Hidden Exposure: Measuring U.S. Supply Chain Reliance

Richard Baldwin, Rebecca Freeman & Angelos Theodorakopoulos

BPEA Panel, 28 September 2023, Washington DC



Outline & Apologies

1. Many things in paper we don't have time to present General apology for 'sins of omission'

2. Outline: 'Global Supply Chain (GSC) disruptions'

- Links that make up GSCs
- Shocks that disrupt GSCs
- Policies that mitigate GSC disruptions

LINKS: Conceptual background



Business v Economic Approaches



What tools do we need to measure links?

<u>1990s vibe: Global Value Chain (GVC) = links are productive</u>

- Wanted to measure "where is the work was actually done?"
- Focus on 'value added trade' \rightarrow measures like "Backward Linkages"

2020s vibe: GSC = links are vulnerable

- Want to measure "who is sending what to whom?"
- Focus on 'gross trade'

Ambassador Bridge example

- In 2021/22, we developed new measures based on gross trade
- OECD will include them in their 2023 database update

Two types of gross trade measures

1. "Face Value" basis:

Intermediates purchased from tier-1 suppliers

(data)

2. "Look Through" basis:

All intermediates purchased directly & indirectly via suppliers' purchases from other suppliers

(calculated)

Example

LINKS: Basic facts: Face value basis



Supply chain exposure varies widely by US sector & By type of input

2018 (latest year)

Purchased Intermediates (Domestic + Foreign) as % of Gross Production





Foreign exposure is most important for manufactured inputs 2018 (face value)



Foreign share of intermediates



LINKS: Basic facts: Look through basis



Share of look-through manufactured inputs by sector & country 2018

- 1. US is the main supplier to the US, 88% on average.
- 2. China is the top foreign supplier but not dominant, 3.5% of 12%

	All sector
Supplier:	average
US	88%
All foreign	12%
China	3.5%
Canada	1.2%
Mexico	1.0%
Japan	0.8%
Germany	0.7%
Korea	0.6%
All others	4.6%

11



Share of look-through manufactured inputs by sector & country 2018

- 1. US is the main supplier to the US, 88% on average.
- 2. China is the top foreign supplier but not dominant, 3.5% of 12%

	All sector
Supplier:	average
US	88%
All foreign	12%
China	3.5%
Canada	1.2%
Mexico	1.0%
Japan	0.8%
Germany	0.7%
Korea	0.6%
All others	4.6%

12

Supplier:	Vehicles	Machnec	BasicMet	als the optic.	ia. Oth.Tr	ansped
US	78%	83%	84%	84%	84%	
All foreign	22%	17%	16%	16%	16%	
China	5.1%	4.9%	2.9%	5.5%	4.6%	
Canada	2.1%	1.4%	2.6%	1.5%	1.2%	
Mexico	3.4%	1.8%	1.7%	1.6%	1.3%	
Japan	2.6%	1.4%	0.8%	0.9%	1.3%	
Germany	1.5%	1.1%	0.9%	0.7%	0.9%	
Korea	1.4%	0.9%	0.7%	0.8%	0.8%	
All others	5.7%	5.3%	6.6%	5.0%	6.0%	



LINKS: Hidden exposure, Take 1 Look-through vs face-value exposure



Who is the top US supplier?

% of the manufacturing sectors



IMD

US lookthrough exposure to China is 3.8 times higher than its facevalue exposure

Ratio of look-through to face-value exposure by country (all manufacturing sectors)



Ratio of exposure, look-through to face-value basis (all US manufacturing sectors, 2018)

LINKS: Hidden exposure, Take 2

Rapid, geographic concentration of sourcing



Exposure to China rose rapidly.



¹⁷ Top supplier, % of the 17 manufacturing sectors

China's production of manufactured intermediates rose rapidly & IS NOW dominant

Manufactured intermediate production (% of world)



China less dominant overall

China has a revealed comparative advantage in intermediates

Manufacturing production (% of world)



SHOCKS: Organizing framework



3 sources of shocks & 2 types

- Supply, Demand, vs Connectivity (not mutually exclusive & contagious)
- Idiosyncratic vs Systemic (line in sand)

	Supply	Demand	Connectivity
Idiosyncratic (isolated, simple)	Factory closure, labor strikes, extreme weather, etc.	Single product demand surge, etc.	Single port closure, single firm cyber- attack, etc.
Systemic (multi-sector, multi- market, complex interactions)	Pandemics, trade wars, large-scale extreme weather, etc.	Sector-wide preference shifts, multi-product, multi- sector boycotts, embargoes, etc.	Massive hurricanes, military conflicts, large-scale hacking, etc.

Table 3.1: Taxonomy of sources and nature of shocks, with examples.

Source: Authors' elaboration.

POLICY: Organizing framework, not empirical work



Pigouvian wedge not right

Risks, not externality

When is policy justified?

(given that firms are optimizing on supply chain risk)



Source: Baldwin R, Freeman R. 2022. Risks and Global Supply Chains: What We Know and What We Need to Know. Annual Review of Economics. DOI: 10.1146/annurev-economics-051420-113737.

What goes into the wedge?

Analogies from:

- 'Farms & Arms',
- Financial Sector,
- Example: Strategic Petroleum Reserve

Take away?

- Foreign supply chain exposure: Bigger but not that big.
- It's bigger than common measures suggest, but only 12% on average across US manufacturing sectors.

Thank you for listening

Clearly, MUCH more theoretical & empirical research is needed on links, shocks & policy



Slides for Q&A



Concentration of face Value exposure

Using HS10 trade data (face value)



IMD

International comparisons

- China is more exposed overall but less exposed to imported intermediates
- And its foreign exposure is declining



Source: Authors' calculations based on OECD 2021 ICIO tables. Notes: The left panel shows manufacturing intermediate inputs as a share of manufacturing gross output. The right panel shows the imported manufacturing intermediates as a share of manufacturing gross output.

US v China comparisons

- China is more exposed overall but less exposed to imported intermediates
- And its foreign exposure is declining



Source: Authors' calculations based on OECD 2021 ICIO tables. Notes: This figure shows total (i.e. domestic and foreign) and imported (i.e. foreign) manufacturing intermediate inputs on a face value basis (as % of a sector's gross output). The blue dots in the United States panel are repeated from Figure 2.1.

China's hidden exposure is to Korea



Baldwin, Freeman, and Theodorakopoulos 2022).

Figure 2.11: Top foreign supplier of industrial inputs to Chinese manufacturing sectors, 1995 versus 2018

Sources of future shocks

WEF surveybased gauge



Source: WEF 2021 (data provided to authors upon request). Note: Values indexed to 100 in August 2021.