

The MERKIN SERIES on INNOVATION in CARE DELIVERY

TREATING CONGESTIVE HEART FAILURE AND THE ROLE OF PAYMENT REFORM

Lessons from Duke University Health System and the University of Colorado Hospital

MAY 2014

AUTHORS

Darshak Sanghavi

Merkin Fellow for Payment Reform and Clinical Leadership Managing Director, Engelberg Center for Health Care Reform

Meaghan George

Project Manager

Nawara Alawa Staff Assistant

Sara Bencic Research Assistant

Sarah Bleiberg

Research Assistant

Mark B. McClellan

Director, Health Care Innovation and Value Initiative Senior Fellow, Economic Studies

We would also like to acknowledge **Dr. Richard Merkin** and **The Merkin Family Foundation** for their support of this publication, and for their support of the Engelberg Center's Merkin Initiative on Payment Reform and Clinical Leadership.

Editor: Michelle Shaljian Graphic Design: TopShelf Design



About the Engelberg Center for Health Care Reform at BROOKINGS

Established in 2007, the Engelberg Center for Health Care Reform at Brookings is dedicated to providing practical solutions to achieve high-quality, innovative, affor dable health care. To achieve its mission, the Center conducts research; develops and disseminates policy recommendations; and provides technical expertise to test and evaluate innovative health care solutions. The Center's activities align with our four focus areas: delivery system reform; financing and physician payment reform; biomedical innovation; and public health.

The Dr. Richard Merkin Initiative on Payment Reform and Clinical Leadership

The Engelberg Center's Merkin Initiative is a national, mission-driven effort to engage clinicians in current payment and delivery reform efforts and to he lp foster leadership and advocacy skills. As frontline decision-makers who directly influence the delivery and quality of care, clinicians have an important role to play in driving payment and delivery system reforms that move the U.S. toward a high-value health care system.



Brookings' **MEDTalk series** offers health care professionals and policymakers unique opportunities to learn firsthand from leaders in the field about innovative efforts to achieve care delivery and payment reforms. The series includes interactive events and papers designed to support clinician learning and leadership in communities throughout the U.S.

For more information visit www.brookings.edu/health

ACKNOWLEDGEMENTS

The authors thank the following individuals for participating in interviews and for allowing us to tell their stories of innovation and clinical leadership:

Larry Allen, MD, MHS Assistant Professor of Medicine Division of Cardiology University of Colorado Health System

Martha Anders, RN, BSN Nurse Clinician Division of Cardiology

Midge Bowers DNP, FNP-BC, AACC, CHFN Assistant Professor Coordinator Adult/Gerontology Nurse Practitioner Program Duke University School of Nursing Duke Heart Failure Program

William C. Burton Assistant Vice President Performance Services Duke University Health System

George R. Cheely, Jr. MD, MBA Medical Instructor, Hospital Medicine Medical Director for Care Redesign Duke University Health System

Richard Neelley Church Retired, Kraft Foods Group Patient, Duke University Health System

Caitlin Daley Performance Services Duke University Health System

Zubin Eapen, MD, MHS Assistant Professor of Medicine Medical Director, Duke Same Day Access Clinic Director of Education IT Innovations, Department of Medicine

William J. Fulkerson Jr., MD Executive Vice President Duke University Health System Karol Harshaw-Ellis, MSN, DNP, GNP A/ ACNP-BC

Duke Heart Failure/Same Day Access Clinic

Adrian F. Hernandez, MD, MHS

Associate Professor of Medicine Director, Outcomes & Health Services Research Duke Clinical Research Institute

Elizabeth D. Kissick Senior Director, Health Plans and Analytics

University Physicians, Inc.

Coleen Kivlahan, MD, MSPH Senior Director, Health Care Affairs Association of American Medical Colleges

Catherine McCarver Director, Quality & Growth Duke University Health System Heart Center

Christopher M. O'Connor, MD Professor of Medicine Chief, Division of Cardiology Director, Duke Heart Center

Joseph Rogers, MD Associate Professor of Medicine Senior Vice Chief for Clinical Affairs, Division of Cardiology Medical Director, Duke Cardiac Transplant and Mechanical Circulatory Support Program

Devdutta Sangvai, MD, MBA Associate Chief Medical Officer Executive Director, Duke Connected Care

Bimal R Shah, MD, MBA Assistant Professor of Medicine Director, Quality Improvement & Credentialing Duke Clinical Research Institute

TABLE OF CONTENTS

LIVING WITH CONGESTIVE HEART FAILURE: ROBERT'S STORY	6
PART I: INTRODUCTION	7
CONGESTIVE HEART FAILURE: WHAT HAPPENS TO THE BODY?	8
Epidemiology	9
OPTIMIZING CHF CARE: PREVENT, MANAGE AND STABILIZE	9
Patient Behavior	10
Practice or Physician-Led Clinical Interventions	11
Public Policy and Population Health Strategies	12
PART II: PROFILES IN CARE DELIVERY INNOVATION AND PAYMENT REFORM	13
CATALYST FOR CHANGE: THE MEDICARE READMISSION REDUCTION PROGRAM	13
THE ROLE OF ALTERNATIVE PAYMENT MODELS	14
Bundled Payments	15
Accountable Care Organizations (ACOs)	16
DUKE UNIVERSITY HEALTH SYSTEM AND UNIVERSITY OF COLORADO HOSPITAL: A COMPARISON	17
DUKE UNIVERSITY HEALTH SYSTEM CASE STUDY	18
The Challenge of Care Redesign	19
Aligning Payment Reforms: The Shared Savings ACO Model	24
UNIVERSITY OF COLORADO HOSPITAL CASE STUDY	25
The Challenge of Care Redesign	26
Aligning Payment Reforms: Bundled Payments	28
PART III: LESSONS LEARNED AND POLICY IMPLICATIONS	31
CRITICAL SUCCESS FACTORS	32
POLICY RECOMMENDATIONS	32
APPENDICES	A-1
APPENDIX A. STAGES IN THE DEVELOPMENT OF CHF AND RECOMMENDED THERAPY BY STAGE	A-1
APPENDIX B. COLORADO PROCESS MEASURES	A-2
APPENDIX C: SAMPLE COLORADO CHF ADMISSION ORDERS	A-3
APPENDIX D: SAMPLE COLORADO CHF DISCHARGE ORDER SET	A-5
REFERENCES	A-7

LIVING WITH CONGESTIVE HEART FAILURE: ROBERT'S STORY

Living in the small southern town of Bristol, Tennessee at the age of 86, **Robert Neelley Church** takes deep pride in living an active life, especially as a cancer survivor. He surrounds himself with friends and family, exercises regularly, and even teaches Sunday School at his local church.

But recently, Robert's health began to trouble him. He developed chest pains and had difficulty breathing; putting a damper on his active lifestyle. After consulting with his primary care physician, Robert was referred to a cardiologist.

After a few tests, Robert's cardiologist diagnosed him with mild congestive heart failure (CHF). His aortic valve, was not working efficiently and was causing his heart muscle to thicken. After discussions with his physician and nurse, Robert chose to have open heart surgery. To ensure a safe and speedy recovery, Robert stayed with his daughter in North Carolina and received care support from a home health nurse.

After surgery, Robert continued to experience persistent shortness of breath, even during mild physical exertion. He also realized that his medications were not helping reduce symptoms, such as fluid buildup and swelling, causing extreme discomfort when tying his shoelaces or getting up to answer the phone. A sudden worsening of symptoms almost sent Robert to the emergency room, but instead his family encouraged him to go to the Duke University Health System's Same Day Access Heart Failure Clinic.

(*I* knew what was down the line. It was either a heart attack or a stroke... I just don't want to live my life that way; that's no life."

While at the clinic, Robert met with his cardiologist, Dr. Zubin Eapen, and two nurses. Dr. Eapen spent time with Robert to help him understand his condition, and explained how additional treatments and behavior changes could help ease his symptoms. Dr. Eapen also made sure to schedule a follow up appointment.

A few days after their visits, Robert and his family were happy to see that his condition improved. But to this day, Robert and his friends and family, play a significant role in managing and treating his condition. He relies on a loyal network of friends and family to bring him to his many doctor appointments and fill prescriptions. However, like the strong survivor he has always been, Robert continues to stay active in the Bristol community, and keep up with his friends and family.

Robert's story represents just one story, among the more than six million Americans living with this complex and debilitating illness.

PART I: INTRODUCTION

6 MILLION Number of Americans suffering from CHF

\$273 BILLION Direct costs spent annually on CHF care, including hospitalizations, outpatient care, medications, and devices.

24 Percent of CHF patients that are admitted to the hospital within 30 days. According to the American Heart Association, nearly 6 million Americans suffer from **congestive heart failure (CHF)**, and an additional 555,000 are diagnosed each year.¹ This chronic condition accounts for one million hospitalizations in the U.S. annually, is the leading cause of hospitalization among adults over the age of 65, and is well known for disproportionately affecting African Americans and Hispanics.^{2,3} CHF accounts for a staggering \$273 billion in direct health care costs.⁴

The high costs associated with CHF, like many chronic diseases, are driven by our deeply fragmented and uncoordinated health care system. The lack of communication and coordination among patients, providers and health care institutions cause major gaps in care management and medication management, or trigger risky behaviors. These gaps often result in patients being readmitted to the hospital, seeking care from the emergency room, or suffering from avoidable complications. In fact, 24% of CHF patients are readmitted to a hospital within 30 days.⁵

However, the good news is that we know how to improve care and reduce costs for this condition and others like it: make the shift from providing high-intensity, expensive inpatient care to preventing, coordinating, and managing the illness in outpatient or primary care setting. While this sounds simple, implementation of these efforts requires significant financial resources, intense care coordination, the need for new technologies like electronic health records and clinical decision support tools, as well as team-based staffing models. Most importantly, it requires **alternative payment models** that incentivize proper disease management, care coordination, and other activities that are not currently reimbursed in a **fee-for-service**, volume-based payment system. This paper provides a comprehensive overview of the complex care associated with CHF, and alternate payment models to help support optimal care.

To support implementation of these strategies in practices and institutions throughout the country, we present two cases from **Duke University Health System** ("Duke") and **University of Colorado Hospital** ("Colorado"). The studies provide practical solutions for not only implementing clinical redesign, but also an understanding of how those clinical innovations can be aligned with alternative payment models. Each case will answer the following questions:

- What challenges or problems encouraged the organization to redesign CHF care?
- How did the organization align care innovations with payment reforms?
- What did the organization identify as key success factors and/or challenges?
- How did these changes impact the organization's clinical outcomes or financial position?
- What lessons would the organization share with others attempting to implement similar strategies?

CONGESTIVE HEART FAILURE: WHAT HAPPENS TO THE BODY?

The average human heart beats four million times per year and pumps enough blood to fill a modern oil supertanker during a lifetime. The heart is composed of striated cardiac muscle, and is supplied oxygen and nutrients by the coronary arteries. However, over time some individuals may experience damage to cardiac muscles for a variety of reasons, such as plaque buildup in the arteries, heart attacks, or infections. This damage can lead to an overall weakening of the heart's ability to pump blood. If unable to adequately pump blood, fluid may build-up in the lungs, liver, and other vital organs. This condition is known as **congestive heart failure (CHF)**.

The onset of symptoms can be gradual yet destructive, causing consistent shortness of breath, weight gain, confusion, and exhaustion over just a few days or weeks. Some patients may also have sudden distress and need care immediately. They may receive treatment such as diuresis to reduce fluid overload or medications to strengthen their heart function. If a patient progresses to a more severe state, they may require the use of a ventricular assist device (VAD), a mechanical pump that's used to support heart function and blood flow, or a heart transplant.

Patients with CHF experience decreased physical and social functioning, increased bodily pain, and mental health issues (i.e., depression or anxiety).⁶ These factors inevitably affect the patient's ability to spend quality time with family and friends, or maintain their normal lifestyle and work responsibilities.⁷

Treatment often includes a number of medications and lifestyle modifications, such as reduced sodium intake and increases in daily physical activity. This occurs because heart function is highly sensitive to dietary changes such as fluid and sodium intake, blood pressure control, proper use of medications, and other lifestyle choices. Sadly, 50% of patients with CHF will die within five years of their diagnosis.⁸

FIGURE 1 Definition of Congestive Heart Failure Classifications by The New York Heart Association (NYHA), the American College of Cardiology (ACC), and the American Heart Association (AHA)⁹

	ACCF and AHA	1	New York Heart Association
Α.	At high risk for CHF but without structural heart disease or symptoms of CHF	т. II.	No limitation of physical activity. Ordinary physical activity does not cause symptoms of CHF. Slight limitation of physical activity. Comfortable
В.	Structural heart disease but without signs or symptoms of CHF		at rest, but ordinary physical activity results in symptoms of CHF.
C.	Structural heart disease with prior or current symptoms of CHF	III.	Marked limitation of physical activity. Comfortable at rest, but less than ordinary activity causes symptoms of CHF.
D.	Refractory CHF requiring specialized interventions	IV.	Unable to carry on any physical activity without symptoms of CHF, or symptoms of CHF at rest.

These classifications are subjective and dependent on the physician's diagnosis and the necessary medical care can rapidly change. Despite proper management of their condition, once a patient is classified they almost never revert to a less severe form. All of these factors directly impact vitality and quality of life for these patients. Patients with lower incomes, a longer history of CHF, multiple medications, and a higher New York Heart Association classification are at higher risk of experiencing depression and cognitive impairment.¹⁰ This unpredictable nature and variation in severity of symptoms significantly impacts the patient's use of health care services, the intensity of their care, and can often contribute to higher readmission and mortality rates.

Epidemiology

CHF prevalence is highest in older patients, who make up a growing portion of the population, and it is estimated that 20% of Americans will be older than 65 years of age by 2050.¹¹ Of all patients hospitalized with CHF, 75% are over the age of 65, and half are over 75. CHF disproportionately affects African Americans. For example, black males and females have a prevalence of 4.5% and 3.8%, compared to 2.7% and 1.8% of white males and females.¹² Studies also indicate that older, male minority patients with comorbidities were more likely to die during hospitalization.¹³

Many CHF patients suffer from comorbidities, often adding to the intensity of their care and treatment. Studies have shown that nearly 40% of CHF patients have five or more non-cardiac health conditions, which account for 81% of the total CHF inpatient days.¹⁴ Patients may also be diagnosed with chronic obstructive pulmonary disease (COPD), renal dysfunction, cognitive dysfunction, obesity, diabetes, or depression. This added complexity has major implications for providers, patients, and their caregivers and families. Intuitively, the sheer complexity of CHF demands diligent follow up care and monitoring, as well as care coordination across multiple providers and sites of care.

80 to 90 Percent of cardiovascular disease diagnoses are attributable to lifestyle choices and behavior. 40 Percent of CHF patients have five or more co-occurring illnesses.

OPTIMIZING CHF CARE: PREVENT, MANAGE AND STABILIZE

Despite significant advances in treatment and prevention, the total number of CHF patients has remained stable over time, with more than 550,000 new cases diagnosed annually. However, the CHF-vulnerable population will grow as the senior population continues to rapidly increase. Therefore, even if care becomes better and more efficient, CHF prevalence will likely continue to increase. As we later discuss in **Part II**, the clinical teams at Duke and Colorado recognized the opportunity to continuously improve CHF care. Although challenging to implement, their strategies are highly effective, and are the direct result of a **culture of innovation** and **continuous quality improvement**.

As described in Figure 2, many clinical approaches to chronic disease management benefit from a three-pronged approach that addresses (1) **patient behavior**; (2) **physician or practice-level** clinical interventions; and (3) **public policy or population health** strategies.

"

Many clinical approaches to chronic disease management benefit from a three-pronged approach that addresses patient behavior, physician or practice-level clinical interventions; and public policy or population health strategies."

FIGURE 2 Three Pronged Optimal Care Option

	Description	Sample Strategies
Modify patient behavior to reduce risk	Modify behaviors that reduce risk of CHF diagnosis or exacerbation of current symptoms	 Aspirin, Blood pressure control, Cholesterol control, and Smoking cessation ("ABCS") Weight management and healthy eating Peer support Medication adherence
Implement physician or practice- level clinical interventions	Provide care management support in outpatient / primary care, inpatient, and post-discharge settings	 Access to primary and subspecialty care Multi-disciplinary care team support Coordinated care transitions Technology to support patient monitoring and compliance
Public policies that reduce disease risk for populations	Implement meaningful public health policies that reduce environmental risk of disease	 Anti-smoking laws in public places Calorie labeling on foods Elimination of transfats Construction of parks, greenways, bike paths to promote active lifestyles

Patient Behavior

It is estimated that lifestyle choices and behavior account for 80 to 90% of cardiovascular disease diagnoses, including diet, exercise, substance abuse, and obesity.¹⁵ **Behavioral health** strategies can help address these risky lifestyles, treat and manage current conditions, and avoid occurrence or exacerbation of symptoms. For example, about 75% of patients with CHF have been previously diagnosed with hypertension, which can further strain the heart as it pumps blood harder.^{16,17} At Duke, physicians noticed considerable success with patient self-management when patients were introduced to a community of other CHF patients, where they could exchange common experiences.

Another common strategy is focusing on the "ABCS," an approach that if implemented effectively throughout the country, could potentially prevent 50,000 to 100,000 deaths annually. The ABCS encourage providers to focus on four key strategies: Aspirin doses for high-risk patients, Blood-pressure control, Cholesterol management, and Smoking cessation.¹⁸ The Million Hearts Campaign, an initiative by the Centers for Medicare and Medicaid Services (CMS) and the Centers for Disease Control and Prevention (CDC), is an effort to prevent 1 million heart attacks by 2017. The campaign encourages the use of data tracking and sharing of best practices for the ABCS program. It also encourages widespread use through standardized ABCS-based quality measures; and incorporating the ABCS into electronic health records (EHRs) as a means to prompt reminders at the point of care.^{19,20}

Members of the care team also play a key role in promoting good patient behavior by offering advice on medications, especially since medication is critical in the early stages, while correct dosages are still being evaluated.²¹

Practice or Physician-Led Clinical Interventions

Working in partnership with patients and the care team, health care providers can have a significant impact on reducing CHF burden by introducing interventions that are most appropriate for the severity of the patient's diseases. Most patients will experience care in a number of settings, including primary care, inpatient, and post-acute care.

Outpatient and Primary Care

Many CHF patients will find their disease can be effectively managed in an outpatient or primary care setting. For example, a text message that instructs a patient to increase a medication dose could prevent an emergency room visit or hospitalization. In fact, a number of studies have shown that receiving care in a specialized heart failure clinic results in better management of patient behavior and medication adherence, and results in fewer hospitalizations.^{22,23,24,25}

The key to successful disease management is providing the patient with a **multi-disciplinary care team** that accommodates the patient's entire spectrum of care needs. The team may include a primary care physician, nurses, specialists, care coordinators, and even social workers or mental health professionals. By maximizing the skills of other team members, physicians can focus on developing an effective care plan and intervene as questions and complications arise. Oftentimes nurses, community health workers, patient navigators, or care coordinators can serve as a patient's dedicated contact as they transition across care settings.²⁶ These individuals also end up developing strong relationships with patients and may identify social factors (i.e., financial stability, access to transportation or employment) and other risk factors that hinder full recovery. For example, some providers encourage home visits to ensure that a patient's home is safe or has ready access to transportation.

Inpatient or Acute Care

Even if managed effectively, many CHF patients will likely require more serious care in an inpatient setting throughout their lifetime. In the event that patients do visit the hospital, there are a number of tools available to improve the care that they receive. For example, patients with Acute Decompensated Heart Failure (ADCHF) can be tracked in a national registry, ADHERE, which can help identify patients that require more intense care, and then suggest the best possible treatments.²⁷ Other models have expanded on the data available in ADHERE, and made it even more effective at predicting readmission risk by including social factors.²⁸ Many of these tools have been included in electronic health records (EHRs), such as standardized order sets and electronic alerts.

(The transition from inpatient to outpatient care can be an especially vulnerable period because of the progressive nature of the disease state, complex medical regimes, the large number of comorbid conditions, and the multiple clinicians who may be involved."²⁹

Post-Acute Care

Approximately 24% of CHF patients are readmitted to the hospital within 30 days, with a high number of readmissions occurring soon after hospitalization (**Figure 3**).³⁰ Improving care transitions would involve strategies such as a 72-hour follow up visit with a primary care provider, or connecting the patient with a case worker or care coordinator who is tasked with monitoring a patient's post-discharge care.



FIGURE 3 Percentage of Heart Failure Readmissions by Days Following Discharge³¹

To reduce risk of readmission, patients should be closely monitored in case of complications, symptom development, and to ensure medication and care plan adherence. A patient's care regimen will vary depending on severity. For example, an NYHA class IV patient (Figure 1) is encouraged to have weekly appointments and telephone calls during the first three months post-discharge; class II and III patients interact less frequently with their team, perhaps every six to eight weeks.³²

In addition, a significant effort has been dedicated to developing **remote patient monitoring (RPM)** technology, including telephone survey assessments, and telemonitoring devices that can transmit patient information to providers in real-time. Both products gather basic vital signs, including weight, blood pressure, and heart rate. If benchmarks are met or exceeded providers can receive alerts that trigger follow up or other clinical decisions. However, the effectiveness of these tools are largely dependent on data quality, predictive models, and dependable real-time transmission.³³

Public Policy and Population Health Strategies

Public policy initiatives and population-based strategies can help create a healthier environment that can prevent disease or create an environment for healthy living. For example, national public policy efforts like the Food and Drug Administration's (FDA) required calorie labeling helps consumers make more informed food choices; and First Lady Michelle Obama's *Let's Move* campaign helps promote healthy eating and exercise. Many cities and counties across the country are implementing public policies that reduce risk, including smoking bans in public places, construction of bike paths and greenways, and allowing families to use food stamps at local farmers markets.

PART II: PROFILES IN CARE DELIVERY INNOVATION AND PAYMENT REFORM

CATALYST FOR CHANGE: THE MEDICARE READMISSION REDUCTION PROGRAM

In 2009, more than 7 million Medicare beneficiaries experienced more than 12.4 million inpatient hospitalizations,³⁴ and nearly one in three Medicare beneficiaries discharged from the hospital will be readmitted within a month (12% are avoidable).³⁵ To address this problem, Medicare began the Hospital Readmission Reduction Program in 2012 (mandated by the Affordable Care Act), which charges penalties to hospitals with high 30-day readmissions.³⁶

A readmission is defined as an admission to a hospital within 30 days of discharge from the same or another affiliated hospital.³⁷ Excess readmissions are calculated by dividing a hospital's number of "predicted" 30-day readmissions for heart attack, heart failure, and pneumonia, by an "expected" count (based on an average hospital with similar patients). The number is then risk-adjusted for demographic characteristics and comorbidities. A ratio greater than one indicates excess readmissions, which could indicate poor quality of care or a lack of care coordination.³⁸ If they exceeded the highest threshold, based on Medicare collections, Duke could face a \$29 million penalty, and Colorado, \$7 million. **Figure 4** compares Duke and Colorado CHF readmission rates from July 2009 to June 2012. Neither was assessed a penalty.

FIGURE 4 Duke and Colorado CHF Readmission Data³⁹

Hospital System	Number of Readmissions	Number of Discharges	Predicted Readmission Rate (%)	Expected Readmissions Rate (%)	Excess Readmission Ratio
Duke	209	933	22.6	23.2	0.9716
Colorado	69	314	22.9	24.2	0.9480

THE ROLE OF ALTERNATIVE PAYMENT MODELS

Lasting changes in CHF care require the proper economic incentives to support changes in delivery and services. Traditionally, providers are paid for each medical good and service they deliver, without regard for quality or outcomes. To support innovations in care and reduce Medicare costs, several alternative payment models such as bundled payments and shared savings should help drive and sustain Duke and Colorado's programs. Several mandatory payment changes forced a shift in cardiac care delivery. In 2010, Medicare reduced the physician fee schedule for cardiology services by a projected 8% in 2010, and nearly 13% in 2013. From 2011-2013, Medicare reimbursements stayed relatively flat, and reductions in cardiology relative value units in testing, traditional fee-for-service cardiac care became less lucrative. Further, in October 2012, as a result of the Affordable Care Act, Medicare began "paying for performance" through the new Value-Based Purchasing (VBP) program. Although the impact on CHF care was relatively minor, it shifted attention toward the condition since it was one of four clinical conditions rewarded through the program. Ultimately, the strongest motivator for hospitals was likely the readmission penalty, which will increase to 3% of total Medicare billing by 2015, which could lead to millions of dollars in fines.

In 2013 the Center for Medicare and Medicaid Innovation (CMMI), allowed enrollment into at least two optional programs: the Bundled Payment for Care Improvement (BPCI) Initiative and the Accountable Care Organization (ACO)/Medicare Shared Savings Program (MSSP). Both Duke and Colorado were interested in linking clinical innovations to value-based payment reforms that reward quality, outcomes, and reducing inefficiencies. This alignment of care delivery and payment models helped move both organizations toward a culture of high-performance and innovation.

Payment Model	Impact on CHF Care	Financial Lever
Readmission Penalty	Incentivizes hospital to support care coordination, reduce preventable admissions within 30 days.	Hospitals are penalized up to 3%
Shared Savings	Provider is accountable for all care and costs of a patient; emphasis on preventive care and population health.	One-sided ACOs can share up to 50% of savings. Two-sided ACOs can share in 60% of savings generated or can pay back 60% of losses
BPCI	Fixed-price "bundle" incentivizes coordination for 30, 60, or 90 day episode for a specific problem (i.e. CHF) across multiple settings	Hospitals focus on a small number of high- potential conditions, and keep all savings if care expenses are under budget

FIGURE 5 Financial Impacts and Payment Models in the Context of CHF Care

Bundled Payments

A bundled payment consolidates all services provided in a patient's episode of care, rather than paying each provider separately for each individual service or procedure. For example, physicians, hospitals, and post-acute care providers provide a set of services over a specified period of time within a single target price. This creates incentives for physicians and hospitals to coordinate patient care and reduce duplicative or unnecessary services. Bundled payments provide financial incentives for hospitals to work with community resources to keep patients safe, healthy, and out of the hospital.⁴⁰ Further, bundled payments offer a method for payers to shift financial risk to providers, which creates shared accountability by replacing individual fee-for-service payments with a lump sum payment.⁴¹

History

In 2009, CMS began the Acute Care Episode (ACE) demonstration with the goal of using a bundled payment to better align hospital and physician incentives.⁴² The demonstration included 28 cardiac and 9 orthopedic inpatient surgical services and procedures, which were chosen because volume in these areas had typically been high. The demonstration included a global payment that would cover all Part A and B services for a Medicare fee-for-service patient's hospital stay. There were also existing quality measures to track changes in quality for hospitals and physicians. If providers succeeded in meeting quality measures and improved efficiency they were eligible for financial rewards. Under the demonstration, Medicare would share savings with beneficiaries who chose to receive care from one of the participating providers. The ACE demonstration resulted in some cost savings but it was primarily due to decreases in materials costs.⁴³ At least two of the participating hospitals saved approximately 10-12% on materials costs in the first year. One hospital, however, saved nearly \$1.6 million on cardiac and orthopedic services.⁴⁴

Bundled Payments for Care Improvement Initiative (BPCI)

CMMI launched the **BPCI** in January 2014. Medicare computes an average cost per patient episode, cuts it by 2 to 3%, and then hands the entire cost bundle over to a provider. If the participants are able to offer more efficient care for less than 97 to 98% of the prior costs, the provider keeps the difference. BPCI participants can allocate this payment to create more efficient care, regardless of whether those services are currently paid by Medicare. By allowing hospitals, physicians, and post-acute care facilities to share in the gains from care redesign, they are incentivized to produce cost savings. In addition, the improvements in care could spill over to private payers.⁴⁵

Participants chose from four models based on payment structure, provider types, and services (see Figure 6). Large hospital systems such as Duke and Colorado could only choose between model 2 and 4 because model 1 excluded inpatient physician services, and model 3 is restricted to post-discharge services. Under model 2 all providers continue to receive fee-for-service payments at standard reimbursement rates directly from Medicare. After the episode concludes, Medicare goes back and calculates the total costs and compares that to the pre-established bundle price. If lower, the provider gets the difference; if higher, the provider must pay back the difference. In model 4, the hospital would receive a single, lump sum payment from Medicare and then distribute that payment among all of the providers involved in the episode of care-and if their costs exceed the budget, the provider must absorb the extra. According the American Association of Medical Colleges (AAMC), models 2 and 3 may be more attractive to hospital systems because costly infrastructure is not needed to collect and distribute bundled payments, and providers' revenue cycles are not affected.⁴⁶ A key difference between the two models is the inclusion of post-acute care in model 2, which is riskier since hospitals are accountable for care they cannot always control. However, model 2 also offers the chance for much more savings.

As part of the BPCI, CMS employed conveners to support institutions through these programs and evaluate their choices. For both Duke and Colorado, the AAMC provided learning community support, data analysis, information sharing, networking with other academic medical centers, educational modules focusing on different aspects of care redesign, policy clarifications, and other administrative and technical support. Along with data analysis support from Brandeis University, Duke and Colorado were equipped with support to help make their payment model decision.

	MODEL 1 Hospital Inpatient Services for All DRGs	MODEL 2 Hospital and Physician Inpatient and Post-Discharge Services	MODEL 3 Post-Discharge Services Only	MODEL 4 Hospital and Physician Inpatient Services
Eligible Participants	Physician groups, acute care hospitals reimbursed under IPPS ¹ , Health systems, PHOs, conveners of participating providers	MODEL 1 participants plus post-acute care providers	MODEL 1 participants plus post-acute care providers, long-term care hospitals inpatient rehab facilities home health agencies	MODEL 1 participants
Clinical Conditions	All Medicare DRGs	Select inpatient DRGs,	proposed by applicants	
Included Services	Inpatient hospital services	Inpatient hospital and physician services; related post-acute care and readmission	Post-acute care; related readmissions	Inpatient hospital and physicians services; related readmissions
Expected Discount	Minimum increases from 0% for first six months to 2% in year 3	Minimum of 3% for 30-89 days post- discharge services; minimum 2% for 90+ days post-discharge	Proposed applicant (no set minimum)	Minimum 3% discount (larger for DRGs in ACE ² Demonstration)
Provider Payments	IPPS payment less discount for Part A services; physicians reimbursed on traditional fee schedule	Retrospective bundling method: providers receive traditional fee-for-service payments, subject to post-episode reconciliation against target price		Prospective bundling method: hospital collects and distributes payments to clinicians
Quality Measures	All Hospital IQR3measures, plus additional measures proposed by applicants	1 5 1 1	s, with CMS ultimately est with measures in other C <i>1</i>	5

COMPARING THE FOUR MODELS

1. Inpatient Payment System

2. Acute Care Episode

3. Inpatient Quality Reporting

Source: Centers for Medicare & Medicaid Services; Health Care Advisory Board Interviews and Analysis

Accountable Care Organizations (ACOs)

An ACO is a group of providers that target a global, fixed average budget per patient and must provide a broad range of health services in return. ACOs typically bill for services as fee-for-service, then compare the total amount to the spending targets to calculate savings or penalties. ACOs must also meet certain quality metrics, most of which transition from reporting-only in the first year to actual performance scoring against national and regional benchmarks over time.⁴⁷

Medicare currently has two different ACO programs in place. In the Medicare Shared Savings Program, which now numbers over 340 participants across the country, organizations can choose to assume "one-sided" or "two-sided" risk. One-sided model ACOs are allowed to share in up to 50% of savings in excess of the designated minimum savings rate, whereas

two-sided model ACOs share in 60% of savings generated, but are also required to pay back 60% of losses in excess of the minimum loss rate. Participants must also report various specific quality measures. While the two-sided model has the potential for great rewards, the large majority of Medicare Shared Savings Programs (MSSP) participants are not prepared to assume the risk of losses and have opted for the one-sided model. All 23 Pioneer ACOs, a smaller Medicare program for more experienced provider organizations, are considered "two-sided" risk. Commercial payers, including all of the major health plans across the country use similar shared savings models in their ACOs.

DUKE UNIVERSITY HEALTH SYSTEM AND UNIVERSITY OF COLORADO HOSPITAL: A COMPARISON

Building on many of the best practices laid out in **Part 1** and having the economic incentives in place to pay for care differently, the clinical and administrative teams at Duke and Colorado made significant efforts to improve care for patients with CHF. First, in comparing the two organizations we find a number of distinguishing factors that helped influence their approach to care redesign and payment reform. Both institutions are profiled more closely to examine their care redesign efforts and their implementation of alternative payment models.

Below in Figures 7 and 8, key metrics help compare the organizations, particularly in regards to operating revenue, patient population, payer mix, and CHF prevalence. For example, Duke has much higher revenues than Colorado based on size and service area, despite having a less favorable payer mix from Medicare and Medicaid. This was a key consideration when deciding how to implement new payment models. The organization with the higher margin may be more inclined to be more conservative, since they may have more to lose when taking on greater risk.

Metric	Duke	Colorado ⁴⁸
Hospital Revenue	\$2.54 billion	\$941 million
Percent of Medicare Patient Revenue (FY 2011)	38.1%49	25%50
Percent of Medicaid Patient Revenue (FY 2011)	20.9%	10%
Number of Residents Treated by the Hospital	239,358	989,699
Total Annual Inpatient Admissions	60,596	69,993
Medicare CHF Inpatient	372	205 51

FIGURE 7 Duke and Colorado Financial Comparison Metrics (annual)

The patient population at Duke and Colorado impact the prevalence of CHF within their catchment area. On average, the Duke population is slightly older (13.8% versus 11.8% over 65); is more likely to be living in poverty (16.8% versus 12.9% are below the poverty line); and has a higher African American population (22% versus 4.3%). In addition, while Colorado has a higher white population (69.6% versus 64.7%); it also has a higher Hispanic population (21% versus 8.7%). As described earlier, non-medical factors such as age, socioeconomic status, and race and ethnicity can increase an individual's risk for developing CHF.

FIGURE 8 Duke and Colorado Demographic Comparison Metrics

Metric	Duke Health System (Statewide demographics)	Colorado Hospital (Statewide demographics)	National Average
Median Household Income	\$46,450	\$58,244	\$53,046
Percentage of Population Living Below Poverty Line	16.8%	12.9%	14.9%
Percent uninsured Race/Ethnicity	16.2% White: 64.7% Black: 22.0% Hispanic: 8.7% ⁵²	15.3% White: 69.9% Black: 4.3% Hispanic: 21.0% ⁵³	21% White: 77.9% Black: 13.1% Hispanic: 16.9% ⁵⁴
Percent Over 65 Years of Age	13.8%	11.8%	13.7%

Overall, the organizations took similar paths to care delivery reform, but took different approaches to payment reform. Overall, both aimed to improve the care for CHF patients by preventing the development of CHF; managing and treating effectively to slow progression; and stabilizing the condition to avoiding hospitalizations and readmissions.

DUKE UNIVERSITY HEALTH SYSTEM CASE STUDY

Duke University Health System is an academic health care system comprised of Duke University School of Medicine, three hospitals, and several primary and specialty care clinics, home care, hospice, wellness centers, and community-based clinical partnerships.⁵⁵ Although Duke physicians practice in a hospital setting, most are employed by Private Diagnostics Clinic.⁵⁶ Duke leadership includes **Victor J. Dzau**, **MD**, Chancellor for Health Affairs and CEO for the Duke University Health System; **Christopher O'Connor**, MD, Chief of the Division of Cardiology and Director of Duke Heart Center; **Dr. George Cheely**, Medical Director for Care Redesign; **Dr. Bimal Shah**, Director of Quality Improvement for the Department of Medicine; and **Dr. Zubin Eapen**, Medical Director of the Duke Heart Failure Same Day Access Clinic.

Based in Durham, North Carolina, Duke is one of the largest hospitals in the region with an annual operating revenue of \$2.54 billion dollars in 2013.⁵⁷ Over half of Duke's revenue generated by patient services comes from commercial payers; 30% from Medicare, and 12% from Medicaid.⁵⁸ Duke's spending on Medicare patients is slightly lower than the national median with a ratio of 0.95.⁵⁹ On average, Duke sees a total of 60,596 inpatient admissions and over 1.2 million outpatient visits per year.⁶⁰ Based on claims data, the hospital charges and Medicare payments vary for its 382 inpatients with CHF.⁶¹

382 Medicare discharges with congestive heart failure (FY 2011)

25.6% with major complications of comorbidity

53.1% with complications or comorbidity

13.3% with no complications or comorbidity

Avg hospital charge: \$39,703 Medicare paid amount: \$15,657

Avg hospital charge: \$26,398 Medicare paid amount: \$10,749

Avg hospital charge: \$18,974 Medicare paid amount: \$7,108

The Challenge of Care Redesign

As Dr. Christopher O'Connor reflected on what care used to look like in the late 1990s, he described the frustration his team faced when trying to provide quality CHF care.

Poor coordination of care. CHF patients saw six or seven different providers for various services, and they often failed to communicate with each other. Only the patient was aware of all the appointments and tests, and was burdened with keeping everything organized. Further, since EHRs were not available at the time, providers mostly relied on fax or telephone communication. CHF patients were scattered throughout different units; there was a lack of primary care expertise related to CHF patients; inconsistent attending cardiology staffing for CHF patients; and poor communication between specialists.

Inconsistent access to outpatient or primary care. CHF patients regularly went without outpatient care, bouncing from one inpatient admission to the next. Patients were unsure of who to contact with questions or concerns, and did not always have access to providers at the exact time they required care. This fragmentation almost always resulted in unnecessary emergency room or hospital visits.

Inadequate disease information and guidelines. At the time, there was very little information about CHF disease management. Neither the ACC nor the AMA had issued CHF treatment guidelines. Prior to 2000, Duke did not have physicians focused exclusively on CHF treatment or disease management. For example, doctors in the catheterization lab might occasionally staff an outpatient clinic, leading to inadequate transitions. The frequent turnover of providers also contributed to unstable and episodic patient care.

This case describes three major CHF initiatives that evolved over almost 15 years, including the **Duke Heart Failure Program**, the **Heart@Home Initiative**, and **Same Day Access Clinic**.

The Duke Heart Failure Program

Dr. O'Connor requested a grant from then president and CEO of DUHS, Ralph Snyderman, M.D., to create the Duke Heart Failure Program. The program would help incorporate concepts from disease management programs and funded several new staff positions, including nurse practitioners and administrative staff, with the goal of reducing inpatient costs.

Duke Heart Failure Redesign Strategy

- 1. Create a distinct unit for CHF, including one dedicated, 32-bed floor
- 2. **Involve multidisciplinary care teams** composed of physicians (cardiology, family practice, and internists), nurses, dieticians, therapists, pharmacists, and administrative staff and assign teams based on different stages of heart failure
- 3. Formally defined care guidelines that identify patients based on NYHA functional classification (Figure 1)
 - For early-stage CHF patients, optimize care with drugs and/or devices to avoid decompensation and recurrent ED visits and hospitalizations
 - For those with advanced CHF, treat patients before and after advanced therapies (i.e., ventricular assist devices (VADs), heart transplant)
 - Create order set and clinical pathways for CHF exacerbations, including shortness of breath, chest pain, and weight gain
 - Advise on better utilization of palliative care for end-stage CHF patients whose preferences or clinical candidacy did not align with advanced therapies
 - Provide a CHF self-management education manual for discharged patients
- 4. **Create an outpatient disease management clinic**, which was known as the Duke Heart Failure Program and served as the foundation for the Same Day Access Clinic

Program Impact

Median reduced charges of \$8,571 per patient per year

Average hospitalizations reduced from 1.5 to 0 for program participants

Clinic visits increased from 4.3 to 9.8 per patient per year

The program created two teams based on the patients' NYHA class and each team determined the appropriate follow up schedule. During each clinic visit and telephone call, the patient and their nurse practitioner or specialist reviewed any changes in weight or other key indicators in a manual provided to patients after discharge.⁶²

For patients enrolled in the program from July 1998 to April 1999, the hospitalization rate decreased from 1.5 to 0 hospitalizations per patient per year while the number of clinic

visits increased from 4.3 to 9.8 clinic visits per patient per year. Duke reduced charges by a median of \$8,571 per patient per year as a result of reduced inpatient costs.⁶³

Despite the fact that the program proved successful at reducing costs, there was no change in their contracts with payers. The effort continued to be funded entirely through the general cardiology department budget, even though payers were saving money. In 2011, Dr. Eapen became involved in the CHF program leadership, and redoubled delivery reform efforts after Medicare instituted the Hospital Readmission Reduction Program in 2012.

Heart@Home Initiative

Duke realized that further efforts were needed to ensure the prevention of readmission rates that could trigger the Medicare readmission penalty. This penalty provided a strong incentive for Duke to support work on care transitions for patients with heart failure, resulting in

the creation of "Heart@Home" (H@H). H@H is a quality improvement effort that sought to evaluate the current state of heart failure care and identify areas for improvement. The program helped secure buy-in from a variety of stakeholders to tie the financial success of the system to the success of caring for the patient. To become self-sustaining they determined that preventing 1 readmission every 2 weeks would result in a 1% reduction in total CHF case costs. This was calculated by determining the amount at risk due to the 3% Medicare Readmission penalty (nearly \$30 million a year). The H@H financing model covers the costs of the program intervention and administration, with savings accruing to the payers. (*Note: The total amount of savings is unknown at the time of publication*).

FIGURE 9 Summary of H@H Inputs and Outputs

approximately 1,200 CHF discharges a year.

OBTAIN FUNDING

CREATE PARTNERSHIP

STAKEHOLDER BUY IN

Care Redesign

OUTCOMES: REDUCE PREVENTABLE ADMISSIONS AND READMISSIONS

In 2012, with encouragement from Duke Heart Center leadership, providers including Dr. Bimal Shah, Catherine McCarver, and others, partnered with the Duke Translational Nursing Institute (DTNI) and Dr. Bradi Granger to obtain grant funding that supported a partnership between the Duke Heart Center, Durham Health Department, Duke Home Health, Community Family Medicine practice, and skilled nursing facilities to concentrate and organize all of its CHF efforts under a single initiative. With grant support they were able to hire an additional full time and one part time nurse. The nurses managed a caseload of

Clinical Interventions

Principles of the program focus on prevention of hospital admissions and 30-day readmissions. The specific care redesign strategies included:

- Developing common and consistent language around patient risk assessment and mitigation, and implementing clinical algorithms
- Improving home-based outpatient care for the sickest patients
- Putting a dedicated care team in place for each patient
- Coordinating care across all providers and sites of care
- Creating standard protocols for post-discharge processes
- Developing educational materials and reminders for patients, including a webbased patient education program
- Implementing evidence-based treatment guidelines
- Ensuring all patients had outpatient follow-up within 1 week of hospital discharge
- Improving access to community support resources through collaboration
- Developing an iPad app, which captures specific CHF information that is exchanged with providers, including an interactive calendar, self-assessments, education modules, and online pill box

Quality Measurement

The primary outcome of the H@H program included reducing preventable readmissions and the ability to segment by risk categories. As a result of concurrent interventions taking place at the same time, H@H takes an experimental approach to evaluate the consolidated effects of all the various improvements.

FIGURE 10 H@H Outcomes by Metric Variable

Metric	Variable
Readmission by population	 30 day readmission rate Mean/median days to radmission
Duke outpatient appointments scheduled within 7 days after discharge	 Percent discharged with outpatient appointment scheduled within 7 days Mean/median days to follow up appointment
Patient satisfactory with discharge	 Overall discharge domain score Readiness for discharge questions
Program cost, utilization and revenue impacts	 Expense per patient/program total Savings from readmission
Communication with referring providers	 Discharge summary fax sent rate as a % of discharges Mean/median time to faxing discharge summary

Same Day Access Clinic

Duke researchers analyzed an AHA registry of thousands of Medicare patients, and found that seeing a doctor within 7 days of a hospitalization significantly reduced the risk of readmission, emphasizing the need to improve post-discharge care. The leadership decided to launch a Same Day Access (SDA) Heart Failure clinic that would allow patients to see a CHF specialist immediately without an appointment. The SDA clinic opened in 2012 and is located in the cardiology outpatient offices. The SDA clinic is open Monday through Friday and is staffed by Dr. Zubin Eapen, two NPs, Dr. Karol Harshaw-Ellis and Dr. Midge Bowers, and one RN, Ms. Martha Anders. This "one-stop shop" provides consistency of care, ensures proper transitions, and assists with navigating the health system and managing comorbidities.

The goal of the SDA clinic is to avoid preventable admissions to the emergency room and hospital by providing acute care outside of the hospital. Same-day referrals are initiated by patients directly, or through their primary care or emergency medicine provider. Through EHRs, all outpatient providers at Duke can book the patient a same-day appointment in the SDA clinic. The order is routed to the clinic's front desk or cardiology's scheduling hub to expedite booking for urgent appointments. Located on the Duke campus, the clinic is accessible by public transportation or providers can arrange for curbside transportation.

The SDA clinic offers several interventions to avoid hospitalization. First, intravenous diuretics can be given to reduce excessive fluid load, improving patient's ability to breathe. Second, daily follow up can be arranged for repeated intravenous diuretics or medication titration to ensure that patient remains stable. Third, clinic staff members ensure that patients have access to all appropriate medications at the correct doses, and build longitudinal relationships. Finally, they can assist with ancillary services, such as social work referral, transportation problems, or substance abuse counseling.

Funding

The SDA clinic is part of the cardiology clinical service line and the financial model is based on the 30-day readmission penalty. As a result of Duke's high revenues, they had some flexibility to be able to take risks and operate the SDA clinic from other clinical revenue, suchas acute care (for example, cardiac surgery). Most patients are insured through Medicare, Medicaid, DukeSelect (Duke employees self-insurance plan), or BlueCross BlueShield. Patients do pay a co-pay, although these are lower than other settings to encourage patients to seek care in the clinic instead of more costly settings such as the ED. Visits are billed on a FFS scale. Further, the operating costs are lower as a result of the nurse practitioner-led model, which is less expensive than physicians and a sustainable point of contact to address the social issues alecting the health outcomes of their patients (i.e., transportation, health literacy, poverty, homelessness).

Emphasizing Follow-Up Care

A recent Duke study, *CHF Intervention for Medication Adherence and Meaning Evaluation* (*CHIME*), was designed to learn why patients skip their medications, and test whether a nursing intervention could improve compliance. With coaching from the nurses at three, six and 12 months, patients in the intervention were tutored about managing their symptoms, taking their pills on schedule, and developing an action plan for addressing their symptoms that focused on seeking care outside of the emergency room. Patients who received the intervention were four times as likely to adhere to their medication regimens.⁶⁴ However, readmissions were not significantly different between the two groups.

Day to day care is led by the two nurse practitioners. They see about 12 patients a day and maintain a panel of approximately 1,000 patients. Follow up meetings are held with the entire clinic outpatient team including Dr. Eapen, Martha Anders, and other administrators, and data analysts. EHRs are utilized to generate letters with updated medication lists, problem lists, and treatment plans. The EHR enables communication between SDA providers and the patients' provider via electronic letters and secure emails. For providers outside Duke, these messages can be faxed. The nurse clinician also updates primary care providers on problems that require co-management (i.e. anticoagulation for atrial fibrillation). A dashboard of the common SDA population was created to allow the team to see their current status and note when their last visit occurred. The nurse updates this list with new patients and ensures patients are not lost in the transition between the clinic and their primary care provider.

For high-risk patients, the SDA clinic aims to make the first follow-up appointment within three days. During this appointment a nurse ensures clinical stability, performs thorough medication reconciliation, and addresses any patient concerns.

Outcomes & Results

The program resulted in a decrease of preventable hospital readmissions compared to baseline and the previous 12 months of data. As a result of the efforts of H@H, which includes the SDA clinic, preventable CHF readmission rates at Duke have gone down 15% in the first year of the initiative.⁶⁵ Secondary clinical outcomes include improved quality of patient care transitions, patient satisfaction, and skill-based educational outcomes. The clinicians also believe the SDA clinic reduces preventable index admissions. Approximate financial impacts are unknown at the time of publication, but presumably measurable savings are accruing to payers as a result of the decrease in admissions.

Aligning Payment Reforms: The Shared Savings ACO Model

Duke's physician leadership was committed to improving CHF delivery and had interest in exploring new payment models. Ultimately, after weighing the risks and opportunities of the BPCI and MSSP models, the Duke care redesign team and senior leaders chose to enroll in MSSP.

Launched in January 2014, **Duke Connected Care**⁶⁶ is a community-based, physician-led MSSP that includes 1,700 doctors from Duke, Lincoln Community Health Center, and three other practices to care for a population of over 45,000 Medicare beneficiaries. Duke Connected Care's participation in the MSSP began on January 1, 2014. Dr. Devdutta G. Sangvai saw that it was useful to manage patient health care inside and outside of the doctor's office, nursing home, or hospital.⁶⁷ This experience will help build knowledge and best practices for integrating CHF care redesign into Duke's long-term strategy.

Duke decided to enroll in MSSP for several reasons. First, they were interested in gaining experience in managing post-acute care, a major source of cost variation. MSSP creates strong incentives to minimize costs outside typical 30-90 day bundles. Duke felt this would encourage long-term structural changes in their care. Second, they were interested in looking at a broad strategic focus on population-based health. MSSP incentivizes providers to take a more global look at the care provided to the whole patient, and the institution's vision was to focus strongly on enhanced primary care. Duke's leadership believed this was a better step towards reform than more incremental changes achieved through the BPCI.

Third, they already had low baseline costs of CHF care. Because Duke's existing CHF costs were low, they felt the margin collected from a short term bundle would be small and not generate substantial savings. In addition, many patients who survive longer with CHF may ultimately require ventricular assist devices or heart transplants, which are high cost, complex procedural services, which could generate higher margins than a CHF bundle. Such procedures might create a strong business incentive for better CHF care, because the destination care for patients that are living longer might include VAD and transplant surgeries. The loss in revenue from decrease in admissions from CHF may have only small off-setting impact in comparison to highly procedural volumes. For example, in FY2011, Duke discharged 382 Medicare patients with an average reimbursement of approximately \$12,000. Even 20% relative reduction in admission amounts to only 17 fewer discharges per year or about \$200,000 loss of Medicare revenue per year.

Why Duke Opted Not to Pursue a Bundle Payment for CHF

In addition to MSSP, Duke did enroll in one BPCI pilot: percutaneous cardiac intervention (a procedure used to treat narrowed arteries in a patient's heart, known as PCI). This was a way of getting some experience in the bundled payment approach.

Complexity and Variability of CHF

The economic principle behind a bundle is to separate technical risk (things clinicians can manage) from probability risks (thing outside their control), and transfer the former to clinicians, and the latter to insurers. Perhaps another important factors driving Duke's decision is the inherent variability of CHF; they believe separating technical from probability risks in CHF was very difficult. Duke expressed concern that efforts aimed at decreasing admissions for CHF might, in a bundled payment, create financial incentives that were misaligned with the goals of improving patient care. Namely, a shift in volumes to higher-acuity CHF inpatients might over-emphasize probability risks compared to prior years. BPCI

episodes typically fall into one of two categories-medical and surgical. Surgical episodes, such as a knee replacement, can be easier to predict and have less variability among the care needed. Medical episodes, particularly chronic, complex conditions like CHF, have a much greater range in intensity of care required, which is a key reason bundles have not gained widespread traction. The variation in care leads to extremely high cost cases that can create risk for BPCI participants, while creating potential opportunities for savings through improvements in care delivery.⁶⁸

^{II}Perhaps one of the most important factors driving Duke's decision was the inherent variability of CHF. They believe separating technical from probability risks in CHF was very difficult."

Duke's leadership believed that a variety of complicating factors in its patient population could make any bundle too risky. One of the greatest strengths of a bundle is to provide predictability and standardization of care and costs. Due to the complexity of CHF, patient care is not a "one size fits all" approach. Further, CHF is not an isolated acute care episode with a clear beginning and end that lends itself to developing a fixed payment per episode. Unlike a bundle that is procedure-oriented with a well-defined start and end point, the chronic nature of CHF as a disease made an index hospitalization less appealing as a trigger for a bundled payment. Duke was also unsure if the BPCI's required 30, 60, or 90-day bundle would be appropriate for CHF because they hoped to focus on care strategies, such as Heart@Home, that went beyond these time periods to determine the stability of a discharged CHF patient.

Financial Unknowns

Due to the variety of unknown factors involved, Duke took a conservative approach to exploring the BPCI. Known CHF costs were indexed in the inpatient setting, yet, a large portion of costs and care took place in outpatient settings. Such longitudinal, post-acute care is often performed in rehabilitation centers, community health centers, and skilled nursing facilities where Duke doesn't have control over care and costs. Duke believed it would be more appropriate to accept financial risks when there was a greater understanding of all the variables, but also chose to develop experience via the PCI bundle.

Duke is generally economically sound and did not have enough data to reasonably pursue payment changes with unknown risks. They proceeded with H@H and SDA clinic initiatives from general clinical revenues. In addition, Duke's participation in MSSP may, in the long term, lead to investment in enhanced primary care services, futher delivery reform, and cost reductions through prevention, and reduced hospitalizations and readmissions.

UNIVERSITY OF COLORADO HOSPITAL CASE STUDY

The University of Colorado Hospital is an academic medical center composed of four campuses and five hospitals across the state based in Aurora, CO. The three major components of the system are the hospitals, the School of Medicine, and United Physicians Inc. (UPI), a nonprofit organization that supports the medical operations of Colorado. The system's CEO is William A Neff, MD and governed by a board of directors that oversee the alignment of the different entities. Elizabeth Kissick, the director of health plan development for UPI and Dr. Larry Allen, a professor and cardiologist have been administrative and clinical leaders in the push toward care and payment redesign, especially for the CHF population.

In FY 2012, the Colorado system reported annual operating revenue of \$941 million dollars. In FY 2011, 46% of Colorado's patient revenue came from managed care contracts.⁶⁹ Medicare makes up the second largest portion of revenue at 25%, with Medicaid patients accounting for 10% of revenue. Colorado's spending per Medicare patient is close to the national average at 0.95.⁷⁰ Below is a summary of Colorado's 205 Medicare inpatients, which cost more than Duke's patients across each category.

149 Medicare discharges with congestive heart failure (FY 2011)

19.5% with major complications of comorbidity	Avg hospital charge: ^{\$} 45,388 Medicare paid amount: ^{\$} 16,211
65.1% with complications or comorbidity	Avg hospital charge: ^{\$} 34,688 Medicare paid amount: ^{\$} 10,527
15.4% with no complications or comorbidity	Avg hospital charge: ^{\$} 25,400 Medicare paid amount: ^{\$} 7,412

The Challenge of Care Redesign

The American College of Cardiology and Institute for Healthcare Improvement started the national "Hospital to Home", or H2H program. This program is a resource for hospitals and cardiovascular providers committed to improving transitions from hospital to "home" and reduce their risk of readmission penalties.⁷¹ Dr. Larry Allen, an advanced CHF and transplant physician, with encouragement from his research mentor and national H2H co-chair, Dr. John Rumsfeld and support from the administration, identified a need at his own hospital, and started a Colorado-based H2H in 2010. Their mission is to refine the management of CHF and reduce the historically high rate of heart failure readmissions. The Colorado H2H, led by Dr. Allen as the program's Medical Director, has two dozen team members including physicians, nurses, educators, pharmacists, quality improvement specialists, database analysts, informatics experts, and administrative leaders. The multi-disciplinary task force meets monthly and reports to the Cardiovascular and Hospital Quality and Safety departments and the Colorado Board of Directors.

Clinical Interventions

Like Duke, Colorado has re-engineered its care of CHF, but with a specific focus on using technological innovation to reduce length of hospital stays and readmissions. **Figure 11** summarizes the timeline and care innovations implemented at Colorado, and accelerated after BPCI adoption.

Effective Management of High-Risk Patients

Using an EHR, an algorithm was developed and real-time surveillance program was piloted that identified high-risk patients that combined medication prescribing and patient biometric data.⁷² When the program identifies a high-risk CHF patient, the algorithm triggers a set of Best Practice Advisories (BPAs), prompts the provider to prescribe specific order sets and notify a clinical practice specialist. Figure 12 shows an example of the BPA, an alert that prompts hyperlinked order sets during a patient encounter.

A BPA is also triggered when a patient presents with a CHF ICD-9 code (the coding system used by providers to classify diseases for health management and reimbursement); a blood BNP level greater than 150 pg/ml (B-type natriuretic peptide levels, or BNP, increase when cardiac function worsens); or IV loop diuretic during the current encounter in the inpatient unit or emergency department. The above graphic shows how a BPA appears to an admitting provider, suggesting the use of the CHF specific admission order set. Examples of admit and discharge order sets are in **Appendix C** and **D**.

	CARE INNOVATION
2010 H2H established	Real-time identification of CHF hospitalizations using manual and EHR records
2011 AAMC convened meeting	Standardized order sets triggered by BPA
	• Data benchmarks using Get With the Guidelines
2012 Initiation by leadership	High-risk patient care coordination
2014 BPCI launched	• "Heart Failure University"
	• Follow-up phone calls within 48 hours

FIGURE 11 H@H Colorado Heart Failure Innovation Timeline

The clinical team also knew it was critical to track overall numbers of patient hospitalizations and emergency room visits. Patient utilization is tracked monthly to support the care team's disease management, patient education and discharge planning efforts. Using this data, the care team can identify patients admitted or discharged with a heart failure diagnosis and whether providers gave appropriate treatment.

FIGURE 12 Sample CHF Best Practice Advisory



Refresh	Last refreshed	on 9/25/2013	at 8:26 AM
---------	----------------	--------------	------------

Colorado also routinely analyzes quality data on CHF patients using the Get With the Guidelines (GWTG) program.⁷³ Process measures (i.e. left ventricle ejection fraction [LVEF] imaging, ACE Inhibitors for CHF with reduced ejection fraction [CHFrEH], education) and outcomes measures (i.e. readmission, mortality) are tracked. These data are benchmarked against national standards, reviewed at monthly H2H task force meetings, and then used the data to guide interventions that improve quality. A participation dashboard will be developed to track performance with the CHF practice redesign elements and quality measurements. An example of Colorado quality measures are included in **Appendix B**.

Ensuring smooth post-discharge transitions are also critical for high-risk patients. This includes care coordination support from case managers, transition coaches, or social workers, as well as strong communication with skilled nursing facilities and home health agencies. Upon discharge, all patients schedule a follow up appointment within seven days, and telephone follow up within 48 hours. Discharged patients can participate in Heart Failure University⁷⁴, a series of free lectures given to patients and their families related to CHF. Colorado also participates in the palliative care initiative "5 wishes" to help patients and families draft a living will and plan for end of life care.⁷⁵

A Culture of Learning and Education

Colorado emphasizes **care team training** to ensure that high-risk patients are closely monitored, and their disease is effectively managed once they leave the hospital. For example, patients receive care coordination and other patient support with a clinical nurse specialist. Colorado's nurses also receive mandatory online CHF training through HealthStream, and complete in-service training. In addition nurses from floors with numerous CHF patients attend the monthly H2H meetings.

Colorado also emphasizes **patient education** because of its documented positive impact on medication adherence, self-management, their ability to identify problems and complications, as well as improving overall outcomes.⁷⁶ For example, patients receive disease management educational materials, as well as free scales and blood pressure cuffs for home use. Further, a patient engagement form is given to patients to explain the bundled payment program. This form explains the focus on care coordination and outlines some steps patients are expected to take to become an active participant in their care.

ALIGNING PAYMENT REFORMS: BUNDLED PAYMENTS

Elizabeth Kissick, Director of Health Plan Development at University Physicians, Inc. (UPI), a non-profit that supports all medical services operations, such as billing, for the clinical practice at Colorado met with the AAMC in 2010. She was impressed with the BPCI opportunity and thought it might be a good fit at Colorado. Ms. Kissick then connected with Dr. Allen, to lead the clinical innovations and care redesign while UPI focused on financials.

The team at Colorado prepared an environmental analysis of payment reform and was engaged in a number of Colorado state initiatives for state-wide bundling in Medicaid and the private sector. Physicians such as Dr. Allen, along with support from those like Ms. Kissick from the hospital administration, felt that bundled payments are part of the future for several reasons. They were excited by the opportunity to redefine optimal care around a common condition that crosses many silos and engages a number of providers. Colorado viewed the model as an expansion of the ACE Demonstration model. In fact, this familiarity with the payment model and evidence of cost savings helped minimize risk.

UPI was able to leverage this momentum and leadership to move forward with the BPCI. Despite not anticipating revenue generation through the BPCI, Colorado thought CHF was a viable option to treat in a reformed payment structure. They were committed to a small, controlled experiment as a way to learn about bundled payments.

Model Selection

Colorado selected model 4 which went into effect on January 1, 2014. Under this model, the hospital would receive a single, lump sum payment from Medicare and then distribute

that payment among all of the providers involved in the episode of care—and if their costs exceed the budget, Colorado would absorb the extra costs. Colorado never considered implementing more than one bundle, and from the start, had been interested in CHF. Colorado is the outlier in choosing model 4 and a 30-day bundle. When compared to fellow BPCI participants, (see **Figure 13**), 116 institutions implemented a CHF bundle, with Colorado being the only institution to opt for model 4; 68% chose model 3 and a 87% chose a 90-day bundle.

	BPCI Phase	178 Awardees	Bundle Length Selection			
model —	Number	Percent	30-days	60-days	90-days	
1	0	0.00%	0	0	0	
2	36	31.03%	4	1	31	
3	79	68.01%	0	9	70	
4	1	0.86%	1	0	0	
Total	116	100%	0.43%	8.62%	87.06%	

FIGURE 13 CHF Episodes: BPCI Model Selection and Bundle Length Comparison Data⁷⁷

BPCI model 2 includes three risk tracks (reconciliation tracks) from which the participant can choose 99th, 95th, or 75th percentile of costs using national bundle benchmarks. The awardees bear 100% of the risk up to the risk track threshold, and 20% of payments above the threshold for a given risk track. These tracks may be changed quarterly.⁷⁹ BPCI model 4 does not use risk tracks, but makes hospitals financially responsible for services provided during a readmission. For example, CMS would not pay claims for CHF related services provided at Colorado within 30 days of the anchor hospitalization. In addition, for any CHF-related services provided at another hospital, Colorado would be financially responsible for the total payments made during that readmission.⁸⁰ This is a substantial financial risk for model 4 hospitals to take on.

However, Colorado felt that model 4 provided a lower risk because it allows hospitals to assume risk for acute care services, while they prepare for the risks of post-acute care services and hospital readmissions. It also sets the stage to work toward a fixed budget with the prospective payments — something they believed would become more common in other diagnoses.⁸¹ It is important to note that Colorado only projected an approximate \$40,000 savings in the first year of the BPCI.⁸² This amount would cover the discount to CMS and the investment made with AAMC for data discovery, costs associated with the application preparation, and other costs. Hence, the \$40,000 was the break even amount. This small amount relative to overall Colorado revenue, illustrating Colorado's interest in this experiment mostly as a learning opportunity.

Colorado customized the bundle and gain-sharing structure that would accommodate their provider expertise, interest, service mix, and patient population. With help from AAMC, the physician leadership proposed which Medicare services were included and excluded in the bundle. Colorado estimated that there would be about 100 Medicare patients who would be discharged with primary diagnosis of CHF (based on prior data). These patients must be defined in real-time to be included in the pilot.⁸³ A yearly updated risk adjustment and target bundle price was proposed.

PART III: LESSONS LEARNED AND POLICY IMPLICATIONS

CRITICAL SUCCESS FACTORS

There were a number of factors present at both institutions that were critical to the success of their projects that may be helpful for other organizations interested in implementing these clinical and financial reforms.

Developing fundamental experience in payment reform may serve as a scaffold for more ambitious future efforts. Undertaking payment reform is a long and difficult process. The implementation of these payment models did not result in immediate changes in day to day care. However, innovations such as the SDA clinic and BPAs help to refine the care delivery patterns and use data to drive decision making. Clinical care is improved through evidence based protocols and interventions and the availability of complementary services.

A commitment to continuous improvement in large centers can flourish in the presence of initially small financial incentives. It is important to note that while Duke and Colorado chose different payment strategies, both organizations achieved significant care redesign in advance of their shifts toward bundled payments or an ACO model. Both made significant steps to improve care even in areas where significant financial gains were not expected For example, the upside for Colorado was less than \$40,000 per year. Such efforts will be ideally sustained by timely access to quality and outcomes via data reporting requirements. However, we recognize that existing payment reforms did little to accelerate or seriously drive change. In fact. most of the redesign efforts emerged from the clinical leaders and institutions prior to payment reform efforts.

Impact of "demand destruction" on financial risk-taking. Improvements and incentives for care coordination, chronic disease management, and prevention will result in a higher volume of primary care and outpatient services, as opposed to more expensive cardiac procedures. As a result, hospitals must contend with "demand destruction" on their fee-for-service lines of business if they reduce procedures, admissions and emergency department visits. However, they may have lucrative procedural programs, such as VAD or transplants, to offset the loss. Without such programs, bundled payments may not be the best option at a particular time, if the organization cannot adapt their business model to accommodate this shift in revenue.

Clinical leadership is essential to change management and quality improvement. Duke and Colorado were fortunate to have highly committed clinical leaders who envisioned and pursued innovative care. These leaders were charismatic and inclusive, and they encouraged buy-in among their peers. The clinician leadership at both organizations emphasized the importance of a multi-disciplinary team approach to foster buy in with a variety of skill sets – providers, administrators, financial leaders, and analytics and data management teams. The effect of top-down leadership is essential in supporting a commitment to continuous quality improvement and a culture of learning and innovation.

Improve long-term incentives for clinical leaders. Though expert clinical leaders spent great time and effort on redesigning care, their institutional promotion (in academic centers) views production of research, grants, and publication as much more important than clinical redesign. As a result, over time, such innovators may "burn out" and not feel their important work is recognized for academic and institutional promotion. As a result, one key component of sustainability is for organizations to provide meaningful recognition for this leadership.

Convening organizations and technical support play a key role in providing technical assistance and implementation support. As part of the BPCI, CMS funded "conveners" to provide technical assistance and support as institutions evaluated the payment model initiatives and choices. Additionally, Duke made small infrastructure grants to seed change. (Colorado simply absorbed the costs of extra personnel.) This technical and financial investment is critical to catalyze clinical leadership to lead to significant delivery system reform. ity is for organizations to provide meaningful recognition to such clinician leaders.

The future of further care redesign is uncertain. While both organizations began with relatively small-scale, incremental pilot programs around CHF, it remains to be seen if this will lead to broader redesign of CHF care. The initial savings from payment reform comes from better managing supply chain costs, reducing internal waste, eliminating unnecessary duplication, and preventing complications. These are good first steps toward care redesign, but were "low-hanging fruit." Though both centers demonstrated some effort to reform care beyond what was rewarded financially, only slight progress was made in terms of more broadly rethinking outpatient care services outside traditional boundaries, such moving to high-intensity "ambulatory intensive care" or comprehensive disease management programs. Strong connections to empower primary care doctors were not yet available. In addition, no major alterations to address post-acute care or long term care across various sites of care occurred. While such changes can be incentivized by shared savings ACOs or bundled payments, time will tell if the centers pursue more comprehensive, high-value changes in care.

POLICY RECOMMENDATIONS

The experiences of Duke and Colorado have illuminated possible policy recommendations that will support care delivery innovations, help control health care costs, and ensure success of alternative payment models. Along with other upcoming case studies and evaluations in the Merkin Series, we expect to develop more complete evidence on payment reforms that can be practically effective. Some early insights include:

Rethink existing value-based purchasing and pay-for-performance programs. The ACA established Medicare's Value-Based Purchasing, which tied reimbursement to certain target quality measures, with particular emphasis on certain CHF measures. However, the clinical leaders at Duke and Colorado did not report that these initiatives encouraged the kind of global care redesign that might lead to improvement in meaningful long-term outcomes. Instead, the reporting requirements for the program can be seen as a separate burden, rather than part of an integrated plan, which dilutes clinician energy. Thus, a consolidation of the VBP program (that is, a program that rewards quality) into a broader payment reform model away from fee-for-service care might be beneficial.

Consider new models of payment reforms that may better drive delivery reforms.

While Duke and Colorado both undertook significant delivery reform efforts, their frontline changes were only minimally affected by economic incentives emerging from one condition-specific bundled payment or shared-savings alone. While starting small and piloting changes makes sense, uncertainty about their future is a barrier to sustained and larger efforts to reform health care delivery. Having more certainty from payers about how such pilots can and will be part of a more comprehensive set of payment reforms that could be scaled up over time. One might consider other packages of models, such as partial bundled payments, specialty medical homes (with non-FFS payments that could be applied to disease management or other care coordination), or combined primary care and specialty care models of care.

Improve coordination and best-practice sharing between participating institutions.

Though clinical leaders and hospitals each pursued innovations in care, hospitals appeared to work in isolation, without clear standardization or sharing of best practices. As a result, Colorado incorporated inpatient electronic "surveillance" of patients to identify those with CHF; Duke did not. So far, the CMMI pilot programs and CMS have provided few results regarding the impact of precise delivery changes in reforms like these. As a result, even if Duke or Colorado are successful, their strategies are not transparent and obvious for adoption by other centers. Other centers embarking on clinical redesign would have to reinvent the processes.

APPENDICES

APPENDIX A. STAGES IN THE DEVELOPMENT OF CHF AND RECOMMENDED THERAPY BY STAGE⁸⁴

AT RISK F	OR HEART	Heart Failure					
STAGE A	STAGE B		ST	AGE C	STAGE D		
At hight rish for HG but without structural heart disease or symptoms of HF	Structural heart disease but without signs symptoms of HG		esease with prior current toms of HF	Refractory HF			
e.g., PATIENTS WITH • HTN • Atherosclerotic disease • DM • Obesity • Metabolic syndrome or PATIENTS • Using cardiotoxins • With family history of cardiomyopathy	e.g., <u>PATIENTS WITH:</u> • Previous MI • LV remodeling including LVH and Low EF • Asymptomatic valvular disease	Development of symptoms of HF	e.g., <u>PATIENTS WITH:</u> Known structural heart o HF signs and symptoms	Ť O	e.g., <u>PATIENTS WITH</u> • Marked HF symptoms at rest • Recurrent hospitalizations despite GDMT		
 GOALS Heart healthy lifestyle Prevent vascular, coronary disease Prevent LV structural abnormalities DRUGS ACEI or ARB in appropriate patients for vascular disease or DC Statins as appropriate 	THERAPY GOALS Prevent HF symptoms Prevent further cardiac remodeling DRUGS ACEI or ARB as appropriate BETA blockers as appropriate IN SELECTED PATIENTS ICD Revascularization or valvular surgery as appropriate		HFpEF THERAPY GOALS Control syptoms Improve HRQOL Prevent hospitalization Prevent mortality STRATEGIES Idenfification of comorbidites TREATMENT Diuresis to relieve syptoms of congestion Follow guideline driven indications for comorbidities, e.g., HTN, AF, CAD, DM	HFrEF THERAPY GOALS Control symptoms Patient education Prevent hospitalization Prevent mortality DRUGS FOR ROUTINE USE Unitratic for fluid retention ACEI or ARB Beta Blockers Aldosterone antagonists DRUGS FOR USE IN SELECTED PATIENTS Hydraliazine/isosorbide dinitrate Digitalis IN SELECTED PATIENTS CRT CRT CRT Revascularisation or valvular surgery as	THERAPY GOALS • Control syptoms • imrpove HRQOL • Reduce hospital readmissions • Establish patient's end-of-life goals OPTIONS • Advanced care measures • Heart transplant • Chronic inotopes • Temporary or permanent MCS • Experimental surgery or drugs • Palliative care and hospics • ICD deactivation		

APPENDIX B. COLORADO PROCESS MEASURES

The Joint Commision Advanced Certification in Heart Failure		National Benchmark from HF-GWTG	Q3 13	Q4 13	January Medicare
ACHF-01 Evidence based BB prescribed at DG	HF-GWTG	85.5%	84.80%	83.60%	78
ACHF-02: Post Discharge Appointment	HF-GWTG	50.6%	65.50%	55.80%	78
ACHF-03: Care Transition Record Transmitted	HF-GWTG	11.3%	0.0%	0%	89
ACHF-04: Discussion of Advance Directives/Advanced Care Planning	HF-GWTG	39.1%	61.4%	76%	100
ACHF-05: Advance Directive Executed	HF-GWTG	9.5%	0.0%	0%	33
ADHF-06: Post DC eval for HF patients	HF-GWTG	23.2%		6.80%	11

APPENDIX C: SAMPLE COLORADO CHF ADMISSION ORDERS

Dispensing by non-proprietary name under formulary system is permitted, unless checked here: Date / / Time:

ATTENDI	NG PHYSICIAN: ORDERING HEALTHCARE PROVIDER: GMI/UPI# PAGER:							
	SERVICE: CICU Cardiology CHF Cardiology Medicine Family Medicine							
	ALLERGIES:							
	DIAGNOSIS: Congestive Heart Failure							
	CONDITION OF PATIENT/STATUS:							
	CODE STATUS: Full CODE 0 Do Not Attempt Resuscitation (DNAR)* Limited DNAR – see DNAR form for restrictions* *MD to complete purple form for DNAR, DNI, or Limited DNAR status. Attending physician must cosign within 24 hours.							
	PRECAUTIONS: VRE MRSA C dif High risk for fall Other							
	LABS: NOW AT ADMISSION Basic Metabolic Panel CBC PT/INR PTT Magnesium Phosphorous Hepatic Panel TSH B-type Natriuretic Peptide (BNP) 25-OH Vitamin D Iron/TIBC Troponin HgA1c Digoxin Other							
	AM LABS NEXT DAY Basic Metabolic Panel CBC PT/ INR PTT Lipid Panel (Fasting) Other							
	 TESTS: ECG 12 lead: Indication: worsening congestive heart failure, assess for arrhythmia, AMI, or pacemaker malfunction CXR PA and Lateral Portable (MUST complete Inpatient Radiology Request form; staff to enter in Care Manager) Echocardiogram if no Ejection Fraction determined within 12 months or acute clinical concerns warranting repeat study. (MUST complete Cardiology Test Request form; staff then to enter in Care Manager) If cardiac imaging was done, what was the LVEF? Date: Other 							
	TREATMENTS / INTERVENTIONS Continuous Cardiac Monitoring / Telemetry CNA/Transport Technician may transport patient off telemetry/pulse oximetry RN to accompany patient with continuous telemetry/pulse oximetry during transport Vital signs with Pulse oximetry every 4 hours (Floor) every 2 hours (SDU) every 1 hours (ICU/CCU) Call House Officer for: Temperature greater than 38.0° Celsius Systolic BP greater than or less than Heart Rate greater than or less than Respiratory Rate greater than 90% or increasing oxygen requirement Oxygen saturation less than 90% or increasing oxygen requirement	beats per minute per minute						

Orthostatic	ΒP	and	HR	at	admission.	and	as	clinicall	/ ir	ndica	ted

- Intake and Output per unit guidelines Call house office for urine output less than 120 mL / 4 hours
- Daily Weights: Notify House Officer of weight gain greater than 2 kg in 24 hours
- 🗌 Oxygen at ------ Liters/min via 🔲 nasal cannula 🔲 other: ------ 🔲 Titrate to maintain saturation greater than 90%
- Foley catheter, routine care, secure. BiPAP/CPAP at night (see Non-Invasive Positive Pressure Ventilation form)

IVS/ IV MEDICATIONS: 🗌 Access IV per unit guidelines 🔲 Fluids:

PICC placement (MUST complete form "Central Venous Line Placement by Interventional Radiology")

COMPLETE "PATIENT'S HOME MEDICATIONS AT ADMISSION RECONCILIATION & ORDERS" (NURS 90154)

MEDICATIONS: (INCLUDING PERFORMANCE MEASURES FOR HEART FAILURE, CAD, ATRIAL FIBRILLATION)

📃 Beta blocker:	mg PO	time(s) per day	🔲 If not indicated, reason		
ACEI/ARB:	mg PO	time(s) per day	If not indicated, reason		
Spironolactone:	mg PO	time(s) per day	🔲 If not indicated, reason		
Aspirin 81Mg PO daily	/		🔲 If not indicated, reason		
Statin:	mg PO	time(s) per day. 🛛 🗌 If no	t indicated, reason		
Heparin drip: (See he	parin order set)	🔲 lf no	t indicated, reason		
Warfarin:	mg PO	time(s) per day	🔲 If not indicated, reason		
Furosemide:	mg PO / IV	time(s) per day 🛛 🔲 If no	t indicated, reason		
See Colorado Pharmacy Formulary icon on Desktop for current Pharmacy Formulary and doses.					

GI PROPHYLAXIS: Esomeprazole 40 mg PO daily (or pharmacy equivalent) Ranitidine 150 mg PO bid (or pharmacy equivalent)

DVT PROPHYLAXIS:

Dalteparin 5,000 Units SC daily Heparin 5,000 Units SC tid (bid if weight <50 kg) SCDs

Not indicated: Reason _____

VACCINATIONS: 🔲 Influenza vaccine per pharmacy protocol 📃 Pneumococcal vaccine per pharmacy protocol

PRNS

Acetominophen 650 mg PO q4hr prn pain	0 Senna 2 tabs PO bid (hold for >2 BM/day)
0 Other:	

DIET

Cardiac Diabetic _____cal ADA Renal 2 Gram Sodium House NPO

NPO past midnight

Fluid Restriction: 🗌 None 🔲 1500 ml 🔲 2000 ml 🔲 3000 ml

ACTIVITY

- 🔲 Bedrest 🔲 Bedrest with bathroom privileges 🔲 Up ad lib 🗌 Other ___
- May shower without cardiac monitor 0 May not remove cardiac monitor

CONSULTS AND PREPARATION FOR DISCHARGE / PLANNING

- Cardiology Case Manager order per unit protocol
- Nutrition Consult order via Care Manager: educate on 2 low sodium diet and/or fluid intake
- Physical Therapy Consult order via Care Manager: for deconditioning / worsening heart failure, assess placement needs
- Occupational Therapy Consult order via Care Manager: for worsening heart failure, assess placement needs
- Respiratory Therapy Consult: Indication ____
- Smoking Cessation Program consult if patient reports smoking within previous 12 months place order via Care Manager

EDUCATION

- Provide and review Heart Failure, A Patient Teaching Guide Booklet (Doc Store#PED 00444)
- Provide and review Smoking Cessation materials if patient reports smoking history within previous 12 months

ADDITIONAL ORDERS

APPENDIX D: SAMPLE COLORADO CHF DISCHARGE ORDER SET

Patient name:	Attending Doctor:	
Dates hospitalized: Admit:	Discharge:	
Discharging unit and phone number:		
Number to call with questions (hospital unit):		
Diagnosis: 🗌 Congestive Heart Failure (CHF) 🔲 Oth	ier:	
While you were hospitalized you had the following t	reatments or interventions.	
Pneumoccocal vaccine given 🔲 Influenza vacc	ine given	

Review the red education booklet entitled "Heart Failure: A Patient Guide" provided to you during this hospitalization. It reviews activity recommendations, how to measure your body weight, diet, how to manage your symptoms, and how to contact your doctor if your health changes.

ACTIVITY / EXERCISE

Plan time EVERY DAY for walking, biking, or other activity. Schedule rest breaks as needed.

Increase walking by five (5) minutes per week if tolerated.

Long-term goal of thirty (30) to sixty (60) minutes of exercise daily.

Other: ___

HOME MANAGEMENT OF WEIGHT AND FLUID STATUS

Discharge Weight: _____ lbs. Tell your nurse now if you don't have a scale.

Recheck your baseline weight as soon as you get home from the hospital.

Weigh yourself on the same scale EVERY morning. Record your weights.

Call your doctor if you have weight gain or loss greater than 3 pounds in 24 hours, or 1 pound per day for 3 days in a row.

DIET

Low salt – 🔲 No added salt OR 🗌 Less than 2 Gram (2000mg) a day
Fluid restriction of 2000 ml/day (your total liquids should be less than 2 quarts per day)
Other:

MEDICATIONS

Please review and sign your medication reconciliation form prepared by your nurse and doctor. Your doctor may have made some medication changes, and this new list is what you should be taking. It is your responsibility to understand your medications and to take them as prescribed. If you ever have questions or concerns about your medications, please call your doctor.

SMOKING CESSATION

If you use tobacco, stop. Quitting smoking is one of the best actions you can take to improve your health. Review Smoking Cessation information provided. Contact 1-800-QUIT-NOW.

OUTPATIENT FOLLOW-UP

It is very important for you to make and keep the appointments listed below. It is generally recommended that you follow up with a health care provider (i.e. your doctor) with 7 days of hospital discharge following heart failure exacerbation:

	Cardiologist: Name	
--	--------------------	--

_____ Time _____ Location

Primary Care Provider: Name

_____ Time _____ Location

- _ We have made an appointment for you: Date Phone#:
- _ We have made an appointment for you: Date Phone#:

Other: _____

Anticoagulant Clinic: Phone #	
🔲 Blood tests: 🔲 PT/INR (if warfarin), 🔲 Basic Metabolic Panel,	• Other
Date Time Location	Send results to

WHEN TO CALL YOUR DOCTOR OR HEALTH CARE PROVIDER

- Questions about your medications or difficulty obtaining your medications.
- Increased swelling in your feet, ankles, or abdomen. Unexpected weight gain or loss.
- Decreased ability to tolerate activities or exercise, worsening fatigue, or greater tiredness.
- Worsening shortness of breath, an increasing need to sleep propped up, increasing cough, or waking up in the middle of the night short of breath.
- Unrelieved chest pains.
- Increased dizziness, nearly passing out, or passing out.
- Your defibrillator shocks you.
- Other worrisome problems or symptoms that you feel may need immediate attention.

REFERENCES

¹ What is Congestive Heart Failure? (2012). Retrieved March 27, 2014, from <u>http://www.heart.org/idc/groups/heart-public/@wcm/@hcm/documents/downloadable/ucm_300315.pdf</u>

² Yancy, C, et al. (2013). 2013 ACCF/AHA guideline for the management of heart failure. *Circulation, 128,* 240-327. Retrieved from <u>https://circ.ahajournals.org/content/128/16/e240.full</u>

³ Havranek, E., et al. (2002). Spectrum of heart failure in older patients: Results from the national heart failure project. *American Heart Journal*, 143(2), 412-417. Retrieved from http://www.ncbi.nlm.nih.gov/pubmed/11868045

⁴ American Heart Association (2011). Policy Statement: Forecasting the Future of Cardiovascular Disease in the United States. Retrieved from <u>http://circ.ahajournals.org/content/123/8/933.long</u>.

⁵ Krumholz HM, et al. Patterns of hospital performance in acute myocardial infarction and heart failure 30-day mortality and readmission. Circulation: Cardiovascular Quality Outcomes. 2009;2:407–413.

⁶ Juenger, J., et al. (2002). Health related quality of life in patients with congestive heart failure: comparison with other chronic diseases and relation to functional variables. Heart, 87(3), 235-241.

⁷ Muehrer, R, et al. (2011). Factors affecting employment at initiation of dialysis. *Clinical Jounal of The American Society of Nephrology*, 6(3), 489-496.

⁸ Yancy, C, et al. (2013). 2013 AACF/AHA guideline for the management of heart failure. *Circulation*, 128, 240-327. Retrieved from <u>https://circ.ahajournals.org/content/128/16/e240.full</u>

9 Ibid.

¹⁰ Erceg, P. (2013). Health-related quality of life in elderly patients hospitalized with chronic heart failure. *Clinical Interventions in Aging*, 8, 1539-1546.

¹¹ Yancy, C, et al. (2013). 2013 ACCF/AHA guideline for the management of heart failure. *Circulation, 128,* 240-327. Retrieved from <u>https://circ.ahajournals.org/content/128/16/e240.full</u>

12 Ibid.

¹³ Havranek, E., et al. (2002). Spectrum of heart failure in older patients: Results from the national heart failure project. *American Heart Journal, 143*(2), 412-417. Retrieved from <u>http://www.ncbi.nlm.nih.gov/pubmed/11868045</u>

¹⁴ Havranek, E., et al. (2002). Spectrum of heart failure in older patients: results from the national heart failure project. *American Heart Journal, 143*(2), 412-417. Retrieved from: <u>http://www.ncbi.nlm.nih.gov/pubmed/11868045</u>

¹⁵ Stampfer, M. D., Hu, M. D., Manson, M. D., Rimm, S. D., & Willett, M. D. (n.d.). Retrieved from <u>http://www.nejm.org/</u> <u>doi/full/10.1056/NEJM200007063430103</u>

¹⁶ Simon, H. (2012). Heart failure. Unpublished raw data, University of Maryland Medical Center, Baltimore, MD, Retrieved from http://umm.edu/health/medical/reports/articles/heart-failure

¹⁷ Cohn, J. N. (1998). Preventing congestive heart failure. *American Family Physician*, 57(8), 1901-1904. Retrieved from http://www.aafp.org/afp/1998/0415/p1901.html

¹⁸ Farley, T., Dalal, M., Mostashari, F., & Frieden, T. (2010). Deaths preventable in the U.S. by improvements in use of clinical preventive services. *American Journal of Preventative Medicine*, 38(6), 600-609.

¹⁹ Mehta, R., Peterson, E., & Califf, R. (2007). Performance measures have a major effect on cardiovascular outcomes: A review. *The American Journal of Medicine*, 120(5), 398-402. Retrieved from <u>http://www.ncbi.nlm.nih.gov/</u> <u>pubmed/17466646</u>

²⁰ Frieden, T., & Berwick, D. (2011). The "Million Hearts" initiative — preventing heart attacks and strokes. *The New England Journal of Medicine*, 365(13), 27.

²¹ Kwame , A., Schaper, A., Havlik, P., Barnhart, S., & Devine, S. (2002). Improving care for patients with chronic heart failure in the community: The importance of a disease management program. *CHEST Journal*, *122*(3), 906.

²² Kwame , A., Schaper, A., Havlik, P., Barnhart, S., & Devine, S. (2002). Improving care for patients with chronic heart failure in the community: The importance of a disease management program. *CHEST Journal*, *122*(3), 906.

²³ Fonarow, G., et al. (1997). Impact of a comprehensive heart failure management program on hospital readmission and functional status of patients with advanced heart failure. *Journal of the American College of Cardiology, 30*(3), 725-732. Retrieved from <u>http://www.sciencedirect.com/science/article/pii/S0735109797002088</u>

²⁴ Ramahi, T., Longo, M., Rohlfs, K., & Sheynberg, N. (2000). Effect of heart failure program on cardiovascular drug utilization and dosage in patients with chronic heart failure. *Clinical Cardiology*, 23(12), 909-914. Retrieved from http://www.ncbi.nlm.nih.gov/pubmed/11129677

²⁵ Whellan, D., et al. (2001). The benefit of implementing a heart failure disease management program. *The Journal of The American Medical Association*, *161*(18), 2223-2228.

²⁶ Kangyovi, S. (2014). Patient-centered community health worker intervention to improve posthospital outcomes: A randomized trial. The Journal of the American Medical Association, Retrieved from <u>http://archinte.jamanetwork.com/</u> <u>article.aspx?articleid=1828743</u>

²⁷ Fonarow, G. (2003). The acute decompensated heart failure national registry (adhere): opportunities to improve care of patients hospitalized with acute decompensated heart failure. *Reviews in Cardiovascular Medicine*, *4*(7), 21-30. Retrieved from http://www.ncbi.nlm.nih.gov/pubmed/14668697

²⁸ Amarasingham, R., et al. (2010). An automated model to identify heart failure patients at risk for 30-day readmission or death using electronic medical record data. *Medical Care*, 48(11), 981-988.

²⁹ Ibid. ³⁰ Ibid.

³¹ Source: Dharmarajan, K. (2013). Diagnoses and timing of 30-day readmissions after hospitalization for heart failure, acute myocardial infarction, or pneumonia. *The Journal of the American Medical Association, 309*(4), 355-363.
 ³² Whellan, D., et al. (2001). The benefit of implementing a heart failure disease management program. *JAMA Internal Medicine, 161*(18), 2223-2228.

³³ Desai, A. (2012). Home monitoring heart failure care does not improve patient outcomes: Looking beyond telephone-based disease management. *Circulation*, 125, 828-296.

³⁴ Centers for Medicare and Medicaid Services. (2011). CMS issues final rule for first year of hospital value-based purchasing program. Retrieved from website: <u>http://www.cms.gov/apps/media/press/factsheet.asp?Counter=3947</u>.
 ³⁵ MedPAC, (2013, June). Refining the hospital readmission reduction program. Retrieved from <u>http://www.medpac.gov/chapters/Jun13_Ch04.pdf</u>.

³⁶ Prospective Payment Systems for Inpatient Hospital Services, 412 C.F.R. §412.150 to §412.154 (2012).

³⁷ Centers for Medicare and Medicaid Services. (2014, February). "Readmissions Reduction Program". Retrieved from http://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/AcuteInpatientPPS/Readmissions-Reduction-Program.html

³⁸ James, J. (2013, November). Medicare hospital readmissions reduction program. *Health Affairs*, 33(3).

³⁹ Source: Centers for Medicare and Medicaid Services. (2014, February). "Readmissions Reduction Program".

Retrieved from <u>http://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/AcuteInpatientPPS/Readmissions-</u> <u>Reduction-Program.html</u>

⁴⁰ Krisberg, K. (2013, April). CMS bundled payment initiative could transform health care delivery. *AAMC Reporter*. Retrieved from <u>https://www.aamc.org/newsroom/reporter/april2013/334330/bundled-payment.html</u>

⁴¹ The Advisory Board Company. (n.d.). *Succeeding under bundled payments*. Retrieved from <u>http://www.advisory.</u> <u>com/research/health-care-advisory-board/studies/2010/succeeding-under-bundled-payments</u>

⁴² Centers for Medicare and Medicaid Services. (2014, February). *Medicare acute care episode (ACE) demonstration*. Retrieved from. <u>http://innovation.cms.gov/initiatives/ACE/</u>

⁴³ Healthcare Financial Management Association. (2012, April). *Pursuing bundled payments: Lessons from the ACE demonstration*. Retrieved from <u>http://www.hfma.org/ACEDemonstrationReport/</u>

⁴⁴ Herman, Bob. (2012, April). 2 major lessons from CMS' bundled payment ACE demonstration. *Becker's Hospital Review*. Retrieved from <u>http://www.beckershospitalreview.com/hospital-physician-relationships/2-major-lessons-from-cms-bundled-payment-ace-demonstration.html</u>

⁴⁵ Valinda Rutledge, Center for Medicare and Medicaid Innovation, "Bundled Payments for Care Improvement: The Value Proposition Around Acute Hospitalizations," presentation. October 19, 2011. <u>http://innovation.cms.gov/Files/</u> <u>slides/Bundled-Payments-Value-Proposition-Webinar-Slides.pdf</u>

⁴⁶ Kivlahan, C. (2014, March 7). Telephone Interview.

⁴⁷ The quality metrics that an ACO must meet are for patient/caregiver experience, care coordination/patient safety, preventative health, and at-risk population available at http://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/sharedsavingsprogram/Downloads/2012-11-ACO-guality-scoring-supplement.pdf.

⁴⁸ These numbers represent the entire UCH system.

⁴⁹ Brown, L. (2012, January 20). *Duke eye center expansion*. Retrieved from <u>http://www.ncdhhs.gov/dhsr/coneed/</u> <u>decisions/2012/jan/0202_durham_duke_find.pdf</u>.

⁵⁰ *Basic financial statements*. (2011). Unpublished raw data, University of Colorado Hospital Authority, Retrieved from http://www.springsgov.com/units/communications/MHS/University/Appendix C/1.pdf.

⁵¹ Heart Failure. (n.d.). Retrieved from <u>http://www.dukemedicine.org/treatments/heart/heart-failure</u>.

or heart failure, acute myocardial infarction, or pneumonia. *The Journal of the American Medical Association, 309*(4), 355-363.urham.org/docs/Durham%20County%20SOTCH%202012.pdf. ⁵² lbid.

⁵³ US Department of Commerce, United States Census Bureau. (2013). *State and county quick facts*. Retrieved from website: <u>http://quickfacts.census.gov</u>.

⁵⁴ Ibid.

⁵⁵ The story of medicine at Duke. (n.d.). Retrieved from <u>http://www.dukemedicine.org/AboutUs/historical_highlights/</u> <u>story_of_medicine_at_duke</u>

⁵⁶ *Health system entities.* (n.d.). Retrieved from <u>http://corporate.dukemedicine.org/AboutUs/PatientCare/</u> <u>HealthSystem</u>

⁵⁷ Facts and Statistics. (n.d.). Retrieved from <u>http://corporate.dukemedicine.org/AboutUs/Facts_and_Statistics/</u>
 ⁵⁸ KPMG. (2012, 2013). *Duke University Health System and Affiliates Consolidated Financial Statements*. Retrieved from: <u>http://emma.msrb.org/ER710834-ER551226-ER952286.pdf</u>.

⁵⁹ The Medicare spending per person ratio is calculated by dividing the amount Medicare spends per patient for an episode of care initiated at this hospital by the median amount Medicare spends nationally.

⁶⁰ Facts and Statistics. (n.d.). Retrieved from <u>http://corporate.dukemedicine.org/AboutUs/Facts_and_Statistics/</u> ⁶¹ Center for Medicare and Medicaid Services. (2013). *Hospital compare*. Retrieved from website: <u>http://www.</u>

medicare gov/hospitalcompare/search.html

⁶² Whellan, D., et al. (2001). The benefit of implementing a heart failure disease management program. *The Journal of The American Medical Association*, *161*(18), 2223-2228.

⁶³ Ibid.

⁶⁴ Duke Medicine. (2013, November). Staying on medication may not translate to avoiding readmission. ScienceDaily. Retrieved March 27, 2014 from <u>www.sciencedaily.com/releases/2013/11/131118152947.htm</u>

⁶⁵ Duke Translational Medicine Institute. (2013, September). Same-day access heart failure clinic provides interdisciplinary research opportunities. Retrieved from <u>https://www.dtmi.duke.edu/news-publications/news/same-day-</u> access-heart-failure-clinic-provides-inter-disciplinary-research-opportunities.

⁶⁶ The organizations participating in Duke Connected Care are Duke University Affiliated Physicians, Duke University Health System, Lincoln Community Health Center, Inc, North State Medical Center, Private Diagnostic Clinic, PLLC, Triangle Community Physicians, PA, and William P. Olds, MD, Mora information can be found at http://

PLLC, Triangle Community Physicians, PA, and William B. Olds, MD. More information can be found at http://dukeconnectedcare.org.

⁶⁷ Oleniacz, L. (2013, December 30). Exec provides details on Duke's new ACO. *The Herald Sun.* Retrieved from http://www.heraldsun.com/news/x1401027775/Exec-provides-details-on-Duke-s-new-ACO
 ⁶⁸ Ibid.

⁶⁹ Singletrack Analytics (2012). "CMS Bundled Payment Changes offer New Opportunities." Retrieved from <u>http://</u> www.singletrackanalytics.com/blog/12-10-23/cms-bundled-payment-changes-offer-new-opportunities

⁷⁰ Center for Medicare and Medicaid Services. (2013). *Hospital compare*. Retrieved from website: <u>http://www.</u> medicare.gov/hospitalcompare/search.html.

⁷¹ Quality Improvement for Institutions. (n.d.). *Hospital to home*. Retrieved from <u>http://cvquality.acc.org/Initiatives/</u> <u>H2H.aspx</u>.

⁷² Hoyt, R., & Adler, K. Electronic health records. Practice Fusion. Retrieved from <u>http://www.practicefusion.com/</u> <u>resources/InformaticsEducationChapter3.pdf</u>.

⁷³ Get With The Guidelines is the American Heart Association's collaborative quality improvement program demonstrated to improve adherence to evidence-based care of patients hospitalized with heart failure.

⁷⁴ A university with a heart prepares. (2012, July). UCH Insider. Retrieved from <u>http://www.uch.edu/app/files/</u> <u>public/3212/pdf-Insider_Heart_Failure_University.pdf</u>.

⁷⁵ Aging with dignity. (2013). Retrieved from <u>http://www.agingwithdignity.org/five-wishes.php</u>.

⁷⁶ Paul, S. (2008). Hospital discharge education for patients with heart failures: What really works and what is the evidence? *Critical Care Nurse, 28*(2), 66-82.

⁷⁷ Source: <u>http://innovation.cms.gov/initiatives/Bundled-Payments/Participating-Health-Care-Facilities/index.html</u> ⁷⁸ The BPCI has two phases: Phase 1, also referred to as the "preparation" period, is the initial period of the initiative during which CMS and participants prepare for implementation and assumption of financial risk. Those participants in Phase 1 of Models 2, 3, and 4 that are approved by CMS and intend to assume financial risk for episodes may enter into a Bundled Payments for Care Improvement Model agreement with CMS as Awardees and begin Phase 2, also referred to as the "risk-bearing" period.

⁷⁹ Center for Medicare Medicaid Innovation. (2014, February). *Bundled payments for care improvement initiative* (*BPCI*) *background on model 2 for prospective participants*. Retrieved from <u>http://innovation.cms.gov/Files/x/BPCI_Model2Background.pdf</u>.

⁸⁰ Center for Medicare Medicaid Innovation. (2014, February). *Bundled payments for care improvement initiative* (*BPCI*) background on model 4 for prospective participants. Retrieved from <u>http://innovation.cms.gov/Files/x/BPCI_</u> <u>Model4Background.pdf</u>.

⁸¹ Herman, B. (2011, October 07). The advantages and disadvantages of CMS' bundled payment initiative: 8 responses. *Becker's Hospital Review*. Retrieved from <u>http://www.beckershospitalreview.com/hospital-physician-relationships/</u> <u>the-advantages-and-disadvantages-of-cms-bundled-payment-initiative-8-responses.html</u>

⁸² Kivlahan, C. (2014, March 7). Telephone Interview.

⁸³ University of Colorado. (2013, May). *Medicare bundled payment pilot*. Retrieved from <u>http://www.ucdenver.edu/</u> academics/colleges/medicalschool/administration/alumni/CUMedToday/Peaks/Pages/Medicare-Bundled-Payment-<u>Pilot.aspx</u>

⁸⁴ Source: Yancy, C, et al. (2013). 2013 ACCF/AHA guideline for the management of heart failure: *Circulation*, 128, 240-327. Retrieved from https://circ.ahajournals.org/content/128/16/e240.full