CONTENTS

One	
INTRODUCTION	1
_	
Two	
LIMITING THE UNLIMITED	
Debate in the U.S. Senate	9
Three	
OBSCURING THE CAUSAL CHAIN	
Majoritarian Exceptions as a Blame Avoidance Tool	39
Four	
EMPLOYING THE EXCEPTIONS	
The Case of Budget Reconciliation	79
Five	
THE POLICY CONSEQUENCES	
OF PROCEDURAL CHOICE	
Programmatic Change Using Budget Reconciliation	125
Six	
FACILITATING GAINS AND BLOCKING PAIN	
Creating Executive Branch Oversight Exceptions	147
Creating Executive Dialicii Oversight Exceptions	177
Seven	
CONCLUSION	185
CONCLUSION	10)

vi Contents

Appendix Tables	203
Notes	209
Works Cited	245
Acknowledgments	271
Index	275