Contents

Preface vii

1 Introduction 1
The Context for Analyzing Counterterrorism Difficulties—Current Threats and the State of Academic Research

2 Overresponding to Rare Events 33
The Problem of Uncommon Threats with Irreversible Consequences

3 The Tip of the Iceberg 69
Accounting for Failed and Foiled Terrorist Plots

4 Pinning Down an Elusive Adversary 99
What Is a Terrorist Organization?

5 Who Did It? 131
The Attribution Dilemma

6 Counterterrorism Results 165
Can Effectiveness be Evaluated?

7 Moving Forward 195
Notes 221
Index 249