# MATTHEW FIEDLER

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### **EDUCATION**

2013	Ph.D. in Economics, Harvard University
2006	B.A. in Mathematics and Economics, Swarthmore College
EMPLOYMENT	
2023-	Joseph A. Pechman Senior Fellow in Economic Studies & Senior Fellow, Center on Health Policy, Economic Studies Program, Brookings Institution
2022-2023	Senior Fellow, USC-Brookings Schaeffer Initiative for Health Policy, Economic Studies Program, Brookings Institution
2017-2022	Fellow, USC-Brookings Schaeffer Initiative for Health Policy, Economic Studies Program, Brookings Institution
2015-2017	Chief Economist, Council of Economic Advisers
2013-2015	Senior Economist, Council of Economic Advisers
2013	Economist, Council of Economic Advisers
2006-2008	Research Assistant, Center on Budget and Policy Priorities

## PUBLICATIONS AND POLICY WRITING

- "Comments on the request for information on consolidation in health care markets." Brookings Institution. May 2024. (with Loren Adler)
- "Risk adjustment in the Final 2025 Notice of Benefit and Payment Parameters." *Health Affairs Forefront*. April 2024.
- "A first look at outcomes under the No Surprises Act arbitration process." Brookings Institution. March 2024. (with Loren Adler)
- "Comments on the 2025 Medicare Part C and D Advance Notice." Brookings Institution.

  March 2024. (with Richard Frank)
- "Response to a request for information on ensuring access to cell and gene therapies." Brookings Institution. January 2024. (with Richard Frank).

- "Assessing early experience with arbitration under the No Surprises Act." Brookings Institution. January 2024. (with Benedic Ippolito and Loren Adler).
- "Comments on the 2025 Notice of Benefit and Payment Parameters." Brookings Institution. January 2024.
- "Comments on federal independent dispute resolution operations in the No Surprises Act." Brookings Institution. January 2024. (with Loren Adler).
- "Assessing CMMI's proposals on Medicaid payment for cell and gene therapies." Brookings Institution. December 2023. (with Richard Frank).
- "Proposed 2025 payment rule: Risk adjustment." Health Affairs Forefront. November 2023.
- "A brief look at current debates about pharmacy benefit managers." Brookings Institution. September 2023. (with Loren Adler and Richard Frank).
- "How much can an out-of-network cap reduce in-network prices?" Brookings Institution. June 2023. (with Bich Ly).
- "Weighing policy options for returning savings from site-neutral payment reforms to hospitals." Brookings Institution. May 2023. (with Benedic Ippolito and Loren Adler).
- "Assessing recent health care proposals from the House Committee on Energy and Commerce." Brookings Institution. May 2023. (with Loren Adler and Benedic Ippolito).
- "Final 2024 payment rule, part 2: Risk adjustment." Health Affairs Forefront. April 2023.
- "Comments on 2024 Medicare Part C and D Advance Notice." Brookings Institution. March 2023.
- "Comments on risk adjustment policies in the 2024 payment rule." Brookings Institution. January 2023. (with Timothy Layton).
- "Comments on Marketplace enrollment policies in the 2024 payment rule." Brookings Institution. January 2023. (with Adrianna McIntyre).
- "Assessing two approaches to closing the Medicaid coverage gap." Brookings Institution. January 2023.
- "Proposed 2024 payment rule, Part 2: Risk adjustment." *Health Affairs Forefront*. December 2022.
- "Tweaking the Marketplace enrollment process could magnify effects of larger premium tax credits." Brookings Institution. September 2022. (with Adrianna McIntyre).
- "Comments on the Medicare Shared Savings Program." Brookings Institution. September 2022.

- "Comments on the Request for Information on Medicare." Brookings Institution. September 2022. (with Loren Adler, Richard G. Frank, and Marta E. Wosińska)
- "The Supreme Court left millions of Americans uninsured: Here's what Congress can do to cover them." The Hill. July 2022.
- "Eliminating small Marketplace premiums could meaningfully increase insurance coverage." Brookings Institution. June 2022.
- "The economic case for federal investment in COVID-19 vaccines and therapeutics remains strong." Brookings Institution. April 2022. (with Susan Athey, Rena M. Conti, Richard G. Frank, and Jonathan Gruber).
- "What does economy-wide inflation mean for the prices of health care services (and vice versa)?" Brookings Institution. March 2022.
- "Comments on the 2023 Advance Notice on Medicare Part C and D Payment Parameters." Brookings Institution. March 2022. (with Richard G. Frank).
- "CMS should abandon its 'two-stage" risk adjustment estimation proposal." Brookings Institution. January 2022. (with Timothy Layton).
- "Comments on the 2023 Notice of Benefit and Payment Parameters." Brookings Institution. January 2022. (with Loren Adler and Erin Duffy).
- "Comments on the Georgia Access Model." Brookings Institution. January 2022. (with Linda Blumberg).
- "Comments on No Surprises Act Rulemaking: Part II." Brookings Institution. December 2021. (with Loren Adler and Benedic Ippolito).
- "Comments on HHS-operated risk adjustment technical paper on possible model changes." Brookings Institution. December 2021. (with Timothy Layton).
- "How would filling the Medicaid 'coverage gap' affect hospital finances?" Brookings Institution. November 2021.
- "Comments on No Surprises Act Rulemaking: Part I." Brookings Institution. September 2021. (with Loren Adler and Benedic Ippolito).
- "Options for containing the cost of a new Medicare dental, hearing, and vision benefit." Brookings Institution. September 2021.
- "Comments on the development of a public health insurance option." Brookings Institution. August 2021. (with Loren Adler).
- "Comments on a CMS proposal to allow year-round Marketplace enrollment for low-income people." Brookings Institution. August 2021.
- "Equal weighting' is a poor framework for arbitration decisions under the No Surprises Act." Brookings Institution. June 2021. (with Benedic Ippolito and Loren Adler)

- "The case for replacing 'Silver Loading" Brookings Institution. May 2021.
- "Designing a public option that would reduce health care provider prices." Brookings Institution. May 2021.
- "Congress should end dialysis companies' third-party games with insurance coverage." Stat News. April 2021. (with Erin Trish and Eugene Lin).
- "Payment for Dialysis Services in the Individual Market." *JAMA Internal Medicine*. March 2021. (with Erin Trish, Ning Ning, Laura Gascue, Loren Adler, and Eugene Lin)
- "Enrollment in nongroup health insurance by income group." Brookings Institution. March 2021.
- "Recommendations for implementing the No Surprises Act." Brookings Institution. March 2021. (with Loren Adler and Benedic Ippolito).
- "Understanding the No Surprises Act." Brookings Institution. February 2021. (with Loren Adler, Paul B. Ginsburg, Markm Hall, Benedic Ippolito, and Erin Trish).
- "Comments on the 2022 Notice of Benefit and Payment Parameters." Brookings Institution.

  December 2020. (with Timothy Layton).
- "Capping prices or creating a public option: how would they change what we pay for health care?" Brookings Institution. November 2020.
- "What Can Be Done to Improve All-Payer Claims Databases?" Commonwealth Fund To The Point Blog. October 2020. (with Christen Linke Young).
- "Federal policy options to realize the potential of APCDs." Brookings Institution. October 2020. (with Christen Linke Young).
- "Competing Visions for the Future of Health Policy." *New England Journal of Medicine*. 383:1197-1199. September 2020.
- "Estimating potential spending on COVID-19 care." Brookings Institution. May 2020. (with Zirui Song).
- "States Are Being Crushed By The Coronavirus. Only This Can Help." *New York Times*. April 2020.
- "States will need more fiscal relief. Policymakers should make that happen automatically." Brookings Institution. April 2020. (with Wilson Powell III).
- "What are the health coverage provisions in the House coronavirus bill?" Brookings Institution. March 2020 (with Christen Linke Young and Loren Adler).
- "The ACA's Individual Mandate In Retrospect: What Did It Do, And Where Do We Go From Here?" *Health Affairs*. 39(3):429-435. March 2020.

- "Health care in President Trump's fiscal year 2021 budget." *JAMA Health Forum*. February 2020. (with Loren Adler and Christen Linke Young).
- "What is surprise billing for medical care?" Brookings Institution. October 2019. (with Christen Linke Young, Loren Adler, and Sobin Lee).
- "What would the 2020 candidates' proposals mean for health care coverage?" Brookings Institution. October 2019. (with Christen Linke Young).
- "Current debates in health care policy: a brief overview." Brookings Institution. October 2019. (with Christen Linke Young).
- "What is surprise billing?" Brookings Institution. August 2019. (with Christen Linke Young, Loren Adler, and Sobin Lee).
- "The Trump administration's final HRA rule: Similar to the proposed but some notable choices." Brookings Institution. June 2019. (with Christen Linke Young and Jason Levitis).
- "Comments on the Lower Health Care Costs Act of 2019." Brookings Institution. June 2019. (with Loren Adler, Paul Ginsburg, and Christen Linke Young).
- "Comments on the No Surprises Act." Brookings Institution. May 2019. (with Loren Adler, Paul Ginsburg, and Christen Linke Young).
- "Increasing Federal Support for State Medicaid and CHIP Programs in Response to Economic Downturns." (with Jason Furman and Wilson Powell III). In *Recession Ready*, Heather Boushey, Ryan Nunn, and Jay Shambaugh, editors. May 2019.
- "Network Matching: An Attractive Solution to Surprise Billing." *Health Affairs Blog*. May 2019. (with Loren Adler and Benedic Ippolito).
- "Building on the ACA to achieve universal coverage." *New England Journal of Medicine*. 380(18):168-1688. March 2019. (with Henry J. Aaron, Loren Adler, Paul B. Ginsburg, and Christen Linke Young).
- "State approaches to mitigating surprise out-of-network billing." Brookings Institution. February 2019. (with Loren Adler, Paul B. Ginsburg, Mark Hall, Erin Trish, Christen Linke Young, and Erin Duffy).
- "Effects of weakening safeguards in the Administration's Health Reimbursement Arrangement proposal." Brookings Institution. December 2018.
- "Evaluating the administration's Health Reimbursement Arrangement proposal." Brookings Institution. December 2018. (with Christen Linke Young and Jason Levitis).
- "Comments on CMS' Proposed Rule, 'Medicare Shared Savings Program; Accountable Care Organizations Pathways to Success." Brookings Institution. October 2018.

- "CMS' positive step on site-neutral payments and the case for going further." Brookings Institution. August 2018. (with Loren Adler, Andrés de Loera-Brust, Paul B. Ginsburg, and Will Palmisano)
- "How would individual market premiums change in 2019 in a stable policy environment?" Brookings Institution. August 2018.
- "How did the ACA's individual mandate affect insurance coverage? Evidence from coverage decisions by higher income people." Brookings Institution. May 2018.
- "Congress should replace Medicare's Merit-Based Incentive Payment System." Health Affairs Blog. February 2018. (with Tim Gronniger, Paul Ginsburg, Kavita Patel, Loren Adler, and Margaret Darling)
- "How to interpret the Cadillac tax rate: a technical note." Brookings Institution. February 2018.
- "Recommended Actions for States to Protect Their Health Insurance Markets." Health Affairs Blog. January 2018. (with Jeanne Lambrew, Aviva Aron-Dine, Sam Berger, and Jason Levitis).
- "Repealing the individual mandate would do substantial harm." Brookings Institution.

  November 2017.
- "Taking stock of insurer financial performance in the individual health insurance market through 2017." Brookings Institution. October 2017.
- "The Graham-Cassidy Plan—The Most Harmful ACA-Repeal Bill Yet." *New England Journal of Medicine* 377(16):e23. October 2017. (with Henry J. Aaron, Loren Adler, and Paul B. Ginsburg)
- "How will the Graham-Cassidy proposal affect the number of people with health insurance coverage?" Brookings Institution. September 2017. (with Loren Adler)
- "How would the revised Senate health care bill affect individual market premiums in 2026 and over the long run?" Brookings Institution. July 2017. (with Loren Adler)
- "Requirement to maintain a 'single risk pool' would not contain effects of Cruz's proposal." Brookings Institution. July 2017.
- "Sen. Cruz's proposed change to Senate health care bill would undermine protections for enrollees with significant health care needs." Brookings Institution. July 2017.
- "Turmoil in the Individual Insurance Market—Where it Came From and How to Fix It." *New England Journal of Medicine* 377(4):314-315. July 2017. (with Henry J. Aaron, Loren Adler, Paul B. Ginsburg, and Alice M. Rivlin)
- "How would the Senate's health care bill affect individual market premiums?" Brookings Institution. June 2017. (with Loren Adler)

- "Effects of the more austere Medicaid per capita cap included in the Senate's health bill," Brookings Institution. June 2017. (with Loren Adler and Tim Gronniger)
- "Like the AHCA, the Senate's health care bill could weaken ACA protections against catastrophic costs." Brookings Institution. June 2017.
- "Moving in the Wrong Direction—Health Care under the AHCA." *New England Journal of Medicine* 376(25):2405-2407. June 2017. (with Henry J. Aaron, Loren Adler, and Paul B. Ginsburg)
- "Effects of the Medicaid per capita cap included in the House-passed American Health Care Act." Brookings Institution. May 2017. (with Loren Adler and Tim Gronniger)
- "Allowing states to define 'essential health benefits' could weaken ACA protections against catastrophic costs for people with employer coverage nationwide." Brookings Institution. May 2017.
- "New amendment to GOP health bill effectively allows full eliminating of community rating, exposing sick to higher premiums." Brookings Institution. April 2017.
- "How should the Trump Administration handle Medicare's new bundled payment programs?" Health Affairs Blog. April 2017. (with Loren Adler, Paul B. Ginsburg, Tim Gronniger, and Kavita Patel)
- "New changes to essential benefits in GOP health bill could jeopardize protections against catastrophic costs, even for people with job-based coverage." Brookings Institution. March 2017.
- "The House GOP amended its health care bill, but CBO estimates of coverage losses are not likely to meaningfully improve." Brookings Institution. March 2017. (with Loren Adler)
- "How will the House GOP health care bill affect individual market premiums?" Brookings Institution. March 2017. (with Loren Adler)
- "Expect the CBO to estimate large coverage losses from the GOP health care plan." Brookings Institution. March 2017. (with Loren Adler)
- "Comments on CMS's 'Patient Protection and Affordable Care Act; Market Stabilization." Brookings Institution. March 2017.
- "Trump administration's proposed change to ACA special enrollment periods could backfire." Brookings Institution. February 2017.
- "New data on sign-ups through the ACA's Marketplaces should lay 'death spiral' claims to rest." Brookings Institution. February 2017.
- "The Economic Record of that Obama Administration: Reforming the Health Care System." Council of Economic Advisers. December 2016. (with Jason Furman)

- "More Than 3 Million Children Have Coverage Due to Drop in Uninsured Rate Since 2008." Council of Economic Advisers. October 2016. (with Jason Furman)
- "New Data Show that Premium Growth in Employer Coverage Remained Low in 2016." Council of Economic Advisers. September 2016. (with Jason Furman)
- "Income, Poverty, and Health Insurance in the United States in 2015." Council of Economic Advisers. September 2016. (with Sandra Black and Jason Furman)
- "Updated Health Care Spending Projections Show Continued Slow Growth in Health Costs." Council of Economic Advisers. July 2016. (with Jason Furman)
- "The Cadillac Tax—A Crucial Tool for Delivery System Reform." *New England Journal of Medicine* 374(11):1008-1009. March 2016. (with Jason Furman)
- "2014 Saw Continued Slow Growth in the Cost of Health Care, Even as Coverage Expanded." Council of Economic Advisers. December 2015. (with Jason Furman)
- "New Data Show Slow Health Care Cost Growth is Continuing." Council of Economic Advisers. September 2015. (with Jason Furman)
- "Income, Poverty, and Health Insurance in the United States in 2014." Council of Economic Advisers. September 2015. (with Sandra Black and Jason Furman)
- "New Data and Updated Report Show Medicaid Is Expanding Insurance Coverage, with Major Benefits to States' Citizens and Economies." Council of Economic Advisers. June 2015. (with Jason Furman)
- "Continuing the Affordable Care Act's Progress on Delivery System Reform is an Economic Imperative." Council of Economic Advisers. March 2015. (with Jason Furman)
- "4.5 Million Young Adults Have Gained Coverage Since 2010, Improving Access to Care and Benefitting Our Economy." Council of Economic Advisers. January 2015. (with Jason Furman)
- "2014 Has Seen Largest Coverage Gains in Four Decades, Putting the Uninsured Rate At or Near Historic Lows." Council of Economic Advisers. December 2014. (with Jason Furman)
- "Historically Slow Growth in Health Spending Continued in 2013, and Data Show Underlying Slow Cost Growth Is Continuing." Council of Economic Advisers. December 2014. (with Jason Furman)
- "New Data Show Early Progress in Expanding Coverage, with More Gains to Come." Council of Economic Advisers. September 2014. (with Jeanne Lambrew)
- "New Report Shows that Slow Health Care Spending Growth Continued in 2013, While Near-Term Trends Remain Encouraging." Council of Economic Advisers. September 2014. (with Jason Furman)

- "Alongside Expanded Coverage, Underlying Slow Growth in Health Costs is Continuing." Council of Economic Advisers. May 2014. (with Jason Furman)
- "Lessons From the Telephone Lifeline Program Add To Concerns About Using Utilities to Deliver Low-Income Climate Rebates." Center on Budget and Policy Priorities. July 2008.
- "How Low-Income Consumers Fare in the Senate Climate-Change Bill." Center on Budget and Policy Priorities. June 2008. (with Martha Coven, Robert Greenstein, and Chad Stone)
- "The Effects of Climate-Change Policies on the Federal Budget and the Budgets of Low-Income Households." Center on Budget and Policy Priorities. May 2008. (with Chad Stone)
- "Historical Averages Not a Meaningful Benchmark for Future Revenues." Center on Budget and Policy Priorities. August 2007. (with Richard Kogan)
- "The Congressional Budget Plan." Center on Budget and Policy Priorities. May 2007. (with James Horney and Richard Kogan)
- "How Should Policymakers Treat the Budget for Non-Defense Discretionary Programs." Center on Budget and Policy Priorities. March 2007. (with Robert Greenstein and Richard Kogan)
- "President's Budget Calls for Deep Cuts in a Wide Range of Domestic Programs." Center on Budget and Policy Priorities. March 2007. (with Sharon Parrott)
- "The Long-Term Fiscal Outlook is Bleak." Center on Budget and Policy Priorities. January 2007. (with Aviva Aron-Dine, James Horney, and Richard Kogan)
- "From Surplus to Deficit." Center on Budget and Policy Priorities. December 2006. (with Richard Kogan)
- "Recent Action by Congress Sets Up Larger Appropriations Cuts in Lame-Duck Session." Center on Budget and Policy Priorities. October 2006. (with Martha Coven and James Horney).
- "Even With New Budget Projections, Budget Deterioration from 2000-2006 Will Be the Largest 6-Year Deterioration in Half a Century." Center on Budget and Policy Priorities. August 2006. (with Richard Kogan)
- "Proposed Discretionary Caps Would Hit States Hard." Center on Budget and Policy Priorities. July 2006. (with James Horney and Arloc Sherman)
- "CBO Finds Tiny Number of Farms Face Estate Tax." Center on Budget and Policy Priorities. July 2005. (with Joel Friedman)

# SELECTED PRESENTATIONS, PANEL PARTICIPATION, AND TESTIMONY

- "Disruptions to Financial Security: Climate events, health care expenses, and housing access & affordability." American Savings Education Council. April 2024. (panelist)
- "No Surprises Act: Exploring the Impact on Employees, Employers and Costs." Georgetown Center for Health Insurance Reforms. March 2024. (panelist)
- "A Brief Look at Problems and Potential Policy Responses in the Pharmacy Benefit Manager Market." Uniform Law Commission, Joint Editorial Board on Health Law. January 2024.
- "Medicare Reform: A Bipartisan Solution." Bipartisan Policy Center. December 2023. (panelist)
- "Health Solutions Summit." Committee for a Responsible Federal Budget. November 2023. (panelist)
- "Sixteenth Annual Federal Trade Commission Microeconomics Conference." Federal Trade Commission. November 2023. (discussant)
- "What's the Prognosis? Examining Medicare Proposals to Improve Patient Access to Care and Minimize Red Tape for Doctors." House Committee on Energy and Commerce, Subcommittee on Health. October 2023.
- "Improving Care, Lowering Costs: Achieving Health Care Efficiency." Senate Committee on the Budget. October 2023.
- "Overregulation in Health Care and the Impact on Small Businesses." House Committee on Small Business, Subcommittee on Oversight, Investigations, and Regulations. July 2023.
- "The ACA's 3 Rs of 2024: Rating Compliance, Rationale, and Risk Adjustment." Society of Actuaries Virtual Health Meeting. July 2023.
- "Marketplace Enrollment and Plan Offerings: A Status Report." University of Pennsylvania Health Insurance Exchange Conference. March 2023.
- "Building a Better NIH." Brookings Institution. October 2022. (discussant)
- "Revising payment to Medicare Advantage plans to reflect the rapid growth in enrollment." Brookings Institution. July 2022.
- "Medicare and Inflation." Committee for a Responsible Federal Budget. July 2022.
- "State Actions to Address the Cost of Marketplace Coverage." Center for American Progress. February 2022.
- "Would 'Medicare for All' Mean Quality for All? How Public-Option Principles Could Reverse Medicare's Negative Impact on Quality." Cato Institute. January 2022.

- "Roundtable on Medicare trust fund solvency." Urban Institute. March 2021.
- "Quick reports from the academy/think tanks." University of Pennsylvania Annual Health Insurance Exchange Conference. March 2021.
- "Will Medicare Run Out of Money?" Bipartisan Policy Center, USC-Brookings Schaeffer Initiative, and American Enterprise Institute. March 2021.
- "How can the Biden administration improve the Medicaid program?" Brookings Institution. February 2021.
- "Health care price regulation and public options: Assessing approaches to increasing the public role." Brookings Institution. Washington, DC. September 2020.
- "Moving toward universal coverage: policy approaches." University of Southern California. September 2019.
- "Louisiana's prescription drug experiment: A model for the nation?" Brookings Institution. July 2019. (moderator)
- "Medicare Physician Payment Reform After Two Years: Examining MACRA Implementation and the Road Ahead." Senate Finance Committee. May 2019.
- "Conference on Universal Health Care." Massachusetts Medical Society. October 2018.
- "Sixth Annual Health Insurance Exchange Conference." University of Pennsylvania. September 2018.
- "Can MIPS be salvaged?" Brookings Institution. July 2018.
- "Sustainable Health Spending: Serious Issues—Sound Policy Solutions." Altarum Event. July 2018.
- "(De)stabilizing the ACA's individual market: A view from the states," Brookings Institution. July 2018.
- "What's Ahead for the Individual Health Insurance Market?" Brookings Institution. March 2018.
- "Health System 100 Leadership Conference." Health System 100. October 2017.
- "Federation of American Hospitals Board of Governors Meeting." Federation of American Hospitals. October 2017.
- "Connecticut Health Council DC Forum," Connecticut Health Council. September 2017.
- "Fifth Annual Health Insurance Exchange Conference," University of Pennsylvania. September 2017.
- "Protecting Patients from Surprise Medical Bills." Brookings Institution. October 2016.

- "The Impact of Rising Health Care Costs on Economic Well-Being." Mercatus Center. October 2016.
- "Productivity Growth in America's Health Care System." Stanford University. May 2016.
- "Taxes and Subsidies in the Affordable Care Act." National Tax Association Spring Symposium. May 2016. (discussant)

#### PROFESSIONAL ACTIVITIES

- Member, Technical Expert Panel on All-Payer Claims Databases, RAND Corporation and Assistant Secretary for Planning and Evaluation, Department of Health and Human Services. August 2022.
- Member, Expert Panel on the No Surprises Act and Health Care Consolidation, RAND Corporation and Assistant Secretary for Planning and Evaluation, Department of Health and Human Services. January 2022.
- Member. National Academy of Social Insurance COVID-19 Task Force Policy Translation Working Group. August 2021-June 2023.
- Member. Congressional Budget Office Health Insurance Model Technical Review Panel. September 2018-August 2020.
- Referee service. Health Affairs; Health Affairs Scholar; Health Economics; Health Services Research; Journal of Health Economics; Journal of Health Policy, Politics, and Law; Journal of Public Economics; JAMA Health Forum; National Tax Journal; New England Journal of Medicine. Various dates.

### FELLOWSHIPS AND AWARDS

2011-2013	NBER Pre-Doctoral Fellowship in Aging and Health Economics
2006	Swarthmore College Ivy Award
2005	Harry S. Truman Scholarship

# TEACHING EXPERIENCE

2011	Teaching Fellow, American Economic Policy, Harvard University
2010	Teaching Fellow, Microeconomic Theory, Harvard University