Framework for Negotiation in Part D of Medicare: Incentives and Reinsurance

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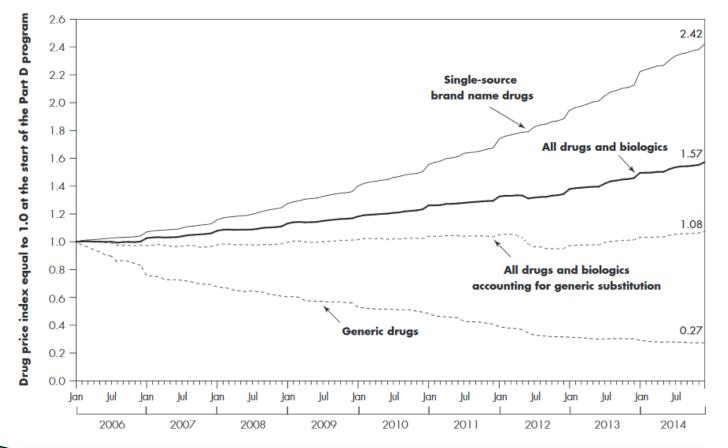
Outline

- The Problem
- Market Power and Nearly Complete Insurance
 - Monopoly Insurance Subsidized Consumption (MISC)
 - Reinsurance—applies after consumer pays \$4950
 - Double insurance
 - Consumers subsidized in cost sharing
 - Plan subsidized
- Towards a Negotiated Value Based Pricing
- Observations

Price Trends

FIGURE

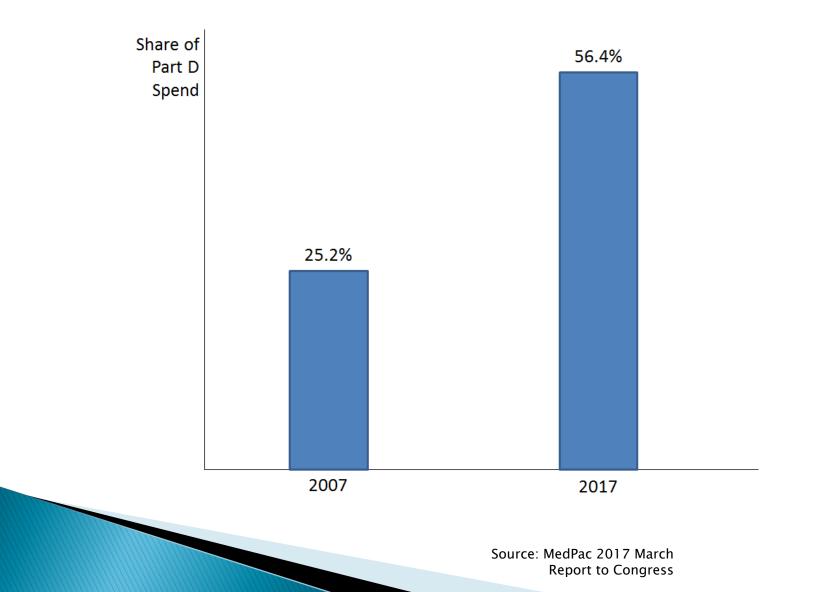




Note: Chain-weighted Fisher price indexes.

Source: Acumen LLC analysis for MedPAC.

Reinsurance Share of Part D Spend



Reinsurance Risk Sharing

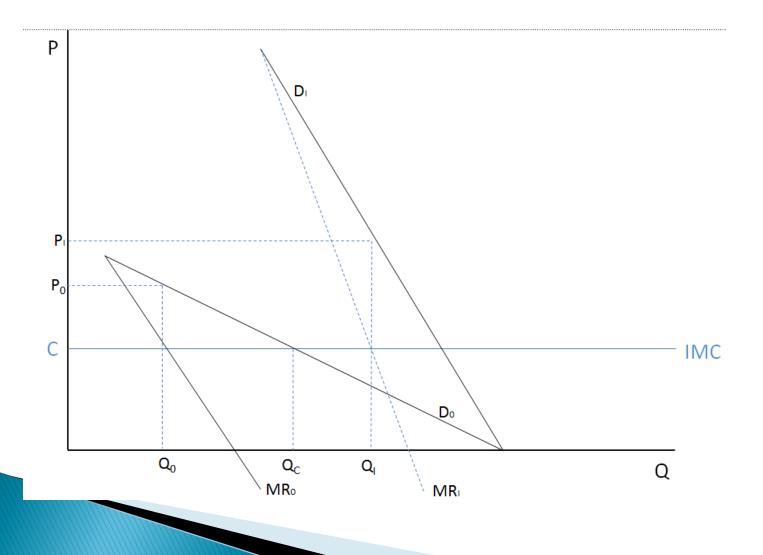
- Consumer subsidy: patients pays 5%
- Plan subsidy: plans pay 15%
- Federal Government pays 80% of "cost"

 65% of reinsurance benefit spending was for high cost drugs (OIG, 2017)

Incentive Distortions for Plans

- Reinsurance subsidy by government, allocation rules, rebates from pharmaceutical manufacturers
- Incentives for formulary placement of high cost drugs
- Incentives to negotiate are dampened
- Market power and double insurance

Market Power and Nearly Complete Insurance: MISCs



Profitability and R&D

Strong evidence suggesting positive relation

- New drugs (Acemoglu and Linn, 2004; Dubois et al, 2014; Yin, 2008)
- Higher R&D spending (Scherer 1996, 2001)
- Evidence that relationship is subject to diminishing returns
- Many new drugs use existing mechanisms and occasionally "novel" (Dranove et al, 2015)

Towards Negotiated Value Based Purchasing for MISCs

- Targeted and Temporary Negotiated Prices
- Target high cost drugs w/market power selling in the reinsurance benefit
 - Modest number
- Constrain negotiations to prices that yield economic profits
- Cover drugs and specify a default price (operative if negotiations fail or performance is subpar)

Value Based Pricing

- Builds on the economics of prizes and two-part pricing
- $P_t = P_{0t} + b_t(q)$

Where t indexes time, P-full per unit price; P₀ default price; q-quality or outcome schedule of bonus payments; b-per unit bonus payment

- Default and bonus payment depend on year
- Default payment approaches
 - Using experiences of other countries (as is often done in Europe)
 - Ad hoc rate setting
 - Linked to development costs in industry
 - $P_0 = \alpha C;$
 - Where C-expected development costs for a drug in a particular therapeutic class; α-percentage of costs (development costs) covered by the default payment
 - Negotiations would focus on b(q) that consists of the amount of the bonus and the criteria for payments

Concluding Comments

- Markets work much of the time in Part D
- Focus on distorted incentives and market failure where negotiated prices likely to improve welfare
 Negotiated prices would be temporary
- Negotiation structure creates incentives to bargain and constrains government to prices that generate economic profit in expectation
- Meaningful savings and rewards targeted at highest health impact drugs would likely result
- Negotiated arrangement could be incorporated into scheme with large bonus and prices near marginal cost