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**BROOKINGS 10<sup>TH</sup> ANNUAL MUNICIPAL FINANCE CONFERENCE**  
***Direct vs. Indirect Federal Bond Subsidies: New Evidence on Cost of Capital***

*Discussant: Sarah Snyder, Managing Director*  
*Ramirez & Co., Inc.*

## Key Historical Observations

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- It is important to recognize the major structural differences in the tax-exempt market and taxable markets with respect to optionality
- Higher percentage of BABs were issued with make-whole call due to the lower acceptance of call options from investors of taxable bonds
- Make-whole calls forgo value of call option for future potential refundings for savings
- BABs issued in 2009 were predominantly issued with the make-whole call and then as 10-year par calls gained more acceptance more deals were issued with them in 2010
- Evaluating life cycle is important as municipal issuers have a history of issuing callable bonds that they anticipate refunding – over the last 10 years nearly 50% of issuance has been refundings<sup>1</sup>
- BABs were impacted by Federal Sequestration – reducing their “savings” and increasing budget uncertainty for municipal issuers

## Considerations for Reauthorizing Direct Subsidy Bonds

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- Overall low interest rate environment
- Healthy tax-exempt municipal market with strong investor participation
- Ratios of taxable interest rates versus tax-exempt
- Tightening of credit spreads for municipal issuers
- Taxable issuance in 2021 and 2020 is at similar issuance levels as during 2009/2010 (20-30%) compared to the average of 8%<sup>1</sup>
- With the increase in taxable issuance, the buyer base for taxable debt has grown
- Increased acceptance of par call options on non-index eligible taxable bonds
- Cost of par call options has decreased on non-index eligible taxable bonds
- Level of subsidy offered to issuers – 28% may not work for a higher rated issuer
- Historical use of sequestration on BABs and the lack of “trust” in the use of Federal government programs
- Incorporating direct subsidy into pledged revenues as defined by bond documents

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<sup>1</sup> Source: SDC

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