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MAKING THE MOST OF THE ENERGY TRANSITION HOW THE GREAT LAKES CAN IDENTIFY

PRIORITY INDUSTRIES AND OVERCOME WORKFORCE CHALLENGES

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Making the most of the energy transition

How the Great Lakes can identify priority industries and overcome workforce challenges

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Executive Summary

As the world continues to decarbonize, demand for clean energy technologies is taking off. This presents a historic opportunity for state and local governments to harness this demand to generate equitable and sustainable local economic growth. Most notably, the Inflation Reduction Act of 2022 will inject hundreds of billions of dollars into dozens of energy transition projects around the country, and policymakers will need to ensure that their region is at the forefront of this new industrial revolution.

This report describes and applies a framework for evaluating local energy transition industrial strategies with a focus on the Great Lakes region. We begin by describing the current state of the energy transition economy nationally, providing a snapshot of differences across regions in their progress toward and specializations in specific energy transition products. We find that:

- Energy transition industries are responsible for 11.4 percent of national employment and have higher median wages than other industries. The fastest growing industries include storage battery manufacturing and solar electric power generation. Some examples of occupations in these industries include electrical assemblers, solar photovoltaic installers, and engineers. In addition to higher wages, a majority of these industries offers a share of "good jobs" above the economy-wide average.
- Energy transition occupations rarely require more than a high school diploma. In eight of the nine energy transition sectors that we identify, more than half of the jobs only require a high school diploma and over 70 percent require no more than a high school diploma.
- Racial diversity can be improved, especially within higher paid sectors. The distribution of white and non-white groups differs quite a bit across the sectors. The Transition Enabling sector has comparatively low levels of Hispanic and Black employment but offers the highest-paying jobs, both nationally and in the Great Lakes. Increasing diversity in this sector should be a priority. Additionally, the most diverse sector, Forestry, Land, and Agriculture (FLAG), offers virtually no upward mobility.
- The most seamless transitions are likely to occur in the manufacturing and utilities industries. The manufacturing and utilities sectors consist of industries that frequently lead to transitions into other related industries—i.e., they offer a range of growth opportunities, including in many of our identified clean transition industries.
- Transitions into technical or information industries will be more difficult. In contrast, some industries require specialized inputs and benefit from being geographically concentrated, such that in many parts of the country there are few opportunities to move into them. These include high-paid transition activities such as environmental consulting, engineering, and industrial design that are critical in the development of systems such as smart electrical grids. While some parts of the Great Lakes (e.g.,

Chicago) will be able to build out these activities, other parts of the region will need to focus their economic development strategies elsewhere.

• The Great Lakes is well-poised for the energy transition but will need to close significant workforce gaps. There are existing strengths within the Great Lakes region, such as a historical specialization in the manufacturing sector, that will serve as a good foundation during the transition. However, our analysis highlights the need for strategic planning to address significant workforce gaps—in particular, the region will want to develop workforce capabilities and economic development strategies that support job growth in the high-paying Transition Enabling sector.

1. Introduction

The energy transition presents an enormous opportunity for the Great Lakes region, one that the region is well-poised to exploit. To do so, local policymakers will need to build on existing economic strengths and anticipate the workforce needs that the transition will require. This report describes and applies a framework for evaluating local energy transition strategies, with a focus on the Great Lakes region. We begin by describing the current state of the energy transition economy nationally, providing a snapshot of differences across regions in their progress toward and specializations in specific energy transition products. We then outline a framework for identifying strategies for economic growth in a local area and apply the framework to identify energy transition strategies for the Great Lakes region.

Our analysis highlights several existing strengths within the region, including a specialization in manufacturing industries that will be instrumental to the energy transition. At the same time, our analysis highlights the need for strategic planning to address significant workforce gaps that will be associated with the transition. Moreover, the best jobs reside in what we call the "transition enabling" sector, a set of industries encompassing the science and engineering components of the transition. While the Great Lakes is relatively strong in this sector, diversity in the sector is lacking, both nationally and in the Great Lakes. Developing accessible education and skilling pipelines to this sector should be a policy priority. Finally, while many policymakers within the Great Lakes may be professing a desire to implement environmentally friendly policies, we show that the actual economic development policies that are implemented are not always consistent with those priorities.

2. Energy transition industries at the national level

We define energy transition industries as those with the potential to participate in the energy transition technology supply chain. The diagram below illustrates how clean energy technologies and related services fit within the overall energy transition economy, and a formal list of all 283 six-digit energy transition industries¹ can be found in Appendix A below. Importantly, we note that our definition identifies industries that have the *capacity* to transition but may be at varying points along the path to decarbonization. This includes everything from raw materials extraction, through processing and technology manufacturing, to the enabling services and environmental management necessary to facilitate an economy-wide transition.

¹ Analysis uses the North American Industry Classification System (NAICS) at the 6-digit level.

Figure A



This at times produces counter-intuitive findings; for example, the mining sector often shows up as an important sector in the energy transition, primarily because it contains several industries related to the extraction and processing of minerals that are essential inputs into energy transition products like batteries and solar panels. It is important to include these industries because it provides powerful signals of where future growth is likely to occur. These industries could become more important as their production shifts more heavily towards these energy transition products to meet the increase in demand.

These 283 industries comprise 11.4 percent of current U.S. employment. Figures B and C show the fastest growing energy transition industries by employment and number of firms, respectively. Although job growth in the energy transition sector has been dominated by storage battery manufacturing and solar power generation, the growth in storage battery manufacturing is generated by a relatively small number of firms, as shown in Figure B. In comparison, the software industry may not create jobs at the scale of battery manufacturing or solar power generation, but it is an important input into the energy transition supply chain as it fosters relatively high rates of business formation.

Figure B

Employment Growth in Clean Transition Industries

Average employment growth rate (2017 - 2021)



Source: Brookings' analysis of Lightcast Data • Created with Datawrapper

Figure C

Growth in Number of Firms in Clean Transition Industries

Average establishment growth rate (2017 - 2021)



Source: Brookings' analysis of Lightcast Data • Created with Datawrapper

An important feature of energy transition industries is that their output is typically tradeable, defined as the extent to which the industry output can be sold outside the region in which it is produced. In fact, 92 percent of the 283 energy transition industries are tradeable and therefore potentially able to serve multiple markets. This ability to scale production is typically associated with higher productivity and wages and, indeed, the median pay in these industries is approximately \$57,320, compared to the national median wage of \$52,300.

The geography of the energy transition

To better understand where the energy transition is happening in the U.S., Figure D below shows each metropolitan statistical area's (MSA) most important clean sector according to its employment share within the region. These sectors could be used as a starting point for a clean energy transition strategy. Here we focus on the following ten clean sectors representing broad aggregates of industries:

- Buildings End-Use
- Energy End-Use
- Environmental Protection and Management End-Use
- Industrial End-Use
- Transition Chemical, Mineral, and Metal Manufacturing
- Transition Enabling
- Transition Forestry, Land, and Agriculture (FLAG)
- Transition Mineral and Metal Mining
- Transportation End-Use

The Transportation End-Use sector contains auto manufacturing and is, unsurprisingly, highly concentrated in the Midwest. Also unsurprising is the concentration of Forestry, Land, and Agriculture as well as Energy End-Use sectors throughout the West. The other clean sectors are less geographically concentrated.

Of particular interest is the Transition Enabling sector, which includes Computers and Electronics manufacturing, Software, Data Processing, Engineering Services, and Research and Development, among other high-tech industries. This sector is at the frontier of technological change and, as a result, will play a crucial role in delivering high-quality clean jobs to regions, a topic that we discuss further below.

Figure D



MSA-level clean sector specialization

Source: Brookings' analysis of Lightcast data • Created with Datawrappe

The energy transition industry space

The physical location of energy transition industries can tell us something about how similar industries are in terms of their production processes. These observed similarities can then be used to identify new industries that are potential growth opportunities for a region. In Figure E below we apply this idea via a map of the U.S. "industry space." The industry space highlights the "distance" between any two U.S. industries, where the distance is calculated as the likelihood that those two industries locate in the same geographic area. This measure serves as a useful proxy for shared industry capabilities, such as whether any two industries share similar inputs into production or are sequential in the overall production process. In Figure E this similarity is depicted as the literal distance between any two industry dots. For instance, in the economy at large, auto parts manufacturers may physically locate near machine shops since their workforces use similar skills and require similar inputs. In Figure D these two industries would be located very near one another in the industry space. One consequence of this is that industries in the densest parts of the industry space often share similar production capabilities with many other industries. For a city or region this is good: If your current mix of industries are in the dense part of the industry space, this means that there are many feasible industries that are untapped in your region-i.e., there are many opportunities for future growth.

As we can see from Figure E, energy transition industries are located throughout the industry space. Some are located within the central, dense part of the U.S. industry space, which is dominated by manufacturing and utilities industries (electric power generation, transmission, and distribution; industrial machinery manufacturing; and other general purpose machinery manufacturing), suggesting that the easiest transitions toward clean energy will occur in manufacturing and utilities. In contrast, the edges of the industry space tend to be where service-oriented energy transition industries are located (along with many specialized manufacturing industries as well). These industries may require specialized knowledge and skills and will likely only serve as growth opportunities for a limited number of U.S. regions.

Figure E



Clean energy industry locations in the U.S. industry space

Job quality and skill requirements

In developing an energy transition strategy, policymakers will be particularly focused on the quality of jobs that these industries will generate. Figure F below shows the average share of good jobs² in specific energy transition products (which are a more aggregate

² A job is considered 'good' if it pays above the median national wage and has healthcare benefits.

category than industries)³ and compares them to the average share of good jobs across products nationally. Many clean products have a share of good jobs above the national average. It is important to note that the occupations required in the production of these products, and therefore the quality of jobs, may change as these industries change their processes towards cleaner production. For example, the Electric Vehicle (EV) product includes both EV and gasoline motor vehicle manufacturing because there is no way to disaggregate the two processes in the current (North American Industry Classification System) NAICS taxonomy. Although there may be similarities between gas-powered and electric manufacturing processes, it is not yet clear how similar the occupations will be. The Box below provides one case study comparing EV battery plant workforces to those in combustion engine plants. The main takeaway is that the EV workforce is more highly paid than traditional auto manufacturing.

80% 60 40% 40 20 sition Services Electric Power Electric Power Energy Efficient Lignung Air Poll. Abatement Tech. Energy Efficient Appliances Solid Waste Mgmt. & Recy. Serv. Low-Carbon Tech. Comps. Green Plastics Geothermal Electric Power Carbon Transportation Services Biofuels Systems Metals Svstems Electric Powel HVAC Systems Hydroelectric Powe Wind Electric Powe Nuclear Electric Powe Heat Pump Energy Transmission Equipmer Low-Carbon Vehicle Heating Equipmen Electric Industrial Vehicle Electric Vehicle Part Low-Carbon Machine -ow-Carbon Mineral Low-Carbon Vehicle Component Solar Electric Pow Low-Carbon Chemica Low-Carbon Forestry Equi Exchange Sevice Industry Averac Service Clean Energy Technologi -Carbon Mining Equipme Solid Waste & Recy. Tec Componen Digital Transition Technologi Green Hydrog Environmental Monitori Electric Vehicl Technologi ð ergy Transition N w-Carbon Iron & Water Utility Sys Wastewater Treatment Low-Carbon I Remediation Techn Digital Transition S Biomass Electric Marine Electric Remediation Energy Transition CCUS F Enabling Professional Utility ter Treatment Development Green Nood -ow-Carbon Cement & Consumer Low-Carbon Industrial Heat I Energy Efficien Batteries & (Energy tural Soil Wastewate Research & D Hazardous -W0-Soil

Figure F

Average share of good jobs in clean energy products

Industry average highlighted in red

Source: Brookings' analysis of Lightcast and Integrated Public Use Microdata Series (IPUMS), Census data • Created with Datawrapper

³ All 60 products are included in Figure D. The products are typically fewer than 10 NAICS 6-digit industries, compared to the more encompassing sectors that are made up by 100s of 6-digit industries.

EV Jobs Case Study

The figure below compares earnings for workers in EV battery plants with those from combustion engine plants. More specifically, it depicts the log median annual earnings listed in unique job postings from eight newly built U.S. battery plants with earnings listed in job postings from the industries Motor Vehicle Gasoline Engine and Engine Parts (the "reference" category). The EV earnings distribution is clearly distributed toward higher earnings with far fewer low-paying jobs relative to combustion manufacturing, with the most concentrated part of the distribution centered at around \$100,000.



The wage distribution across sectors is shown in Figure G below. Most occupations in each sector fall in the lower-middle income bracket, \$29,300-58,600, though the Transition Enabling sector is an exception. The occupations in this category tend to pay more because the category is composed of the most technical industries, such as software publishing or consulting services. The FLAG sector's distribution is also different than the others, with jobs mainly distributed across the two mid-range income brackets. Similarly, the Transition Mineral and Metal Mining sector offers few opportunities outside of lower-middle income jobs.

Figure G



Source: Brookings' analysis of Lightcast and Integrated Public Use Microdata Series (IPUMS), Census data • Created with Datawrapper

The educational requirements associated with each energy transition sector are depicted in Figure H. The figure shows that energy transition jobs rarely require more than a high school diploma. The exception is the Transition Enabling sector which, again, includes a wide range of technology-oriented industries and many of the highest paid occupations. In that sector most occupations require a bachelor's degree or more.

Figure H

Share of occupations requiring each level of education, by sector



Source: Brookings' analysis of Lightcast and Integrated Public Use Microdata Series (IPUMS), Census data • Created with Datawrapper

Beyond formal education requirements, we can assess the specific skills that clean transition sectors require using the U.S. Department of Labor's O*NET Knowledge scores. This dataset assigns a number (on a scale of 1-5) to each occupation reflecting the intensity with which a type of knowledge is used in that job. There are 33 knowledge areas, ranging from "Administration and Management" to "Design" and we aggregate these into broad categories of "hard" and "soft" knowledge requirements. As we see in Figure I, the occupations within clean transition sectors typically have higher average "hard skill" scores relative to the U.S. national average. Specifically, they are unusually intensive in "Engineering and Technology," "Manufacturing and Production,"

J, "soft skills," such as "Administration and Management" or "Sales and Marketing," are relatively less important for these sectors.

Figure I



Averaged "Hard Skills" Knowledge Score by Clean Transition Sector

Economy-wide average in red

Source: Brookings' analysis of O*NET and Lightcast data • Created with Datawrapper

Figure J



Averaged "Soft Skills" Knowledge Score by Clean Transition Sector

Economy-wide average red

Source: Brookings' analysis of O*NET and Lightcast data • Created with Datawrapper

Racial diversity in the clean transition economy

The racial diversity of U.S. clean transition sectors is shown in Figure K while Figure L repeats the exercise for only the Great Lakes' MSAs. In both Figures we can see that there are indeed differences in the extent to which non-white groups are active across these sectors. There are several crucial takeaways. The Transition Enabling sector has relatively low levels of Hispanic and Black employment, both nationally and within the Great Lakes. Given that industries in this sector require relatively high rates of education and skill and create high-paying jobs, increasing diversity in this sector should be a priority to ensure the energy transition reduces, rather than exacerbates, current economic inequality. The Transition, Forestry, Land, and Agriculture (FLAG) sector is the most diverse—with higher levels of Black and Hispanic employment—and is reasonably well paid relative to other sectors. However, nearly all occupations fall within two income bands, implying that income mobility may be limited within the sector.



Figure K

Source: Brookings' analysis of Integrated Public Use Microdata Series (IPUMS), Census data • Created with Datawrapper

Racial diversity across energy transition sectors

Figure L



Racial diversity across energy transition sectors in the Great Lakes

Source: Brookings' analysis of Integrated Public Use Microdata Series (IPUMS), Census data · Created with Datawrapper

3. Methods for identifying local growth opportunities

The challenge for the Great Lakes region will be to increase economic growth while transitioning to energy transition industries. Here we extend our discussion of the industry space from the previous section to identify underdeveloped energy transition industries that are highly feasible for the Great Lakes region—i.e., energy transition industries that are "near" the region's existing industries in the industry space (see Figure E).

Once we have identified a set of feasible energy transition industries that could be developed, we can sort them according to their growth prospects. At the regional level, the growth prospects can be captured in a measure that we call the Economic Complexity Index (ECI).⁴ The ECI measures the diversity (raises ECI) and ubiquity (lowers ECI) of the industries in which a region is active. Therefore, a more diverse economy (in terms of industry mix) comprised of relatively unique industries is a more "complex" economy. More fundamentally, a region's complexity is the outgrowth of its production capabilities (e.g., human capital, natural resources, institutional quality, etc.). Importantly, this measure is strongly, positively correlated with per capita income (see Figure M), labor productivity, and population growth across regions. Overall, the Great

⁴ To read more about Economic Complexity Theory and its applications, refer to *The building blocks of economic complexity theory* (Hidalgo, C.A., & Hausmann, R., 2009).

Lakes' MSAs have an average ECI of 0.497, which is just above the average for U.S. MSAs, which range from -1.55 (Rural Alabama) to 4.11 (SF Bay Area).

Figure M



Per Capita Income vs. ECI

Source: Brookings' analysis of Lightcast data • Created with Datawrapper

Like the regional ECI measure, industries can also be measured in terms of their complexity. In this case, the most complex industries will be those that are located in diverse local economies and that are relatively rare. Unsurprisingly, the most complex energy transition sector is the high-tech Transition Enabling sector, with an ECI of 6.91. Next on the list is the Energy End-Use sector at 1.96 and the Transition Mineral and Metal Mining sector at 1.25. In Figure C above we can see that no MSA in the Great Lakes is most specialized in the highly complex Transition Enabling sector, although there are several regions whose most specialized industry is Energy End-Use or Transition Mineral and Metal Mining.

We can also break down the sectors into smaller sub-sectors and in Table 1 below we list the top ten sub-sectors in terms of their complexity.

Table 1

Top 10 Most Complex Sub-Sectors

Sub-sector	Average complexity
Transition Enabling Machinery & Equipment Manufacturing	6.91
Environmental Monitoring Machinery & Equipment Manufacturing	3.97
Low-Carbon Energy Production	3.13
Low-Carbon Metal Mining	3.01
Building Efficiency Machinery & Equipment Manufacturing	2.97
Low-Carbon Energy Machinery & Equipment Manufacturing	2.01
Energy Storage & Transmission Machinery & Equipment Manufacturing	1.73
Water Protection & Management Machinery & Equipment Manufacturing	1.25
Residential & Commercial Green Building Construction	0.68
Low-Carbon Mineral Mining	0.47

Source: Brookings' analysis of Lightcast data • Created with Datawrapper

Figure N below highlights the fact that the energy transition economy produces good jobs across industries with varying degrees of complexity. Thus, while the priority would be to pursue complex, faster growing industries, we can see that there are many options for generating good jobs in the energy transition sector outside of the most complex. In the figure, the axes are centered around the U.S. average industry complexity and the U.S. average share of good jobs. We can see that while there are many energy transition industries that lie below the average level of complexity, energy transition industries overwhelmingly generate good jobs—i.e., energy transition industries tend to lie to the right of the y-axis. The abundance of opportunities for generating good jobs provides optimism for regional growth since highly complex industries, which are by definition rare, can be difficult to develop.

Figure N



Energy transition industries tend to have good jobs

Energy transition industries highlighted in blue

Source: Brookings' analysis of Lightcast and Integrated Public Use Microdata Series (IPUMS), Census Data • Created with Datawrapper

4. The energy transition economy in the Great Lakes region

Overall, the Great Lakes region has a higher employment concentration than the national average in energy transition industries. This suggests that the region is well equipped to continue the energy transition relative to the rest of the country. These industries are currently responsible for 12.3 percent of jobs in the region and have a

31.6 percent higher median income relative to the national average (\$68,880 compared to \$52,344). This is in part due to certain region's relative focus on the higher paying Transportation End-Use sector (see Figure G).

To visualize the current and potential clean industry composition of the region, we can map out the industry space for the Great Lakes, as we did for the U.S. in Figure D above. Figure O depicts the Great Lakes industry space and highlights the industries that are currently present in the region, both clean and other. We see that the Great Lakes tends to specialize in manufacturing industries–e.g., machine shops, forging and stamping, and other fabricated metal product manufacturing. Importantly, many of the clean industries are located in the dense, central part of the industry space, implying that the region is already active in industries that are good jumping-off points for future growth.

Figure O



Clean energy transition industries present in the Great Lakes Region

Source: Authors' analysis of Lightcast data

We can go further in identifying opportunities for energy transition growth in the region by adding additional priorities for growth. For instance, out of the 283 energy transition industries there are a total of 258 that are currently underdeveloped (i.e., have belowaverage employment) in the region. Separately, there are 196 industries that have a high share of good jobs (above the national average share) and there are 236 industries that are tradeable (produce output that can be sold beyond the local market). At the intersection of these three sets are 186 "strategic" clean transition industries that are underdeveloped in the region, have a high share of good jobs, and are tradeable. These industries are energy transition growth opportunities for the region. Our Great Lakes Clean Development tool⁵ explores these strategic industries for the individual Great Lakes MSAs. The tool gives a more granular look at the clean transition in the individual MSAs and allows users to explore the clean, underdeveloped, and well-paying industries within their area.

Of course, not every one of these industries is feasible for every Great Lakes MSA. For example, Chicago can feasibly grow most of these strategic industries, including many of those in the high-paying, complex Transition Enabling sector. This indicates that Chicago is relatively well-equipped to tackle the energy transition. In contrast, Fort Wayne, Indiana is the least complex of the Great Lakes MSAs and can feasibly grow only a small subset of the 181 industries. In fact, only 10 industries in Fort Wayne have levels of feasibility above the national average. This indicates that MSAs like Fort Wayne will need to be particularly targeted in their energy transition development strategies and focus on other industries they are more equipped for.

At the regional level, we can also consider the workforce that would be needed to support the Great Lakes' 186 strategic industries. Among these industries, the Great Lakes already has a significant presence (above the national average) in over 700 occupations that would be required to grow them. Crucially, however, there are nearly 800 occupations that would need to be scaled up to meet these industries' workforce needs. The Great Lakes is likely to miss out on opportunities if it does not plan for these occupational gaps as part of the region's economic development strategy. Table 2 lists the top ten occupational gaps that the region faces to build out its 186 strategic industries.

⁵ The tool can be accessed <u>here</u>.

Table 2

Top 10 Occupations Needed for Transition

Occupation	Top Industry	
HelpersRoofers	Roofing Contractors	
HelpersPipelayers, Plumbers, Pipefitters, and Steamfitters	Plumbing, Heating, and Air-Conditioning Contractors	
Pourers and Casters, Metal	Iron and Steel Mills and Ferroalloy Manufacturing	
HelpersElectricians	Electrical Contractors and Other Wiring Installation Contractors	
Semiconductor Processing Technicians	Semiconductor and Related Device Manufacturing	
Roofers	Roofing Contractors	
Farm Labor Contractors	Farm Labor Contractors and Crew Leaders	
Engine and Other Machine Assemblers	Other Motor Vehicle Parts Manufacturing	
Metal-Refining Furnace Operators and Tenders	Iron and Steel Mills and Ferroalloy Manufacturing	
Timing Device Assemblers and Adjusters	Search, Detection, Navigation, Guidance, Aeronautical, and Nautical System and Instrument Manufacturing	

Source: Brookings' analysis of Lightcast data and Integrated Public Microdata Series (IPUMS), Census data • Created with Datawrapper

Figure P presents an alternative way to view these workforce gaps. The y-axis indicates how instrumental each occupation is to the set of energy transition industries, while the x-axis measures the extent to which each occupation currently exists in the Great Lakes region. The y-axis is centered around 1–occupations to the left are considered underdeveloped and those to the right are developed. The x-axis is centered around the average importance of the occupation to the set of energy transition industries. As a result, occupations in the top-left quadrant are both instrumental to the energy transition and are relatively scarce in the Great Lakes region.⁶ Examples of these occupations include "Roofers" and "Farm Labor Contractors," and a variety of occupations related to Building and Manufacturing industries.

Figure P



Occupational requirements for clean energy transition in Great Lakes

5. CEDS analysis

In this final section we explore the extent to which economic development planners are accounting for—and striving for—an energy transition. To do this, we analyze the texts of 363 Comprehensive Economic Development Strategies (CEDS) since 2015, which are economic planning documents that Economic Development Districts (EDDs) are required to produce every five years and update annually. Broadly, our objective is to identify the importance of specific energy transition industries by counting mentions of these industries in the documents. We can then define the "importance" of an industry

⁶ For a link to additional occupations that will be required for the energy transition, see the clean growth toolkit <u>here</u>.

as the number of "meaningful" mentions of that industry as a proportion of the document's size. This process is described in more detail in Appendix B.

A perhaps more informative measure is the degree to which an industry is emphasized in a CEDS relative to other CEDS. For example, reference to "public safety" industries appear in almost every CEDS but appear most often in the 2012 CEDS of a northern Mississippi EDD. By comparison, reference to "wood products" industries appear in only half of CEDS, and most often in the 2020 CEDS of a north-central Idaho EDD. To capture this idea more formally, we construct a measure of the *Relative* Emphasis (RE) of an industry.⁷ Taking the above example, the RE of Justice, Public Order, and Safety Activities in northern Mississippi is 0.8 whereas the RE of Sawmills and Wood Preservation in the north-central Idaho EDD is 18.9. This difference reflects the fact that "public safety" industries are simply more common in all regions, so that any regional concentration in them is less significant.

Energy transition emphasis across the Great Lakes

Figure Q below shows the relative emphasis of energy transition industries across the U.S. We can see that most EDDs in the Great Lakes Region strongly emphasize energy transition industries in their CEDS. In fact, the top five EDDs—in terms of relative emphasis on energy transition industries—are all located in the Great Lakes Region.



Figure Q

Source: Brookings' analysis of CEDS Resource Library: StatsAmerica • Created with Datawrapper

⁷ Formally, the RE is the meaningful mentions (mm) of an industry in a CEDS divided by the mm of all industries in that CEDS, all over the mm of that industry in all CEDS divided by mm of all industries in all CEDS.

Unsurprisingly, EDDs that emphasize energy transition industries also tend to use environmentally friendly terms throughout their CEDS, though not always. In fact, there are quite a few EDDs that proclaim an interest in environmentally friendly *policies* and yet are not pursuing growth in environmentally friendly *industries*, and vice versa. To see this, we compare the frequency with which CEDS emphasize energy transition industries against their mention of a range of terms related to environmentalism.⁸ Figure R plots the relationship, where we see that it is positive (though statistically insignificant) but with quite a bit of dispersion around the linear fit. This suggests that, as part of the planning process, regions may want to ensure that their development strategies are aligned with their stated priorities.

Figure R



Transition Industries vs. Environmentally Friendly Mentions

Source: Brookings' analysis of CEDS Resource Library: StatsAmerica • Created with Datawrapper

⁸ Terms include green, greener, beauty, beautiful, clean, cleaner, cleanly, environmental, environment, environmentally, renewable, renewably, reuse, circular, decarbon, decarbonization, and decarbonizing.

6. Conclusion

The coming energy transition presents an enormous opportunity for the Great Lakes region, one that the region is well-poised to utilize. To do so, local policymakers will need to build on existing economic strengths and anticipate the workforce needs that the transition will require. Fortunately, the Great Lakes region, with its current above-average employment concentration in energy transition industries, is well-positioned for the energy transition. Our analysis simultaneously highlights the need for strategic planning to address significant workforce gaps that will be associated with the transition—for instance, the region will need to increase the number of roofers, farmers, and logging workers because they are in low supply and instrumental to several of the transition industries. And while many policymakers within the Great Lakes may be professing a desire to implement environmentally friendly policies, it is essential that the actual economic development policies that are implemented are consistent with those priorities.

Finally, the best jobs in energy transition reside in what we call the Transition Enabling sector, a set of industries encompassing the science and engineering components of the transition. While the Great Lakes is relatively strong in this sector, the diversity of the sector is lacking, both nationally and in the Great Lakes. Developing accessible education and skilling pipelines to this sector should be a policy priority.

Appendix A

Hierarchy and definitions of Transition Sector & Subsector categories.

Transition Sector & Subsector Categories			
F	aw Materials Production and Extraction		
Transition Forestry, Land, and Agriculture (FL	AG)		
Agricultural & Forest Biomass	Includes the production of biomass materials used in the production of		
Production	biofuels and biomass energy.		
	Includes a few livestock production industries that had very high Transition		
Sustainable Livestock Production	technology scores associated with climate mitigation technology patents		
	(too high to ignore).		
Transition Farming & Forestry Machinery	Includes farming machinery and lawn and garden equipment manufacturing		
& Equipment Manufacturing	industries that could potentially transition to Transition technologies.		
Transition Mineral and Metal Mining			
Transition Mineral Mining	Includes mining of limestone, industrial sand, phosphate, etc.		
Transition Metal Mining	Includes mining of iron ore, lead, copper, nickel, zinc, etc.		
Transition Mining Machinery &	Includes mining machinery and equipment manufacturers that could		
Equipment Manufacturing	potentially transition to Transition technologies.		
	Upstream Manufacturing		
Transition Chemical, Mineral, and Metal Man	ufacturing		
	Includes most of the chemical manufacturing industry as, much like the steel		
Transition Chemical Manufacturing	industry, has significant decarbonization potential		
	Also includes biofuels and hydrogen.		
Transition Mineral Manufacturing	Includes the manufacturing of cement, concrete, glass, industrial sand, etc.		
Transition Primary Metal Manufacturing	Includes the manufacturing of iron, steel, aluminum, copper, and other		
	metals used to manufacture many of the other Transition products.		

Transition Fabricated Metal	Includes the manufacture of metal parts and components that are used to	
Manufacturing	manufacture many of the other Transition products.	
	End-Use Sectors	
Buildings		
Building Construction	Includes the building construction industries that will need to transition to	
	Transition technologies and practices	
Transition Construction Machinery &	Includes the manufacturing of construction machinery and equipment	
Equipment Manufacturing	includes the manufacturing of construction machinery and equipment	
Building Efficiency Machinery &	Include the manufacturing of energy efficient end-use products such as	
Equipment Manufacturing	lighting systems, HVAC systems, appliances, etc.	
Energy Sector		
Transition Energy Machinery &	Includes the manufacturing of key components, machinery, and equipment	
Fauinment Manufacturing	used to produce hydroelectric, wind, solar, geothermal, biomass, and marine	
	energy	
Electrical Grid Machinery & Equipment	Includes the manufacturing of machinery and equipment used to build and	
Manufacturing	operate the electrical grid	
Energy Utility Construction	Includes the utility system construction industry	
Transition Energy Production	Includes the industries that generate electricity from Transition sources,	
Transition Energy Froduction	such as hydroelectric, wind, solar, geothermal, biomass, and marine energy	
Energy Transmission	Includes the electric bulk transmission industry	
Industrial Sector		
Transition Industrial Air & Heating	Includes the manufacturing of industrial air and heating equipment such as	
Equipment Manufacturing	industrial heat pumps and exchangers	
Transition Industrial Machinery &	Includes the manufacturing of other types of industrial machinery and	
Equipment Manufacturing	equipment used to generate mechanical power, etc.	
	Includes the manufacturing of the many other types of Transition products	
Transition Product Manufacturing	listed on the GTN such as food and beverage products, Transition textiles	
	and apparel, plastics and rubber products, etc.	

Transportation Sector	
Transition Motor Vehicle Manufacturing	Includes the manufacturing of various types of Transition motor vehicles,
	such as BEVs, FCEVs, electric light and heavy-duty vehicles, etc.
Transition Aircraft Manufacturing	Includes the manufacturing of Transition aircraft, aircraft parts, etc.
Transition Rail Manufacturing	Includes the manufacturing of Transition locomotives, railroad stock, parts,
	etc.
Transition Ship & Boat Manufacturing	Includes the manufacturing of Transition ships, boats, parts, etc.
Environmental Management	
	Includes industries identified as important for the manufacturing of air
Air Protection & Management	pollution abatement and carbon pollution abatement technologies (e.g.,
	CCUS).
	Includes the water supply and wastewater management industries as well as
Water Protection & Management	manufacturers of wastewater treatment and water pollution abatement
	technologies.
Land Protection & Management	Includes the solid waste management industries and manufacturers of
Land Frotection & Management	machinery and equipment used by the waste management industries.
Environmental Monitoring, Assessment,	Includes the manufacturing of technologies used for environmental
& Analysis	monitoring, assessment, and analysis.
Transition Enabling Industries	
Enabling Machinery & Equipment	Includes the manufacturing of key transition enabling technologies such as
Manufacturing	electronic computers, data processing technologies, communication
	technologies, etc.
	Includes several transition enabling services, such as research and
Enabling Services	development professionals, engineering and industrial design services,
	telecommunications and data processing services, etc.

The formal list of 283 six-digit NAICS energy transition industries and their corresponding sector, sub-sector and primary transition product/technology is outlined below.

6-Digit		Transition Sector		Primary Transition Products /
Code	6-Digit Description	Category	Transition Subsector Category	Technologies
		Transition Forestry,		
		Land, and		
		Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111110	Soybean Farming	Sector	Production	Agricultural Biomass
		Transition Forestry,		
		Land, and		
	Oilseed (except	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111120	Soybean) Farming	Sector	Production	Agricultural Biomass
		Transition Forestry,		
		Land, and		
111100	Dry Pea and Bean	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111130	Farming		Production	Agricultural Biomass
		I ransition Forestry,		
		Land, and	Low Corbon Forget 8 Agricultural Diamaga	
111140	Wheet Forming	Agriculture (FLAG)	Dreduction	Agricultural Diamaga
111140	Wheat Failing	Jeciul Transition Forestry	Floduction	
		Land and		
		$\Delta ariculture (ELAG)$	Low-Carbon Forest & Agricultural Biomass	
111150	Corn Farming	Sector	Production	Agricultural Biomass
111100		Transition Forestry		
		Land and		
		Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111160	Rice Farming	Sector	Production	Agricultural Biomass
		Transition Forestry,		
		Land, and		
	Oilseed and Grain	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111191	Combination Farming	Sector	Production	Agricultural Biomass
		Transition Forestry,	Low-Carbon Forest & Agricultural Biomass	
111199	All Other Grain Farming	Land, and	Production	Agricultural Biomass

	Agriculture (FLAG)		
	Sector		
	Transition Forestry,		
	Land, and		
Citrus (except Orang	ge) Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111320 Groves	Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111411 Mushroom Producti	on Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111920 Cotton Farming	Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111930 Sugarcane Farming	Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111940 Hay Farming	Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111991 Sugar Beet Farming	Sector	Production	Agricultural Biomass
	Transition Forestry,		
	Land, and		
	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
111992 Peanut Farming	Sector	Production	Agricultural Biomass
All Other Miscellane	ous Transition Forestry,	Low-Carbon Forest & Agricultural Biomass	
111998 Crop Farming	Land and	Production	Agricultural Biomass

		Agriculture (FLAG) Sector		
113110	Timber Tract	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass	Wood & Timber
113110	operations	Transition Forestry,		
113210	Forest Nurseries and Gathering of Forest Products	Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Wood & Timber
113310	Logging	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Wood & Timber
115111	Cotton Ginning	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Agricultural Biomass
115112	Soil Preparation, Planting, and Cultivating	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Agricultural Support Services
115113	Crop Harvesting, Primarily by Machine	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Agricultural Support Services
115114	Postharvest Crop Activities (except Cotton Ginning)	Transition Forestry, Land, and Agriculture (FLAG) Sector	Low-Carbon Forest & Agricultural Biomass Production	Agricultural Support Services

115115	Farm Labor Contractors and Crew	Transition Forestry, Land, and Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	Agricultural Support Services
113113	Leduers	Transition Forestry		Agricultural Support Services
		Land and		
	Farm Management	Agriculture (FLAG)	I ow-Carbon Forest & Agricultural Biomass	
115116	Services	Sector	Production	Agricultural Support Services
		Transition Forestry.		
		Land, and		
	Support Activities for	Agriculture (FLAG)	Low-Carbon Forest & Agricultural Biomass	
115310	Forestry	Sector	Production	Agricultural Support Services
		Transition Forestry,		
		Land, and		
		Agriculture (FLAG)		
112210	Hog and Pig Farming	Sector	Low-Carbon Livestock Production	Low-Carbon Livestock
		Transition Forestry,		
		Land, and		
110410		Agriculture (FLAG)	Leve Oash an Live etc. Is Dre do eti an	Leve Oraham Live etc. de
112410	Sheep Farming	Sector	Low-Carbon Livestock Production	Low-Carbon Livestock
		I ransition Forestry,		
		Land, and		
110400	Coat Forming	Agriculture (FLAG)	Low Carbon Livestack Draduction	Low Carbon Livestock
112420	Goal Failing	Transition Forestry		
		Land and		
		Δariculture (FLΔG)		
112519	Other Aquaculture	Sector	Low-Carbon Livestock Production	Low-Carbon Livestock
		Transition Forestry		
		Land. and		
	All Other Animal	Agriculture (FLAG)		
112990	Production	Sector	Low-Carbon Livestock Production	Low-Carbon Livestock

		Transition Mineral		
212210	Iron Oro Mining	and Metal Mining	Low Corbon Motol Mining	Low Carbon Iron & Staal
212210	iron Ore Mining		Low-Carbon Metar Mining	Low-Carbon Iron & Steel
		I ransition Mineral		
010001		and Metal Mining		
212221	Gold Ore Mining	Sector	Low-Carbon Metal Mining	Energy Transition Metals
		Transition Mineral		
	Copper, Nickel, Lead,	and Metal Mining		
212230	and Zinc Mining	Sector	Low-Carbon Metal Mining	Energy Transition Metals
		Transition Mineral		
	Uranium-Radium-	and Metal Mining		
212291	Vanadium Ore Mining	Sector	Low-Carbon Metal Mining	Energy Transition Metals
	All Other Metal Ore			
212299	Mining	The	Low-Carbon Metal Mining	Energy Transition Metals
		Transition Mineral		
	Dimension Stone	and Metal Mining		
212311	Mining and Quarrying	Sector	Low-Carbon Mineral Mining	Energy Transition Minerals
	Crushed and Broken	Transition Mineral		
	Limestone Mining and	and Metal Mining		
212312	Quarrying	Sector	Low-Carbon Mineral Mining	Low-Carbon Cement & Concrete
	Other Crushed and	Transition Mineral		
	Broken Stone Mining	and Metal Mining		
212319	and Quarrying	Sector	Low-Carbon Mineral Mining	Energy Transition Minerals
		Transition Mineral		
	Construction Sand and	and Metal Mining		
212321	Gravel Mining	Sector	Low-Carbon Mineral Mining	Low-Carbon Cement & Concrete
		Transition Mineral		
		and Metal Mining		
212322	Industrial Sand Mining	Sector	Low-Carbon Mineral Mining	Low-Carbon Cement & Concrete

212392	Phosphate Rock Mining	Transition Mineral and Metal Mining Sector	Low-Carbon Mineral Mining	Energy Transition Minerals
212393	Other Chemical and Fertilizer Mineral Mining	Transition Mineral and Metal Mining Sector	Low-Carbon Mineral Mining	Energy Transition Minerals
213114	Support Activities for Metal Mining	Transition Mineral and Metal Mining Sector	Low-Carbon Mineral Mining	Low-Carbon Cement & Concrete
213115	Support Activities for Nonmetallic Minerals (except Fuels) Mining	Transition Mineral and Metal Mining Sector	Low-Carbon Mineral Mining	Low-Carbon Cement & Concrete
221330	Steam and Air- Conditioning Supply	Buildings End-Use Sector	Low-Carbon Heating & Cooling Machinery & Equipment Manufacturing	HVAC Systems
221121	Electric Bulk Power Transmission and Control	Energy End-Use Sector	Energy Storage & Transmission	Energy Transmission Equipment
221111	Hydroelectric Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Hydroelectric Power
221113	Nuclear Electric Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Nuclear Electric Power
221114	Solar Electric Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Solar Electric Power
221115	Generation	Energy End-Use Sector	Low-Carbon Energy Production	Wind Electric Power
221116	Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Geothermal Electric Power
221117	BIOMASS Electric Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Biomass Electric Power
221118	Other Electric Power Generation	Energy End-Use Sector	Low-Carbon Energy Production	Marine Electric Power

221310	Water Supply and Irrigation Systems	Environmental Protection & Management End- Use Sector	Water Protection & Management Services	Water Supply Services
221320	Sewage Treatment Facilities	Environmental Protection & Management End- Use Sector	Water Protection & Management Services	Wastewater Treatment Services
236115	New Single-Family Housing Construction (except For-Sale Builders)	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
236116	New Multifamily Housing Construction (except For-Sale Builders)	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
236117	New Housing For-Sale Builders	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
236118	Residential Remodelers	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
236220	Commercial and Institutional Building Construction	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
238120	Structural Steel and Precast Concrete Contractors	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
238160	Roofing Contractors	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
238210	Electrical Contractors and Other Wiring Installation Contractors	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings

000000	Plumbing, Heating, and Air-Conditioning	Buildings End-Use	Residential & Commercial Green Building	
238220		Sector		Green Buildings
	Other Building	Buildings End-Use	Residential & Commercial Green Building	
238290	Equipment Contractors	Sector	Construction	Green Buildings
	Site Preparation	Buildings End-Use	Residential & Commercial Green Building	
238910	Contractors	Sector	Construction	Green Buildings
237130	Power and Communication Line and Related Structures Construction	Energy End-Use Sector	Eneray Utility System Construction	Energy Utility Systems
		Environmental		
	Oil and Gas Pipeline	Protection &		
	and Related Structures	Management End-	Air Protection & Management Utility	Carbon Capture, Utilization, &
237120	Construction	Use Sector	Construction	Storage (CCUS) Pipelines
237110	Water and Sewer Line and Related Structures Construction	Environmental Protection & Management End- Use Sector	Water Utility System Construction	Water Utility Systems
	Industrial Building	Industrial End-Use		
236210	Construction	Sector	Industrial Green Building Construction	Green Buildings
312112	Bottled Water Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
		Industrial End-Use		
313230	Nonwoven Fabric Mills	Sector	Green Product Manufacturing	Green Consumer Products
		Industrial End-Use		
313320	Fabric Coating Mills	Sector	Green Product Manufacturing	Green Consumer Products
		Industrial End-Use		
314120	Curtain and Linen Mills	Sector	Green Product Manufacturing	Green Consumer Products
	Women's Handbag and	Industrial End-Use		
316992	Purse Manufacturing	Sector	Green Product Manufacturing	Green Consumer Products

	All Other Leather Good	Industrial End-Lise		
316998	Manufacturing	Sector	Green Product Manufacturing	Green Consumer Products
312140	Distilleries	Transition Chemical, Mineral, and Metal Manufacturing Sector	Green Hydrogen & Sustainable Fuels	Biofuels
	Manufactured Home			
321991	(Mobile Home) Manufacturing	Buildings End-Use Sector	Residential & Commercial Green Building Construction	Green Buildings
322211	Corrugated and Solid Fiber Box Manufacturing	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies
323111	Commercial Printing (except Screen and Books)	Environmental Protection & Management End- Use Sector	Water Protection & Management Machinery & Equipment Manufacturing	Wastewater Treatment Technologies
325414	Biological Product (except Diagnostic) Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
326111	Plastics Bag and Pouch Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Plastics
326113	Unlaminated Plastics Film and Sheet (except Packaging) Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Plastics
326160	Plastics Bottle Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Plastics
326199	All Other Plastics Product Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Plastics

	Rubber and Plastics			
	Hoses and Belting	Industrial End-Use		
326220	Manufacturing	Sector	Green Product Manufacturing	Green Plastics
	Rubber Product			
	Manufacturing for	Industrial End-Use		
326291	Mechanical Use	Sector	Green Product Manufacturing	Green Plastics
	All Other Rubber	Industrial End-Use		
326299	Product Manufacturing	Sector	Green Product Manufacturing	Green Plastics
		Transition Chemical,		
		Mineral, and Metal		
	Petrochemical	Manufacturing		
325110	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Industrial gas	Manufacturing		
325120	manufacturing	Sector	Green Hydrogen & Sustainable Fuels	Green Hydrogen
		Transition Chemical,		
		Mineral, and Metal		
	Synthetic Dye and	Manufacturing		
325130	Pigment Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
	Other Basic Inorganic	Mineral, and Metal		
	Chemical	Manufacturing		
325180	Manufacturing	Sector	Green Hydrogen & Sustainable Fuels	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Ethyl Alcohol	Manufacturing		
325193	Manufacturing	Sector	Green Hydrogen & Sustainable Fuels	Biofuels
	Cyclic Crude,	Transition Chemical,		
	Intermediate, and Gum	Mineral, and Metal		
	and Wood Chemical	Manufacturing		
325194	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals

		Transition Chemical,		
	All Other Basic Organic	Mineral, and Metal		
	Chemical	Manufacturing		
325199	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Plastics Material and	Manufacturing		
325211	Resin Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Synthetic Rubber	Manufacturing		
325212	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
	Artificial and Synthetic	Mineral, and Metal		
	Fibers and Filaments	Manufacturing		
325220	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Nitrogenous Fertilizer	Manufacturing		
325311	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Phosphatic Fertilizer	Manufacturing		
325312	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Fertilizer (Mixing Only)	Manufacturing		
325314	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
		Transition Chemical,		
		Mineral, and Metal		
	Paint and Coating	Manufacturing		
325510	Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals

	Transition Chemical,		
	Mineral, and Metal		
Adhesive	Manufacturing		
Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
	Transition Chemical,		
Polish and Other	Mineral, and Metal		
Sanitation Good	Manufacturing		
Manufacturing	Sector	Low-Carbon Chemical Manufacturing	Low-Carbon Chemicals
	Transition Chemical,		
Pottery, Ceramics, and	Mineral, and Metal		
Plumbing Fixture	Manufacturing		
Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
	Transition Chemical,		
	Mineral, and Metal		
Flat Glass	Manufacturing		
Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
	Transition Chemical,		
Glass Product	Mineral, and Metal		
Manufacturing Made of	Manufacturing		
Purchased Glass	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
	Transition Chemical,		
	Mineral, and Metal		
	Manufacturing		
Cement Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
	Transition Chemical,		
	Mineral, and Metal		
Ready-Mix Concrete	Manufacturing		
Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
	Transition Chemical,		
	Mineral, and Metal		
Concrete Block and	Manufacturing		
Brick Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
	Adhesive Manufacturing Polish and Other Sanitation Good Manufacturing Pottery, Ceramics, and Plumbing Fixture Manufacturing Flat Glass Manufacturing Glass Product Manufacturing Made of Purchased Glass Cement Manufacturing Ready-Mix Concrete Manufacturing Concrete Block and Brick Manufacturing	AdhesiveTransition Chemical, Mineral, and MetalAdhesiveManufacturingManufacturingSectorPolish and OtherTransition Chemical, ManufacturingSanitation GoodManufacturingManufacturingSectorPottery, Ceramics, andMineral, and Metal ManufacturingPottery, Ceramics, andMineral, and Metal ManufacturingPattery, Ceramics, andMineral, and Metal ManufacturingPattery, Ceramics, andMineral, and Metal ManufacturingPottery, Ceramics, andMineral, and Metal ManufacturingPottery, Ceramics, andMineral, and Metal ManufacturingPottery, Ceramics, andMineral, and Metal ManufacturingManufacturingSectorFlat GlassManufacturing SectorGlass ProductMineral, and Metal ManufacturingManufacturing Made of Purchased GlassTransition Chemical, Mineral, and Metal ManufacturingCement ManufacturingSectorReady-Mix Concrete ManufacturingTransition Chemical, Mineral, and Metal ManufacturingReady-Mix Concrete ManufacturingTransition Chemical, Mineral, and Metal ManufacturingConcrete Block and Brick ManufacturingManufacturing Sector	Transition Chemical, Mineral, and MetalAdhesiveManufacturingManufacturingSectorLow-Carbon Chemical ManufacturingPolish and OtherMineral, and MetalSanitation GoodManufacturingManufacturingSectorLow-Carbon Chemical ManufacturingManufacturingSectorManufacturingLow-Carbon Chemical ManufacturingManufacturingSectorManufacturingLow-Carbon Mineral ManufacturingManufacturingSectorManufacturingSectorManufacturingLow-Carbon Mineral ManufacturingManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorCement ManufacturingSectorManufacturingSectorCement ManufacturingSectorCement ManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingSectorManufacturingLow-Carbon Mineral ManufacturingManufacturingSectorManufacturingSectorManufacturingLow-Carbon Mineral Manufacturing

		Transition Chemical,		
		Mineral, and Metal		
	Concrete Pipe	Manufacturing		
327332	Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
		Transition Chemical,		
		Mineral, and Metal		
	Other Concrete Product	Manufacturing		
327390	Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
		Transition Chemical,		
		Mineral, and Metal		
		Manufacturing		
327410	Lime Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Cement & Concrete
		Transition Chemical,		
		Mineral, and Metal		
	Cut Stone and Stone	Manufacturing		
327991	Product Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
		Transition Chemical,		
		Mineral, and Metal		
	Mineral Wool	Manufacturing		
32/993	Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
		Transition Chemical,		
	All Other Miscellaneous	Mineral, and Metal		
	Nonmetallic Mineral	Manufacturing		
327999	Product Manufacturing	Sector	Low-Carbon Mineral Manufacturing	Low-Carbon Minerals
	Motor Vehicle Gasoline			
	Engine and Engine			
336310	Parts Manufacturing			
	Guided Missile and			
	Space Vehicle			
	Propulsion Unit and			
	Propulsion Unit Parts			
336415	Manufacturing			

	Electric Lamp Bulb and	Buildings End-Use	Building Efficiency Machinery & Equipment	
335110	Part Manufacturing	Sector	Manufacturing	Energy Efficient Lighting
	Residential Electric			
	Lighting Fixture	Buildings End-Use	Building Efficiency Machinery & Equipment	
335121	Manufacturing	Sector	Manufacturing	Energy Efficient Lighting
	Commercial, Industrial,			
	and Institutional			
	Electric Lighting Fixture	Buildings End-Use	Building Efficiency Machinery & Equipment	
335122	Manufacturing	Sector	Manufacturing	Energy Efficient Lighting
	Other Lighting			
	Equipment	Buildings End-Use	Building Efficiency Machinery & Equipment	
335129	Manufacturing	Sector	Manufacturing	Energy Efficient Lighting
	Small Electrical			
	Appliance	Buildings End-Use	Building Efficiency Machinery & Equipment	
335210	Manufacturing	Sector	Manufacturing	Energy Efficient Appliances
	Major Household			
	Appliance	Buildings End-Use	Building Efficiency Machinery & Equipment	
335220	Manufacturing	Sector	Manufacturing	Energy Efficient Appliances
	Construction Machinery	Buildings End-Use	Low-Carbon Construction Machinery &	Low-Carbon Construction
333120	Manufacturing	Sector	Equipment Manufacturing	Machinery
	Power Boiler and Heat			
	Exchanger	Buildings End-Use	Low-Carbon Heating & Cooling Machinery &	
332410	Manufacturing	Sector	Equipment Manufacturing	Heat Exchangers
	Industrial and			
	Commercial Fan and			
	Blower and Air			
	Purification Equipment	Buildings End-Use	Low-Carbon Heating & Cooling Machinery &	
333413	Manufacturing	Sector	Equipment Manufacturing	HVAC Systems
	Heating Equipment	Buildings End-Use	Low-Carbon Heating & Cooling Machinery &	
333414	(except Warm Air	Sector	Equipment Manufacturing	Heating Equipment

	Furnaces) Manufacturing			
	Air-Conditioning and Warm Air Heating Equipment and Commercial and Industrial Refrigeration Equipment	Buildings End-Use	Low-Carbon Heating & Cooling Machinery &	
333415	Manufacturing	Sector	Equipment Manufacturing	Heat Pumps
334416	Capacitor, Resistor, Coil, Transformer, and Other Inductor Manufacturing	Energy End-Use Sector	Energy Storage & Transmission Machinery & Equipment Manufacturing	Batteries & Components
	Electronic Connector	Energy End-Use	Energy Storage & Transmission Machinery &	
334417	Manufacturing	Sector	Equipment Manufacturing	Energy Transmission Equipment
335311	Power, Distribution, and Specialty Transformer Manufacturing	Energy End-Use Sector	Energy Storage & Transmission Machinery & Equipment Manufacturing	Energy Transmission Equipment
335313	Switchgear and Switchboard Apparatus Manufacturing	Energy End-Use Sector	Energy Storage & Transmission Machinery & Equipment Manufacturing	Energy Transmission Equipment
335314	Relay and Industrial Control Manufacturing	Energy End-Use Sector	Energy Storage & Transmission Machinery & Equipment Manufacturing	Energy Transmission Equipment
335911	Storage Battery Manufacturing	Energy End-Use Sector	Energy Storage & Transmission Machinery & Equipment Manufacturing	Batteries & Components
	Primary Battery	Energy End-Use	Energy Storage & Transmission Machinery &	-
335912	Manufacturing	Sector	Equipment Manufacturing	Batteries & Components
	Other Communication and Energy Wire	Energy End-Use	Energy Storage & Transmission Machinery &	
335929	Manufacturing	Sector	Equipment Manufacturing	Energy Transmission Equipment

	Current-Carrying Wiring	Energy End-Use	Energy Storage & Transmission Machinery &	
335931	Device Manufacturing	Sector	Equipment Manufacturing	Energy Transmission Equipment
	Carbon and Graphite	Energy End-Use	Energy Storage & Transmission Machinery &	
335991	Product Manufacturing	Sector	Equipment Manufacturing	Batteries & Components
	All Other Miscellaneous			
	Electrical Equipment			
	and Component	Energy End-Use	Energy Storage & Transmission Machinery &	
335999	Manufacturing	Sector	Equipment Manufacturing	Energy Transmission Equipment
	Printing Machinery and			
	Equipment	Energy End-Use	Low-Carbon Energy Machinery & Equipment	
333244	Manufacturing	Sector	Manufacturing	Clean Energy Technologies
	Optical Instrument and	Energy End-Use	Low-Carbon Energy Machinery & Equipment	
333314	Lens Manufacturing	Sector	Manufacturing	Clean Energy Technologies
	Turbine and Turbine			
	Generator Set Units	Energy End-Use	Low-Carbon Energy Machinery & Equipment	
333611	Manufacturing	Sector	Manufacturing	Clean Energy Technologies
	Motor and Generator	Energy End-Use	Low-Carbon Energy Machinery & Equipment	
335312	Manufacturing	Sector	Manufacturing	Clean Energy Technologies
	Oil and Gas Field	Environmental		
	Machinery and	Protection &		
	Equipment	Management End-	Air Protection & Management Machinery &	Air Pollution Abatement
333132	Manufacturing	Use Sector	Equipment Manufacturing	Technologies
		Environmental		
	Other Engine	Protection &		
	Equipment	Management End-	Air Protection & Management Machinery &	Air Pollution Abatement
333618	Manufacturing	Use Sector	Equipment Manufacturing	Technologies
		Environmental		
	Air and Gas	Protection &		
	Compressor	Management End-	Air Protection & Management Machinery &	Air Pollution Abatement
333912	Manufacturing	Use Sector	Equipment Manufacturing	Technologies

Photographic and	Environmental		
Photocopying	Protection &		
Equipment	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
333316 Manufacturing	Use Sector	Equipment Manufacturing	Technologies
	Environmental		
	Protection &		
Scale and Balance	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
333997 Manufacturing	Use Sector	Equipment Manufacturing	Technologies
Printed Circuit	Environmental		
Assembly (Electronic	Protection &		
Assembly)	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
334418 Manufacturing	Use Sector	Equipment Manufacturing	Technologies
	Environmental		
Other Electronic	Protection &		
Component	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
334419 Manufacturing	Use Sector	Equipment Manufacturing	Technologies
Automatic			
Environmental Control			
Manufacturing for	Environmental		
Residential,	Protection &		
Commercial, and	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
334512 Appliance Use	Use Sector	Equipment Manufacturing	Technologies
Instruments and			
Related Products			
Manufacturing for			
Measuring, Displaying,	Environmental		
and Controlling	Protection &		
Industrial Process	Management End-	Environmental Monitoring Machinery &	Environmental Monitoring
334513 Variables	Use Sector	Equipment Manufacturing	Technologies
Totalizing Fluid Meter			
and Counting Device	Environmental	Environmental Monitoring Machinery &	Environmental Monitoring
334514 Manufacturing	Protection &	Equipment Manufacturing	Technologies

		Management End- Use Sector		
334515	Instrument Manufacturing for Measuring and Testing Electricity and Electrical Signals	Environmental Protection & Management End- Use Sector	Environmental Monitoring Machinery & Equipment Manufacturing	Environmental Monitoring Technologies
334516	Analytical Laboratory Instrument Manufacturing	Environmental Protection & Management End- Use Sector	Environmental Monitoring Machinery & Equipment Manufacturing	Environmental Monitoring Technologies
334519	Other Measuring and Controlling Device Manufacturing	Environmental Protection & Management End- Use Sector	Environmental Monitoring Machinery & Equipment Manufacturing	Environmental Monitoring Technologies
333249	Other Industrial Machinery Manufacturing	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies
333517	Machine Tool Manufacturing	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies
333519	Rolling Mill and Other Metalworking Machinery Manufacturing	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies
333922	Conveyor and Conveying Equipment Manufacturing	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies

	Packaging Machinery	Environmental Protection & Management End-	I and Protection & Management Machinery	Solid Waste Management &
333993	Manufacturing	Use Sector	& Equipment Manufacturing	Recylcing Technologies
		Environmental		
	Industrial Process	Protection &		
	Furnace and Oven	Management End-	Land Protection & Management Machinery	Solid Waste Management &
333994	Manufacturing	Use Sector	& Equipment Manufacturing	Recylcing Technologies
	Electromedical and	Environmental		
	Electrotherapeutic	Protection &		
	Apparatus	Management End-	Land Protection & Management Machinery	
334510	Manufacturing	Use Sector	& Equipment Manufacturing	Soil Remediation Technologies
		Environmental		
	Sawmill, Woodworking,	Protection &		
222242	and Paper Machinery	Management End-	Land Protection & Management Machinery	Solid Waste Management &
333243			& Equipment Manufacturing	Recylcing Technologies
	Other Commercial and	Environmental		
	Machinery	Management End	Water Protection & Management Machinery	Wastowator Traatmont
333318	Manufacturing	llee Sector	8. Equipment Manufacturing	
333310	indiana curing	Environmental		rechnologies
	Pump and Pumping	Protection &		
	Fauinment	Management End-	Air Protection & Management Machinery &	Air Pollution Abatement
333911	Manufacturing	Use Sector	Equipment Manufacturing	Technologies
	g	Environmental	-1	
	Fluid Power Cylinder	Protection &		
	and Actuator	Management End-	Land Protection & Management Machinery	Solid Waste Management &
333995	Manufacturing	Use Sector	& Equipment Manufacturing	Recylcing Technologies
		Environmental		
		Protection &		
	Fluid Power Pump and	Management End-	Water Protection & Management Machinery	Wastewater Treatment
333996	Motor Manufacturing	Use Sector	& Equipment Manufacturing	Technologies

333999	All Other Miscellaneous General Purpose Machinery Manufacturing	Environmental Protection & Management End- Use Sector	Water Protection & Management Machinery & Equipment Manufacturing	Wastewater Treatment Technologies
334511	Search, Detection, Navigation, Guidance, Aeronautical, and Nautical System and Instrument Manufacturing	Environmental Protection & Management End- Use Sector	Water Protection & Management Machinery & Equipment Manufacturing	Wastewater Treatment Technologies
333220	Plastics and Rubber Industry Machinery Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Plastics
333241	Food Product Machinery Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
333991	Power-Driven Handtool Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
334614	Software and Other Prerecorded Compact Disc, Tape, and Record Reproducing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
339991	Gasket, Packing, and Sealing Device Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
339992	Musical Instrument Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
339994	Broom, Brush, and Mop Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products
339995	Burial Casket Manufacturing	Industrial End-Use Sector	Green Product Manufacturing	Green Consumer Products

All Other Miscellaneous	Industrial End-Use		
339999 Manufacturing	Sector	Green Product Manufacturing	Green Consumer Products
Speed Changer, Industrial High-Speed			
Drive, and Gear	Industrial End-Use	Low-Carbon Industrial Machinery &	
333612 Manufacturing	Sector	Equipment Manufacturing	Low-Carbon Industrial Equipment
Mechanical Power			
Transmission			
Equipment	Industrial End-Use	Low-Carbon Industrial Machinery &	
333613 Manufacturing	Sector	Equipment Manufacturing	Low-Carbon Industrial Equipment
Industrial Truck,			
Tractor, Trailer, and			
Stacker Machinery	Industrial End-Use	Low-Carbon Industrial Machinery &	
333924 Manufacturing	Sector	Equipment Manufacturing	Electric Industrial Vehicles
	Transition Chemical,		
Saw Blade and	Mineral, and Metal		
Handtool	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332216 Manufacturing	Sector	Manufacturing	Components
	Transition Chemical,		
Ephricated Structural	Monufooturing	Low Carbon Ephricated Motal	Low Carbon Teebnology
222212 Motal Manufacturing	Sector	Manufacturing	
332312 Metal Manufacturing	Transition Chamical	Manufacturing	components
	Mineral and Matel		
Diata Wark	Manufacturing	Low Carbon Fabricated Matal	Low Carbon Technology
Plate WOrk		Low-Carbon Fabricated Metal	Componente
332313 Manufacturing		Manufacturing	Components
	I ransition Chemical,		
	Mineral, and Metal		
Sheet Metal Work	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Lechnology
332322 Manufacturing	Sector	Manufacturing	Components

		Transition Chemical,		
	Ornamental and	Mineral, and Metal		
	Architectural Metal	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332323	Work Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Metal Tank (Heavy	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332420	Gauge) Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Metal Can	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332431	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Other Metal Container	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332439	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Hardware	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332510	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
	Bolt, Nut, Screw, Rivet,	Mineral, and Metal		
	and Washer	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332722	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Industrial Valve	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332911	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
	Fluid Power Valve and	Mineral, and Metal		
	Hose Fitting	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332912	Manufacturing	Sector	Manutacturing	Components

		Transition Chemical,		
	Plumbing Fixture Fitting	Mineral, and Metal		
	and Trim	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332913	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
	Other Metal Valve and	Mineral, and Metal		
	Pipe Fitting	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332919	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
		Mineral, and Metal		
	Ball and Roller Bearing	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332991	Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
	All Other Miscellaneous	Mineral, and Metal		
	Fabricated Metal	Manufacturing	Low-Carbon Fabricated Metal	Low-Carbon Technology
332999	Product Manufacturing	Sector	Manufacturing	Components
		Transition Chemical,		
	Iron and Steel Mills and	Mineral, and Metal		
	Ferroalloy	Manufacturing		
331110	Manufacturing	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
		Transition Chemical,		
	Iron and Steel Pipe and	Mineral, and Metal		
	Tube Manufacturing	Manufacturing		
331210	from Purchased Steel	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
		Transition Chemical,		
		Mineral, and Metal		
		Manufacturing		
331222	Steel Wire Drawing	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
		Transition Chemical,		
	Alumina Refining and	Mineral, and Metal		
	Primary Aluminum	Manufacturing		
331313	Production	Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals

331314	Secondary Smelting and Alloying of Aluminum	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331315	Aluminum Sheet, Plate, and Foil Manufacturing	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331318	Other Aluminum Rolling, Drawing, and Extruding	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331410	Nonferrous Metal (except Aluminum) Smelting and Refining	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331420	Copper Rolling, Drawing, Extruding, and Alloying	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331491	Nonferrous Metal (except Copper and Aluminum) Rolling, Drawing, and Extruding	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331492	Secondary Smelting, Refining, and Alloying of Nonferrous Metal (except Copper and Aluminum)	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
331511	Iron Foundries	Transition Chemical, Mineral, and Metal	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel

	Manufacturing		
	Sector		
	Transition Chemical,		
	Mineral, and Metal		
Steel Investment	Manufacturing		
331512 Foundries	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
	Transition Chemical,		
	Mineral, and Metal		
Steel Foundries (except	Manufacturing		
331513 Investment)	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
	Transition Chemical,		
	Mineral, and Metal		
Nonferrous Metal Die-	Manufacturing		
331523 Casting Foundries	Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
	Transition Chemical,		
	Mineral, and Metal		
Aluminum Foundries	Manufacturing		
331524 (except Die-Casting)	Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
	Transition Chemical,		
Other Nonferrous Metal	Mineral, and Metal		
Foundries (except Die-	Manufacturing		
331529 Casting)	Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
	Transition Chemical,		
	Mineral, and Metal		
	Manufacturing		
332111 Iron and Steel Forging	Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Iron & Steel
	Transition Chemical,		
	Mineral, and Metal		
	Manufacturing		
332112 Nonferrous Forging	Sector	Low-Carbon Primary Metal Manufacturing	Energy Transition Metals
	Transition Chemical,		
332114 Custom Roll Forming	Mineral, and Metal	Low-Carbon Primary Metal Manufacturing	Low-Carbon Metals

		Manufacturing Sector		
332117	Powder Metallurgy Part Manufacturing	Transition Chemical, Mineral, and Metal Manufacturing Sector	Low-Carbon Primary Metal Manufacturing	Low-Carbon Metals
333242	Semiconductor Machinery Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334111	Electronic Computer Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334112	Computer Storage Device Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334118	Computer Terminal and Other Computer Peripheral Equipment Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334210	Telephone Apparatus Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334220	Radio and Television Broadcasting and Wireless Communications Equipment Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334290	Other Communications Equipment Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies
334413	Semiconductor and Related Device Manufacturing	Transition Enabling Sector	Transition Enabling Machinery & Equipment Manufacturing	Digital Transition Technologies

	Fiber Optic Cable	Transition Enabling	Transition Enabling Machinery & Equipment	
335921	Manufacturing	Sector	Manufacturing	Digital Transition Technologies
		Transition Forestry,		
	Farm Machinery and	Land, and		
	Equipment	Agriculture (FLAG)	Low-Carbon Forestry & Farming Machinery	Low-Carbon Forestry & Farming
333111	Manufacturing	Sector	& Equipment Manufacturing	Equipment
	Lawn and Garden			
	Tractor and Home	Transition Forestry,		
	Lawn and Garden	Land, and		
	Equipment	Agriculture (FLAG)	Low-Carbon Forestry & Farming Machinery	Low-Carbon Forestry & Farming
333112	Manufacturing	Sector	& Equipment Manufacturing	Equipment
	Mining Machinery and	Transition Mineral		
	Equipment	and Metal Mining	Low-Carbon Mining Machinery & Equipment	
333131	Manufacturing	Sector	Manufacturing	Low-Carbon Mining Equipment
	Automobile	Transportation End-	Electric Vehicle & Component	
336111	Manufacturing	Use Sector	Manufacturing	Electric Vehicles
	Light Truck and Utility	Transportation End-	Electric Vehicle & Component	
336112	Vehicle Manufacturing	Use Sector	Manufacturing	Electric Vehicles
	Heavy Duty Truck	Transportation End-	Electric Vehicle & Component	
336120	Manufacturing	Use Sector	Manufacturing	Electric Vehicles
	Motor Vehicle Body	Transportation End-	Electric Vehicle & Component	
336211	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Truck Trailer	Transportation End-	Electric Vehicle & Component	
336212	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motor Home	Transportation End-	Electric Vehicle & Component	
336213	Manufacturing	Use Sector	Manufacturing	Electric Vehicles
	Motor Vehicle Electrical			
	and Electronic			
	Equipment	Transportation End-	Electric Vehicle & Component	
336320	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components

	Motor Vehicle Steering			
	and Suspension			
	Components (except	Transportation End-	Electric Vehicle & Component	
336330	Spring) Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motor Vehicle Brake	Transportation End-	Electric Vehicle & Component	
336340	System Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motor Vehicle			
	Transmission and			
	Power Train Parts	Transportation End-	Electric Vehicle & Component	
336350	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motor Vehicle Seating			
	and Interior Trim	Transportation End-	Electric Vehicle & Component	
336360	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motor Vehicle Metal	Transportation End-	Electric Vehicle & Component	
336370	Stamping	Use Sector	Manufacturing	Electric Vehicle Components
	Other Motor Vehicle	Transportation End-	Electric Vehicle & Component	
336390	Parts Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
	Motorcycle, Bicycle,			
	and Parts	Transportation End-	Electric Vehicle & Component	
336991	I Manufacturing	Use Sector	Manufacturing	Electric Vehicles
	All Other			
	Transportation			
	Equipment	Transportation End-	Electric Vehicle & Component	
336999	Manufacturing	Use Sector	Manufacturing	Electric Vehicle Components
		Transportation End-	Low-Carbon Vehicle & Component	
336411	Aircraft Manufacturing	Use Sector	Manufacturing	Low-Carbon Vehicles
	Aircraft Engine and			
	Engine Parts	Transportation End-	Low-Carbon Vehicle & Component	
336412	2 Manufacturing	Use Sector	Manufacturing	Low-Carbon Vehicle Components

	Other Aircraft Parts and			
	Auxiliary Equipment	Transportation End-	Low-Carbon Vehicle & Component	
336413	Manufacturing	Use Sector	Manufacturing	Low-Carbon Vehicle Components
	Railroad Rolling Stock	Transportation End-	Low-Carbon Vehicle & Component	
336510	Manufacturing	Use Sector	Manufacturing	Low-Carbon Vehicles
	Ship Building and	Transportation End-	Low-Carbon Vehicle & Component	
336611	Repairing	Use Sector	Manufacturing	Low-Carbon Vehicles
		Transportation End-	Low-Carbon Vehicle & Component	
336612	Boat Building	Use Sector	Manufacturing	Low-Carbon Vehicles
486110	Pipeline Transportation of Crude Oil	Environmental Protection & Management End- Use Sector	Air Protection & Management Services	Carbon Transportation Services
		Environmental		
486210	Pipeline Transportation of Natural Gas	Protection & Management End- Use Sector	Air Protection & Management Services	Carbon Transportation Services
486910	Pipeline Transportation of Refined Petroleum Products	Environmental Protection & Management End- Use Sector	Air Protection & Management Services	Carbon Transportation Services
486990	All Other Pipeline Transportation	Environmental Protection & Management End- Use Sector	Air Protection & Management Services	Carbon Transportation Services
487110	Scenic and Sightseeing Transportation, Land	Environmental Protection & Management End- Use Sector	Land Protection & Management Machinery & Equipment Manufacturing	Solid Waste Management & Recylcing Technologies
		Transition Enabling	Transition Enabling Machinery & Equipment	
511210	Software Publishers	Sector	Manufacturing	Digital Transition Technologies

Wired			
Telecommunications	Transition Enabling	Transition Enabling Machinery & Equipment	
517311 Carriers	Sector	Manufacturing	Digital Transition Services
Wireless			
Telecommunications			
Carriers (except	Transition Enabling	Transition Enabling Machinery & Equipment	
517312 Satellite)	Sector	Manufacturing	Digital Transition Services
Data Processing,			
Hosting, and Related	Transition Enabling	Transition Enabling Machinery & Equipment	
518210 Services	Sector	Manufacturing	Digital Transition Services
Internet Publishing and			
Broadcasting and Web	Transition Enabling	Transition Enabling Machinery & Equipment	
519130 Search Portals	Sector	Manufacturing	Digital Transition Services
	Transition Enabling	Transition Enabling Machinery & Equipment	
541330 Engineering Services	Sector	Manufacturing	Enabling Professional Services
Industrial Design	Transition Enabling	Transition Enabling Machinery & Equipment	
541420 Services	Sector	Manufacturing	Enabling Professional Services
Computer Facilities	Transition Enabling	Transition Enabling Machinery & Equipment	
541513 Management Services	Sector	Manufacturing	Digital Transition Services
Environmental	Transition Enabling	Transition Enabling Machinery & Equipment	
541620 Consulting Services	Sector	Manufacturing	Enabling Professional Services
Research and			
Development in	Transition Enabling	Transition Enabling Machinery & Equipment	Research & Development
541713 Nanotechnology	Sector	Manufacturing	Services
Research and			
Development in			
Biotechnology (except	Transition Enabling	Transition Enabling Machinery & Equipment	Research & Development
541714 Nanobiotechnology)	Sector	Manufacturing	Services
Research and			
Development in the	Transition Enabling	Transition Enabling Machinery & Equipment	Research & Development
541715 Physical, Engineering,	Sector	Manufacturing	Services

		and Life Sciences			
		Nanotechnology and			
		Biotechnology)			
		All Other Professional,			
		Scientific, and	Transition Enabling	Transition Enabling Machinery & Equipment	
	541990	Technical Services	Sector	Manufacturing	Enabling Professional Services
			Environmental		
			Protection &		
			Management End-		Solid Waste Management &
	562111	Solid Waste Collection	Use Sector	Land Protection & Management Services	Recycling Services
			Environmental		
			Protection &		
	F(0110	Hazardous Waste	Management End-		Hazardous Waste Management
	562112	Collection	Use Sector	Land Protection & Management Services	Services
			Environmental		
			Monogoment End		Solid Wasta Managament 8
	562110	Other Waste Collection	Ilse Sector	I and Protection & Management Services	Becycling Services
	502119		Environmental	Land Frotection & Management Services	
		Hazardous Waste	Protection &		
		Treatment and	Management End-		Hazardous Waste Management
	562211	Disposal	Use Sector	Land Protection & Management Services	Services
ľ			Environmental		
			Protection &		
			Management End-		Solid Waste Management &
	562212	Solid Waste Landfill	Use Sector	Land Protection & Management Services	Recycling Services
			Environmental		
		Solid Waste	Protection &		
		Combustors and	Management End-		Solid Waste Management &
	562213	Incinerators	Use Sector	Land Protection & Management Services	Recycling Services

	1	
Environmental Protection &		
Management End-		Solid Waste Management &
Use Sector	Land Protection & Management Services	Recycling Services
Environmental		
Protection &		
Management End-		
	Land Drotaction & Management Services	Sail Domodiation Soviese
	Land Protection & Management Services	Soli Remediation Sevices
Environmental		
Protection &		
Management End-		Solid Waste Management &
Use Sector	Land Protection & Management Services	Recycling Services
Environmental		
Protection &		
Management End-		Solid Waste Management &
Use Sector	Land Protection & Management Services	Recycling Services
Environmental		
Protection &		
Management End-		Solid Waste Management &
Use Sector	Land Protection & Management Services	Recycling Services
	Environmental Protection & Management End- Use Sector Environmental Protection & Management End- Use Sector Environmental Protection & Management End- Use Sector Environmental Protection & Management End- Use Sector Environmental Protection & Management End- Use Sector	Environmental Protection & Management End- Use SectorLand Protection & Management ServicesEnvironmental Protection & Management End- Use SectorLand Protection & Management Services

Appendix B

This Appendix describes the textual analysis of Comprehensive Economic Development Strategies (CEDS) discussed in the final section of the report. CEDS are produced by Economic Development Districts (EDDs) every five years and updated annually.

Methods

We downloaded 363 CEDS from StatsAmerica. Their publication years range from 1998 to 2021. The corpus is not the full universe of CEDS, nor does it cover all EDDs. Only about 75 percent of EDDs have a CEDS in the sample, and several EDDs have multiple CEDS.

The first step in the textual analysis of the CEDS corpus is to create a variable for relative concentration of meaningful industry term mentions at the NAICS 4-digit level. We take a reference list of all NAICS industry titles as well as a reference text of all NAICS industry descriptions at all sub-levels (i.e., NAICS 5- and 6-digit.) We parse two-word terms from the reference list and text and search for those two-word terms in CEDS.

Broadly, a two-word term is associated with an industry if it is in the name or description of the industry or if it is in the name or description of any of the industry's subsectors. However, many terms appear in multiple industry titles or descriptions. For example, the term "motion picture" appears in the NAICS industry title Motion Picture and Video Industries, but it also appears in the description of a subsector of the industry Employment Services, as in, "Casting agencies (i.e., motion picture, theatrical, video)."

In order for every two-word term to uniquely identify a 4-digit NAICS industry, we count the appearances of a two-word term in all the subsector branches (i.e., all the 5- and 6-digit NAICS industries with the same first four digits,) then associate the term with the industry in which the term appears most.

In effect, we assume that if a CEDS were to mention "motion picture" they are most likely referring to the NAICS industry Motion Picture and Video Industries because the term "motion picture" occurs most often in the descriptions and titles of that industry and that industry's subindustries.

Many CEDS contain summary tables describing employment, wages, or growth of dozens or more industries. These industry mentions can be distinguished from more meaningful industry mentions in the CEDS by identifying only the mentions of two-word terms that are not immediately preceded or followed by terms associated with another different industry.

The text processing procedure described above can be performed using terms of various word lengths as well as at various levels of NAICS specificity (NAICS level of 2-, 3-, 4-digit, etc.) To validate the process and to determine the most suitable level of analysis, we compare the log number of meaningful mentions of an industry with the national log employment of the industry, with the relationship depicted in Figure B.1. Intuitively, and in general, larger EDDs ought to be mentioning industries more often. The

correlation is highest using two-word terms at the NAICS 4-digit level.

Figure B.1

Industry emphasis correlated with employment growth

Mentions in Comprehensive Economic Development Strategies (CEDS) produced by Economic Development Districts (EDDs)



n = 221, r = 0.45

Source: Authors' analysis of CEDS Resource Library: StatsAmerica and Occupational Employment and Wage Statistics (OWES), BLS data • Created with Datawrapper

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