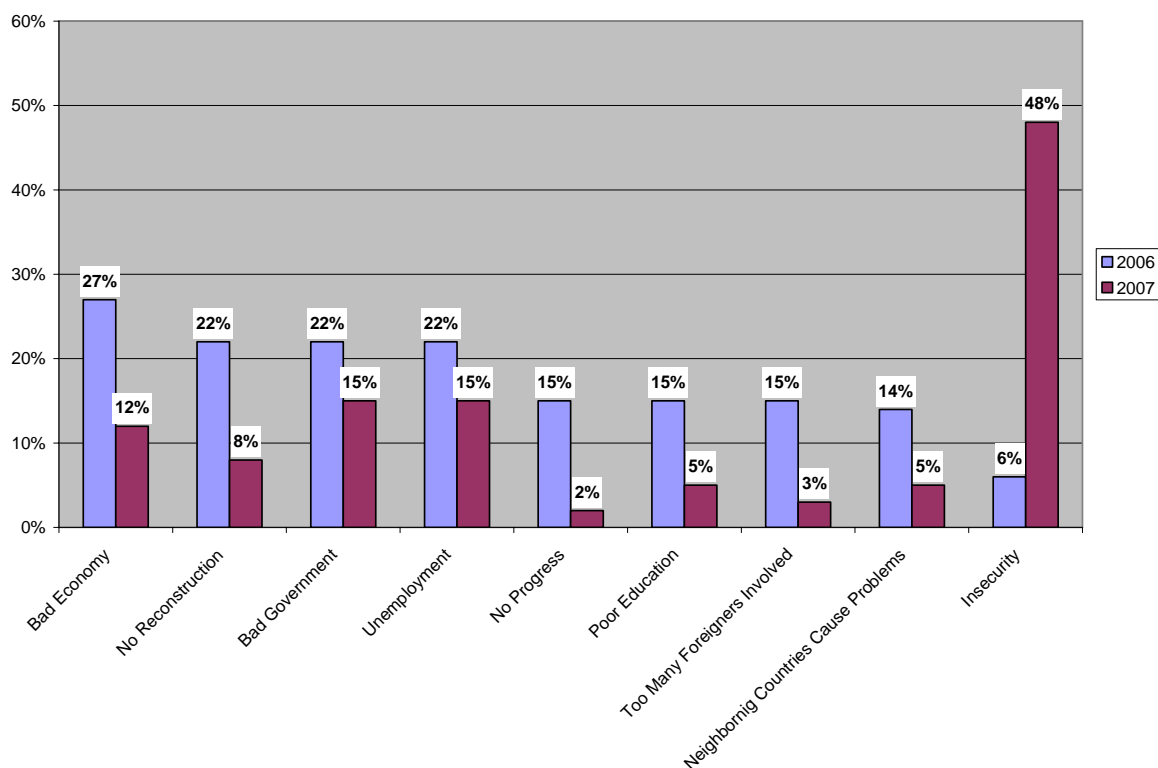
SURVEYS RELEASED: SEPTEMBER 2006 AND SEPTEMBER 2007, RESPECTIVELY

(FIGURE 5.2) QUESTION: WHY DO YOU SAY THINGS ARE MOVING IN THE RIGHT DIRECTION? (COMPARISON WITH 2006)



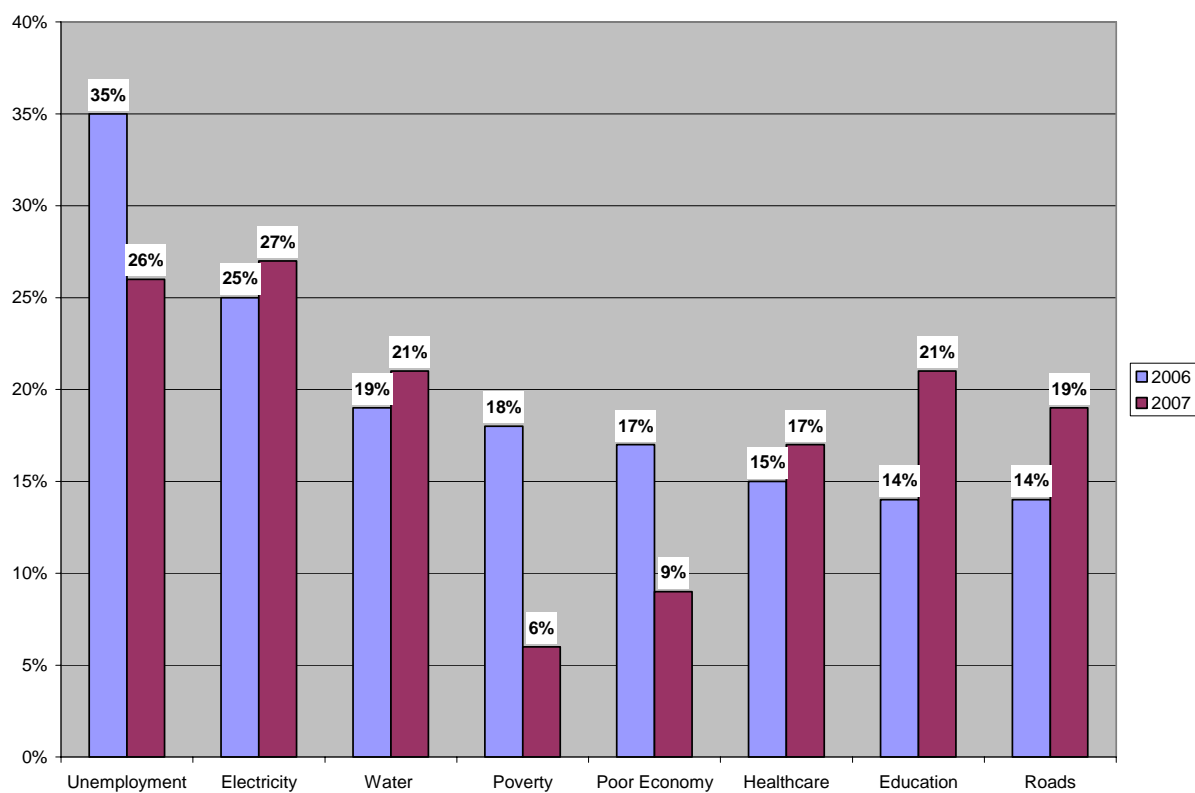
SURVEYS RELEASED: SEPTEMBER 2006 AND SEPTEMBER 2007, RESPECTIVELY

**(FIGURE 5.3) QUESTION: WHY DO YOU SAY THINGS ARE MOVING IN THE WRONG DIRECTION?
(COMPARISON WITH 2006)**



SURVEYS RELEASED: SEPTEMBER 2006 AND SEPTEMBER 2007, RESPECTIVELY

(FIGURE 5.4) QUESTION: WHAT IS THE BIGGEST PROBLEM IN YOUR LOCAL AREA? (COMPARISON WITH 2006)



SURVEYS RELEASED: SEPTEMBER 2006 AND SEPTEMBER 2007, RESPECTIVELY

(FIGURE 5.5) PRESENT CONDITION OF VARIOUS INFRASTRUCTURE IN LOCALITIES

INFRASTRUCTURE	VERY GOOD (%)	QUITE GOOD (%)	QUITE BAD (%)	VERY BAD (%)
Availability of clean drinking water	23	40	29	7
Availability of water for irrigation	18	41	30	10
Availability of jobs	7	23	45	24
Supply of electricity	10	21	33	35
Security situation	25	41	23	10
Availability of medical care	14	42	33	11
Availability of education for children	27	45	20	8
Freedom of movement	26	46	22	6

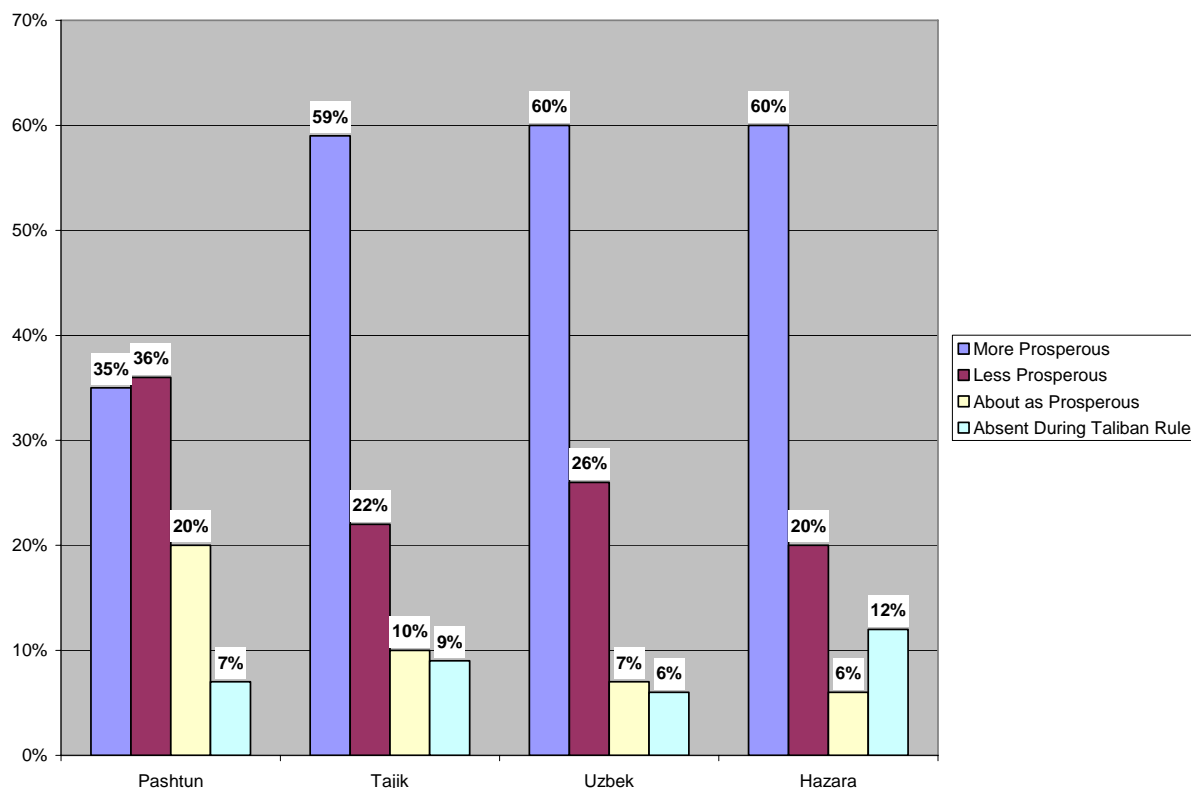
SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.6) PUBLIC FEELINGS TOWARDS THE PERFORMANCE OF CENTRAL GOVERNMENT IN SPECIFIC ASPECTS OF ITS WORK

ASPECT OF WORK	VERY GOOD JOB (%)	QUITE GOOD JOB (%)	SOMEWHAT BAD JOB (%)	VERY BAD JOB (%)
Education	42	46	9	2
Healthcare system	23	49	23	5
Creating job opportunities	8	27	39	25
Maintaining relations with neighboring countries	23	45	21	8
Reviving/developing the economy	11	35	35	18
Fighting corruption	12	24	31	33

SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.7) QUESTION: WOULD YOU SAY THAT TODAY YOUR FAMILY IS MORE PROSPEROUS, LESS PROSPEROUS OR ABOUT AS PROSPEROUS AS UNDER THE TALIBAN GOVERNMENT? (BY ETHNICITY)



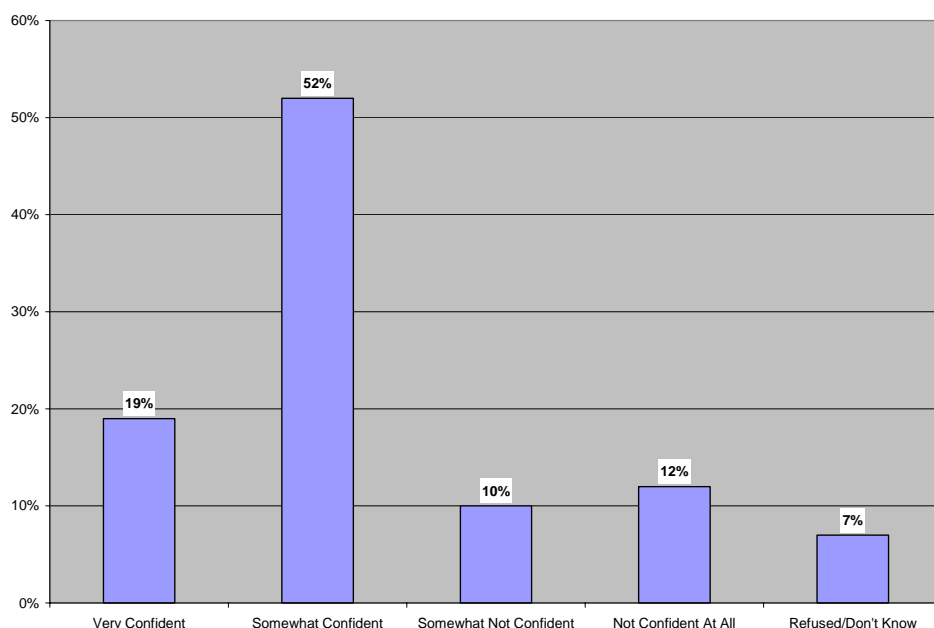
SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.8) PUBLIC'S AGREEMENT AND DISAGREEMENT TOWARDS VARIOUS STATEMENTS ABOUT THE AFGHAN NATIONAL ARMY (ANA) AND AFGHAN NATIONAL POLICE (ANP)

STATEMENT	Strongly/Somewhat Agree (%)	Strongly/Somewhat Disagree (%)
Is honest and fair with the Afghan people:		
ANA	90	8
ANP	86	14
Is unprofessional and poorly trained:		
ANA	62	36
ANP	65	33
Needs the support of foreign troops and cannot operate by itself:		
ANA	77	21
ANP	77	21
Helps improve the security:		
ANA	89	10
ANP	86	13

SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.9) QUESTION: HOW CONFIDENT ARE YOU THAT THE AFGHAN GOVERNMENT ON ITS OWN WILL BE ABLE TO CONDUCT FREE AND FAIR ELECTIONS?



SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.10) PUBLIC'S AGREEMENT OR DISAGREEMENT WITH VARIOUS STATEMENTS ABOUT DEMOCRACY AND GOVERNANCE

STATEMENT	Strongly/Somewhat Agree (%)	Strongly/Somewhat Disagree (%)
Democracy may have its problems, but it is better than any other form of government.	85	10
Despite our differences, as Afghans we have many values that unite us.	88	11
Politicians seek power for their own benefit and don't worry about helping people.	79	19

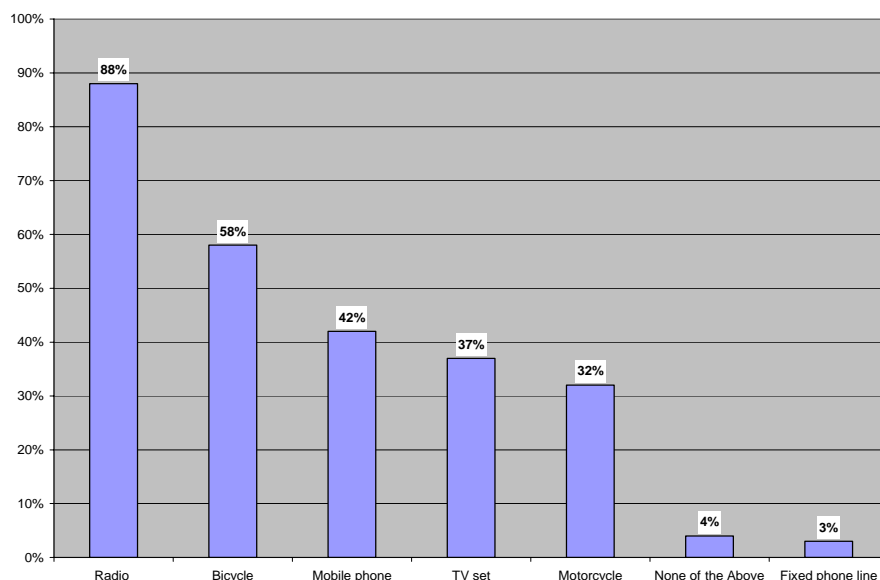
SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.11) PERCENTAGE OF PEOPLE WHO STRONGLY AGREE WITH RESPECT TO VARIOUS STATEMENTS RELATED TO THE STATE COURT AND JIRGAS/SHURAS

STATEMENT	Agree with Respect to...	
	State Court (%)	Jirgas/Shuras (%)
They are accessible to me	78	83
They are fair and trusted	58	78
They follow local norms and values of our people	57	76
They are effective at delivering justice	58	76
They resolve cases timely and properly	51	72

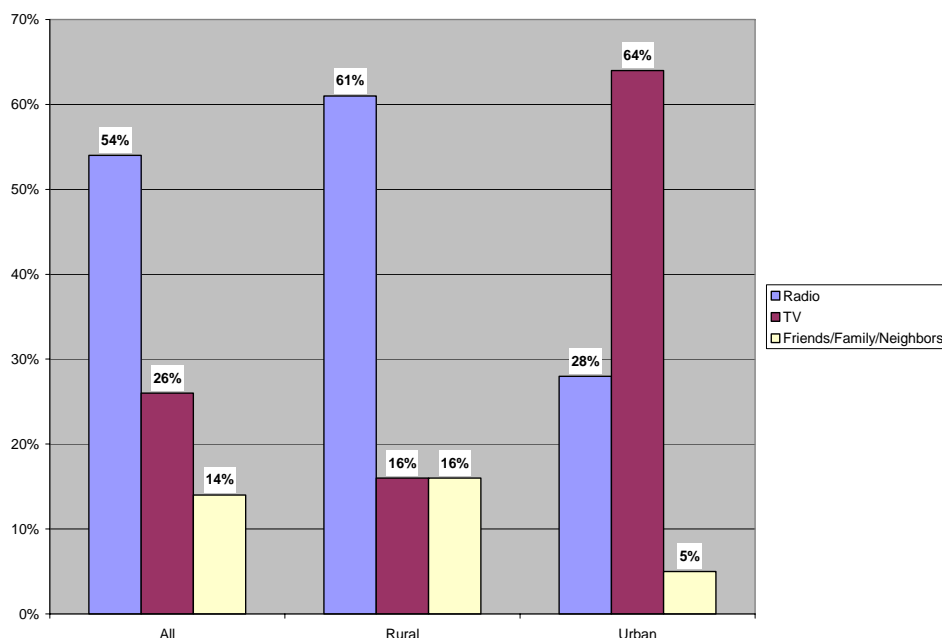
SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.12) QUESTION: DO YOU OWN ANY OF THE FOLLOWING HERE IN YOUR HOUSEHOLD IN FUNCTIONING ORDER?



SURVEY RELEASED: SEPTEMBER 2007

(FIGURE 5.13) QUESTION: WHICH IS THE MAIN SOURCE FROM WHERE YOU NORMALLY GET INFORMATION ABOUT WHAT IS HAPPENING IN THE COUNTRY?



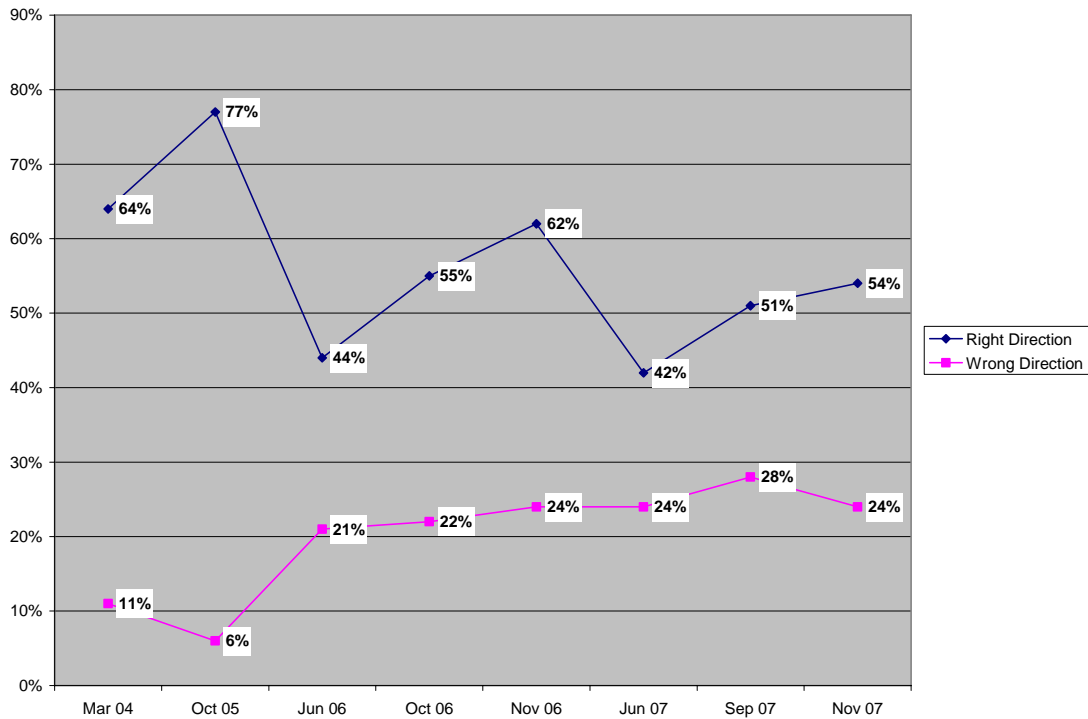
SURVEY RELEASED: SEPTEMBER 2007

AFGHANISTAN: PUBLIC OPINION TRENDS AND STRATEGIC IMPLICATIONS⁶⁷

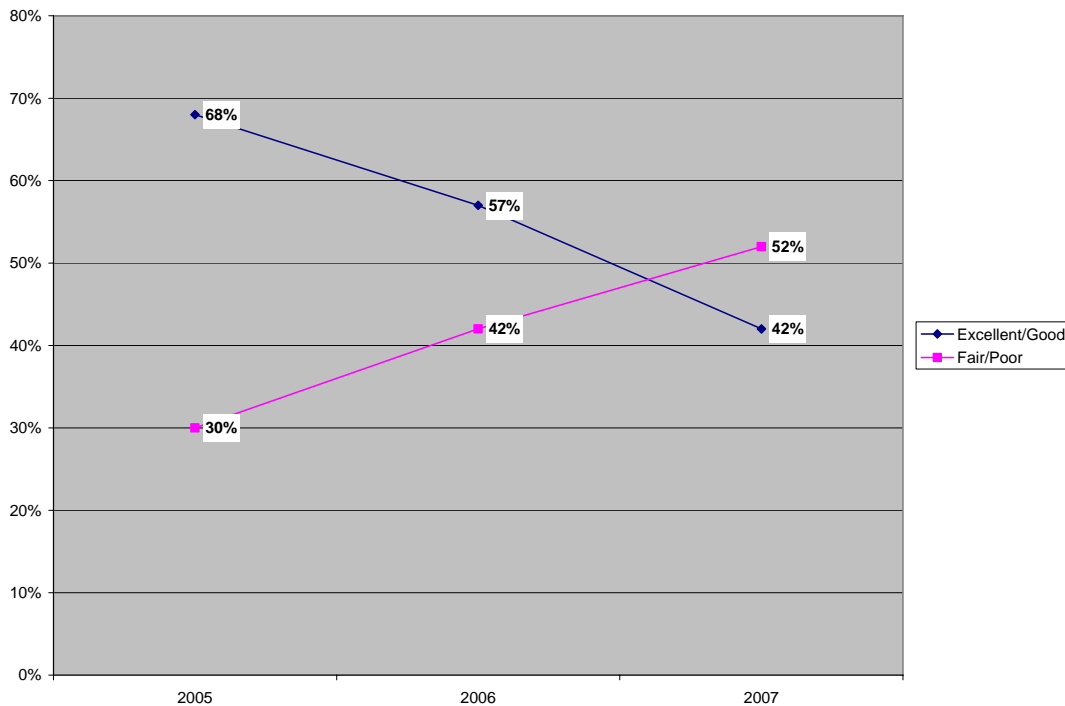
Charney Research

(Multiple Surveys Conducted from March 2004- November 2007, each with 800-2,400 Afghan respondents)

(FIGURE 5.14) OPINION ON THE DIRECTION OF THE COUNTRY



(FIGURE 5.15) QUESTION: HOW WOULD YOU RATE THE WORK OF THE UNITED STATES IN AFGHANISTAN?

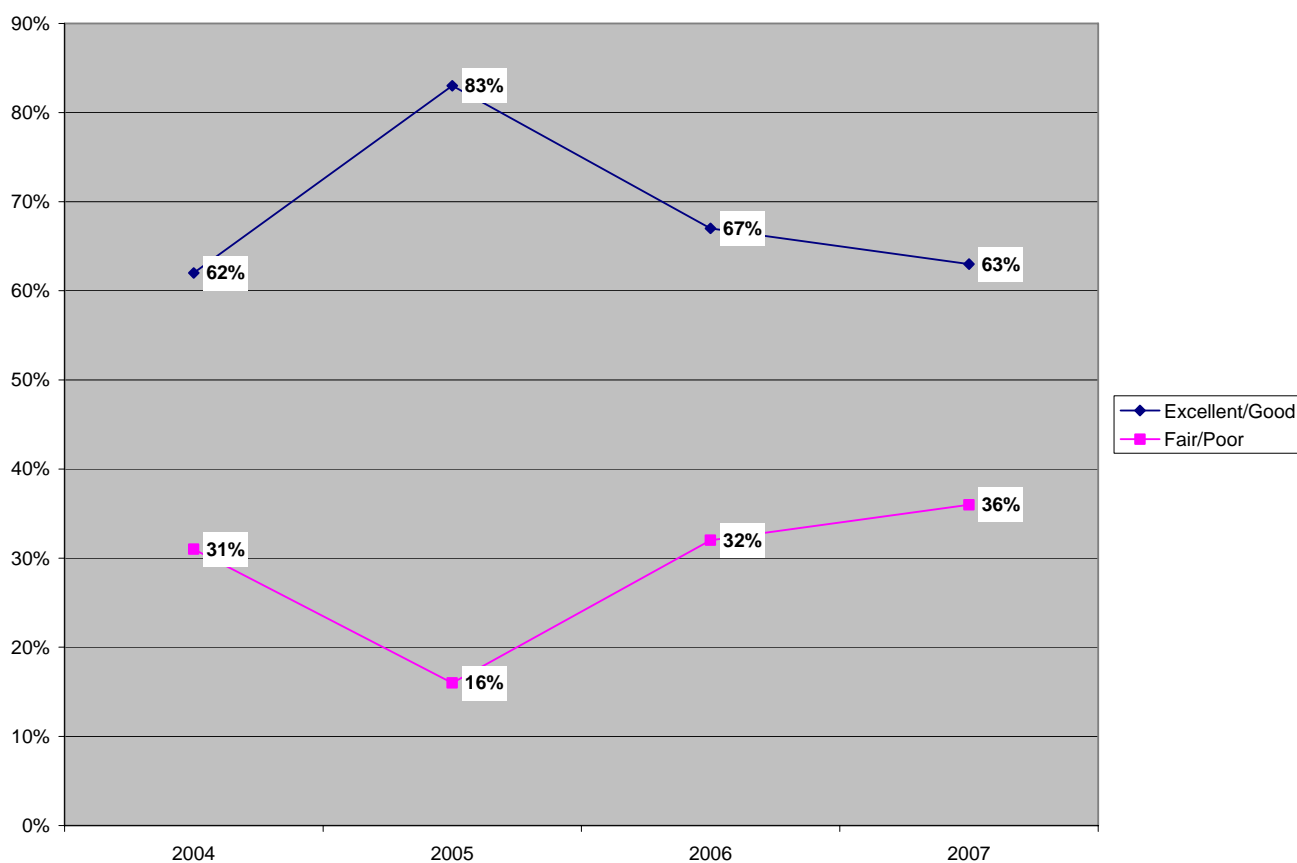


(FIGURE 5.16) QUESTION: DO YOU THINK THE FOLLOWING THINGS CAN BE JUSTIFIED OR NOT?

TACTICS	JUSTIFIED (%)	UNJUSTIFIED (%)
Attacks against government officials	2	94
Attacks against the police	6	91
Attacks against teachers or schools*	4	95
Attacks against civilians*	5	94
Suicide bombings	8	89
Attacks against US military forces	17	75

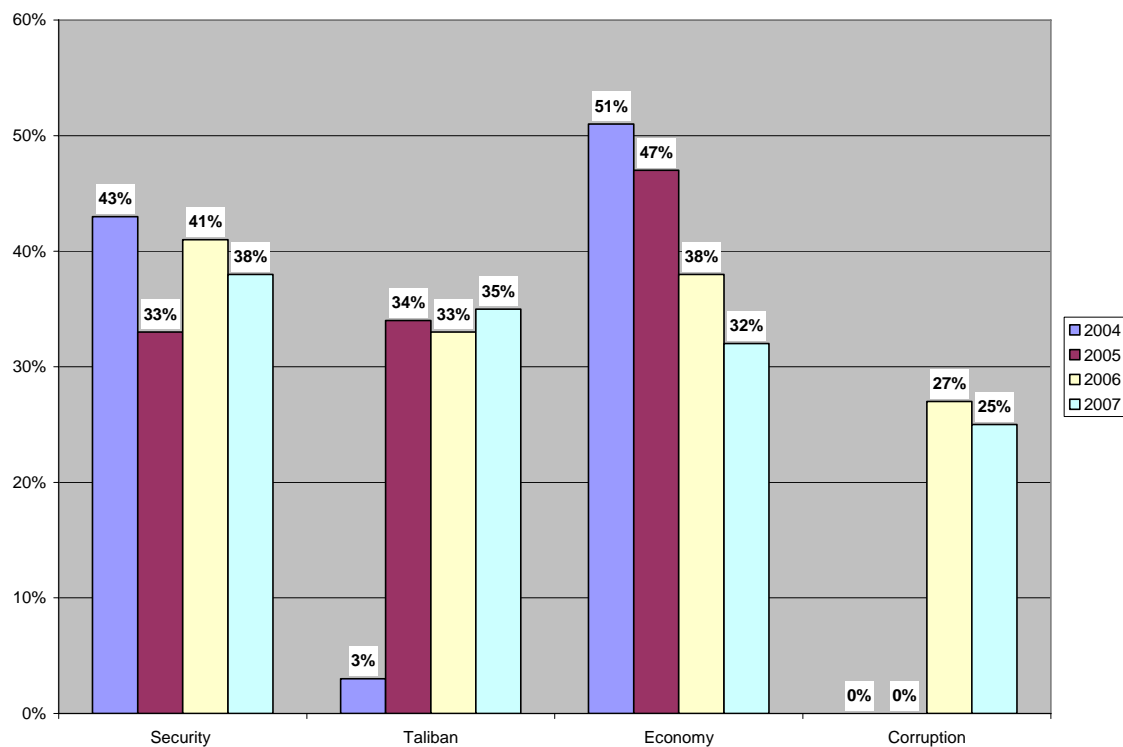
*2006 data. All other data reflects 2007 survey.

(FIGURE 5.17) QUESTION: HOW WOULD YOU RATE THE WORK OF HAMID KARZAI AS PRESIDENT OF AFGHANISTAN?

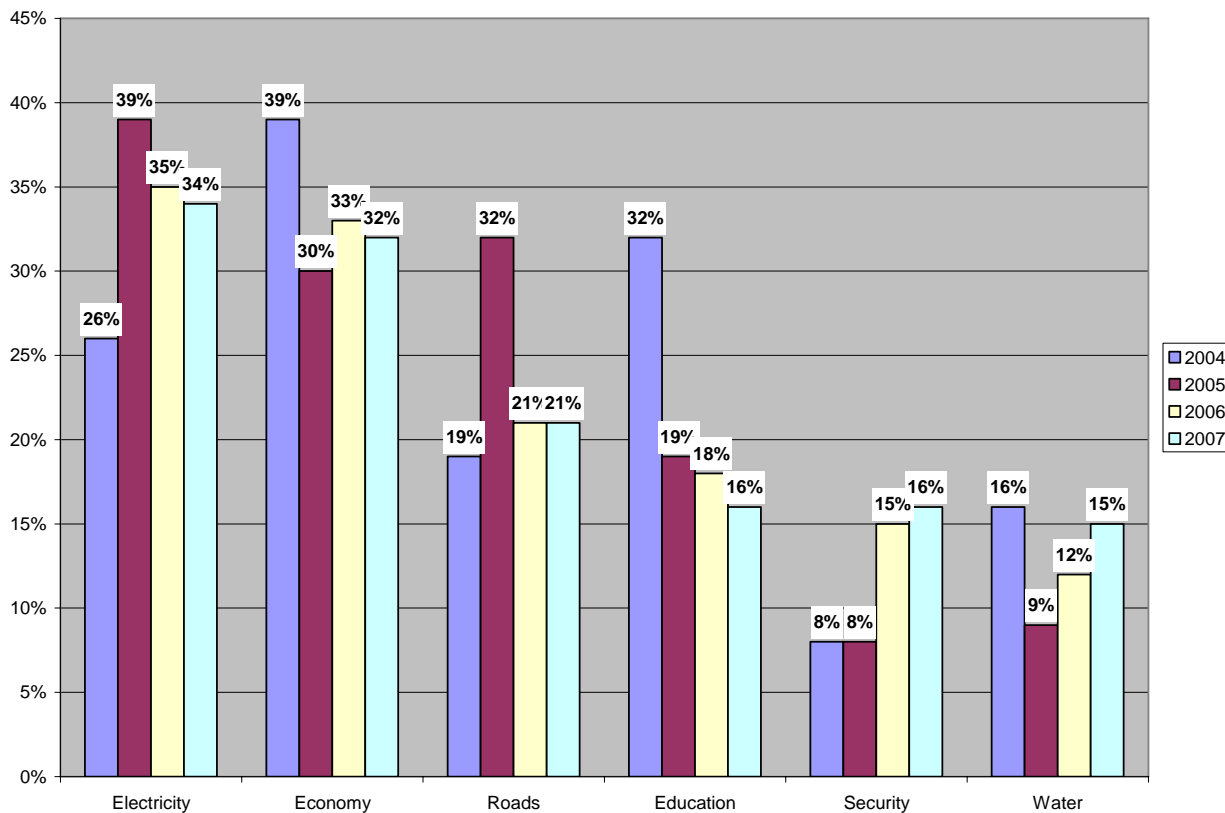


SURVEY RELEASED: NOVEMBER 2007

(FIGURE 5.18) QUESTION: IN YOUR VIEW, WHAT IS THE BIGGEST PROBLEM FACING AGHANISTAN AS A WHOLE? WHAT IS THE NEXT BIGGEST PROBLEM? (PROBLEMS MENTIONED BY 15% OR MORE IN 2007)



(FIGURE 5.19) QUESTION: WHAT IS THE BIGGEST PROBLEM IN YOUR LOCAL AREA? WHAT IS THE NEXT BIGGEST PROBLEM? (PROBLEMS MENTIONED BY 15% OR MORE IN 2007)



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