

An aerial, grayscale photograph of a city street, likely in Chicago, showing a bridge crossing a river or canal. The street is lined with trees and buildings, and several cars are visible on the road. The image is faded and serves as a background for the text.

# **Going Nowhere: The Dimensions of the Transportation Problem in the U.S.**

**Inaugural William O. Lipinski Symposium on Transportation Policy  
Chicago, IL  
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**THE BROOKINGS INSTITUTION METROPOLITAN POLICY PROGRAM**



## Dimensions of the Transportation Problem in the U.S.

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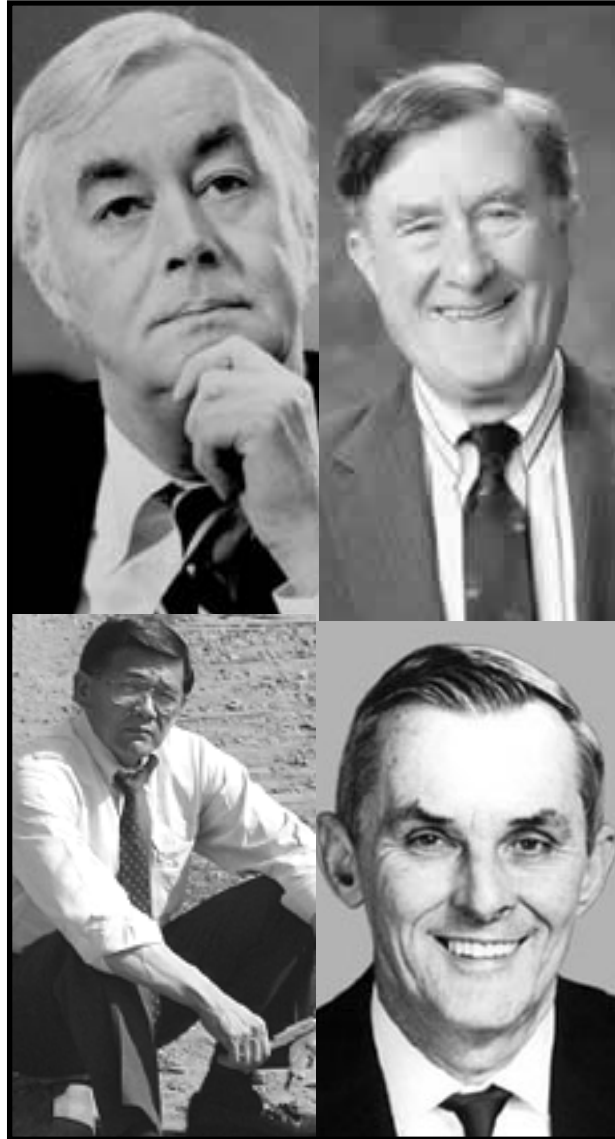
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A framework for a new transportation agenda

# Today, our national transportation program is at a crossroads



**1956**



**1991**

**?**

**What is the  
vision?**

**What are our  
national  
transportation  
priorities?**

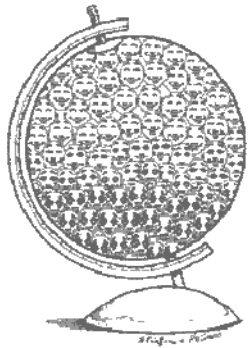
**2007**

# Profound demographic, economic, social, and cultural forces are reshaping the nation



Demographically, the country is growing, aging, and diversifying.

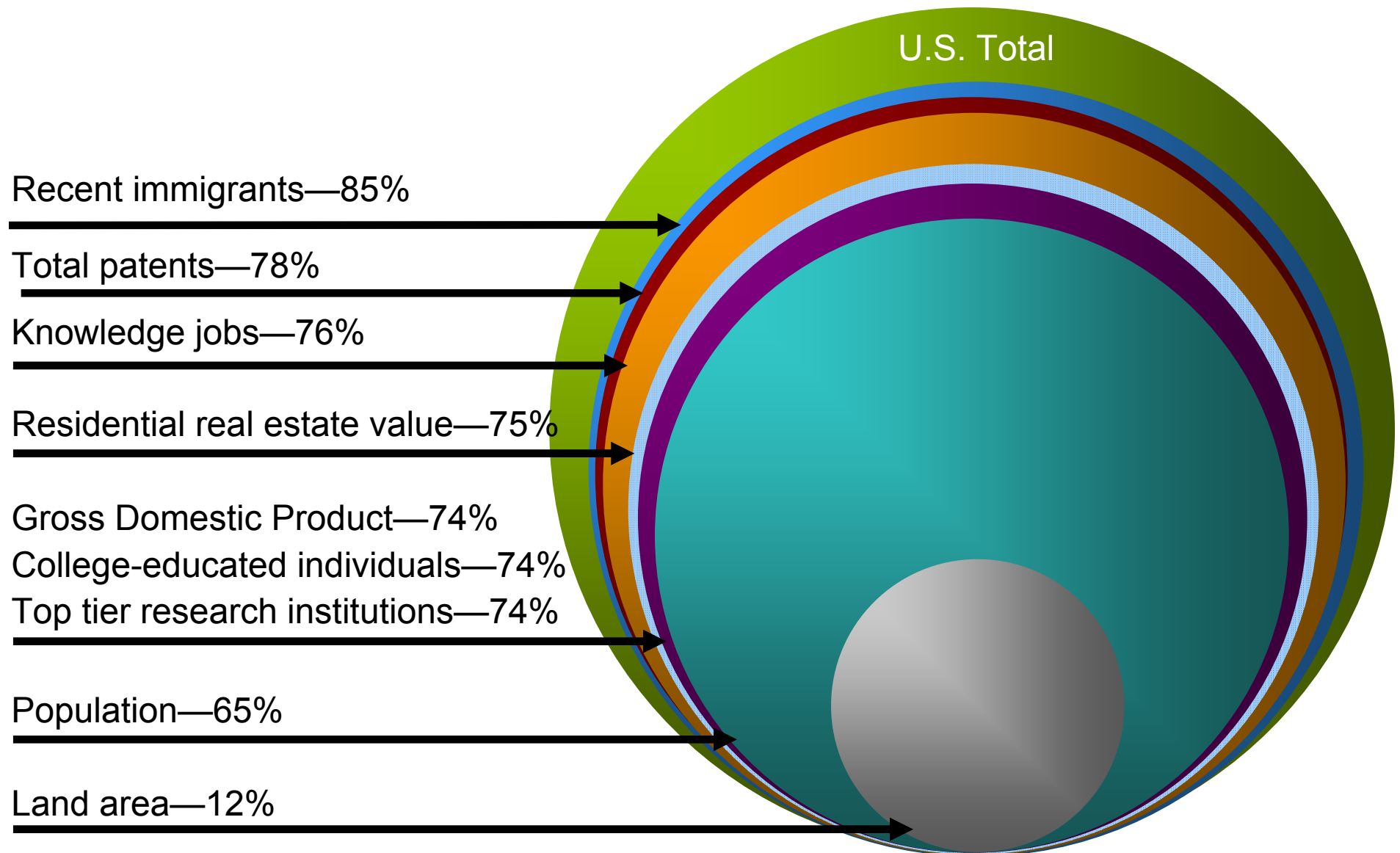
Economically, the nation is being transformed by globalization, deindustrialization, and technological innovation.



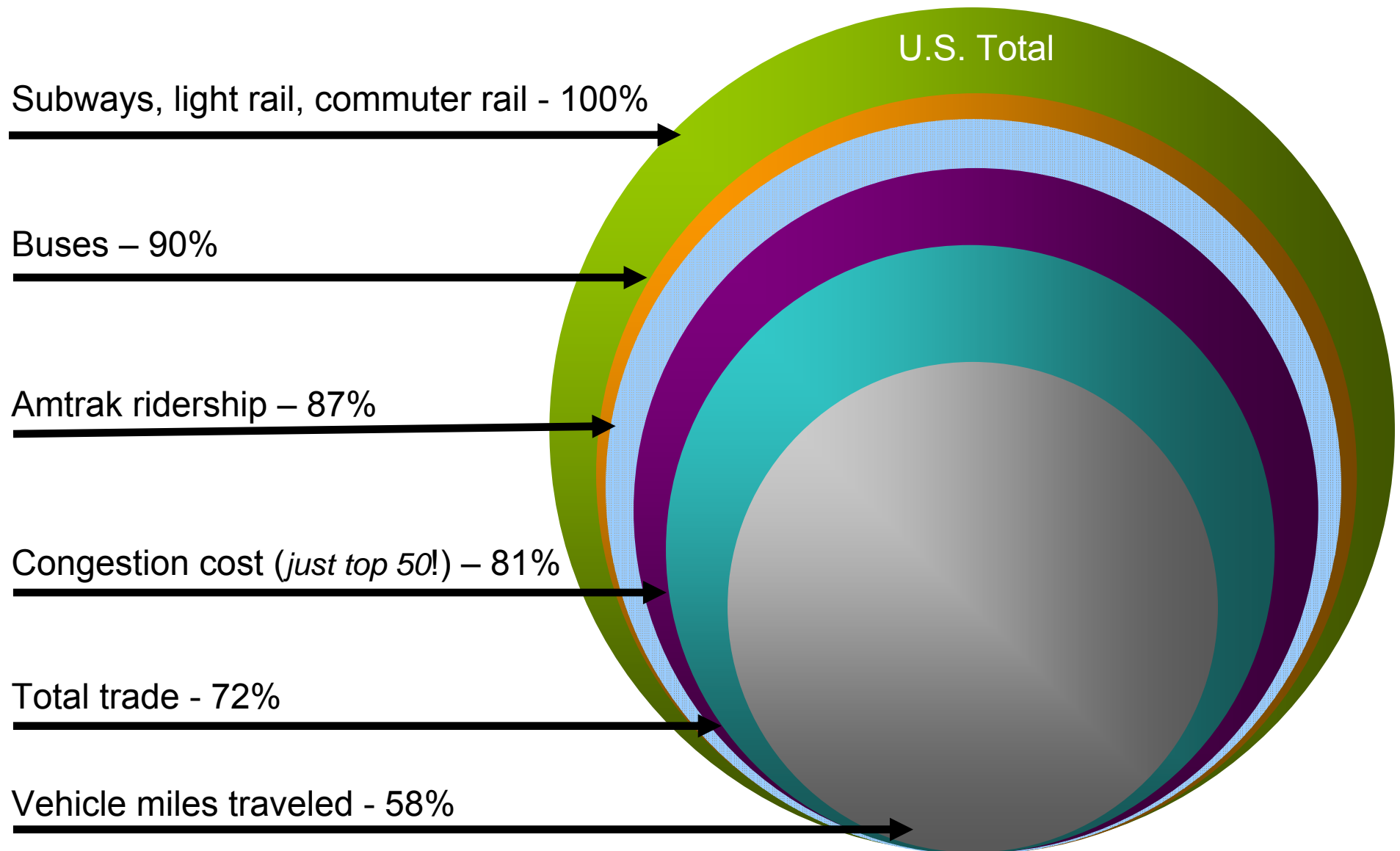
Culturally, the nation is changing its attitude towards cities and suburban living.



Metropolitan areas are the new functional units of our economy.  
The 100 largest contain the bulk of our nation's **economic** assets.



The 100 largest metros also contain the bulk of our nation's **transportation** assets.





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# I. America's major metros are still stuck in traffic

- Congestion tripled over 20 years
- Urban VMT increased by  $\frac{1}{3}$  from 1995 to 2002 but is leveling off, and *declining* in some metros
- Billions in lost economic output (~ \$4 billion in New York metro)
- Congestion reduces agglomeration effects of dense places

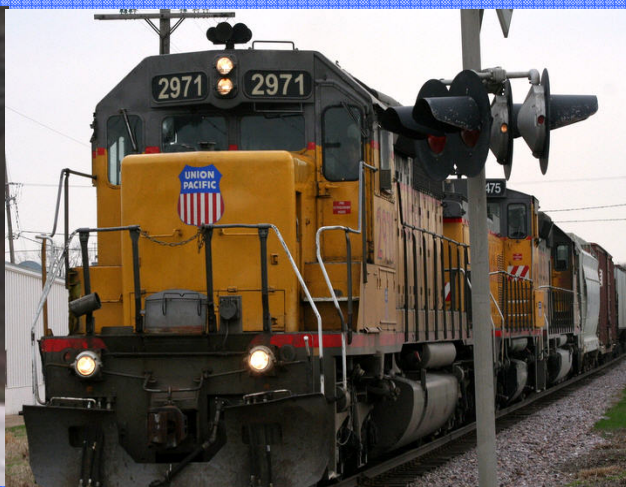


Source: TTI, FHWA, HLB Decision Economics



## 2. Truck and freight traffic is increasing at a rapid rate

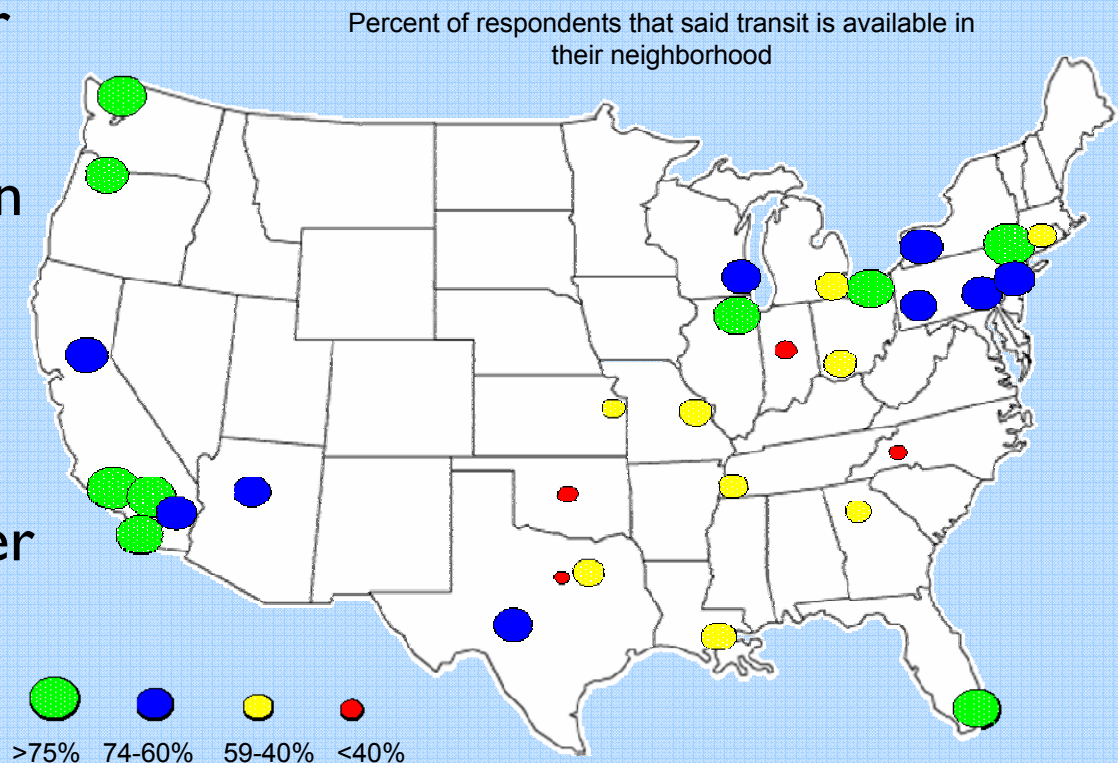
- 13% increase in trailer trucks since 2001
- Trucks are projected to carry 82% of new freight by 2020
- Total amount of freight rail tracks declined by  $\frac{1}{3}$  since 1980
- More than  $\frac{1}{3}$  of freight tonnage comes through the 10 largest metros
- Container volumes will increase by nearly 200% in 20 years



Source: BLS, JP Rodrigue, 2006

### 3. Substandard transit exists in most metropolitan areas

- Just over  $\frac{1}{2}$  of Americans report that transit is available to them
- Alarming, that figure is only  $\frac{1}{3}$  for those in new housing
- 54 of the top 100 metros have no rail service and have low bus volumes per capita.
- Approximately 158 million people live in places with substandard transit
- U.S. inter-metro passenger rail is not world class



Source: American Housing Survey and FTA

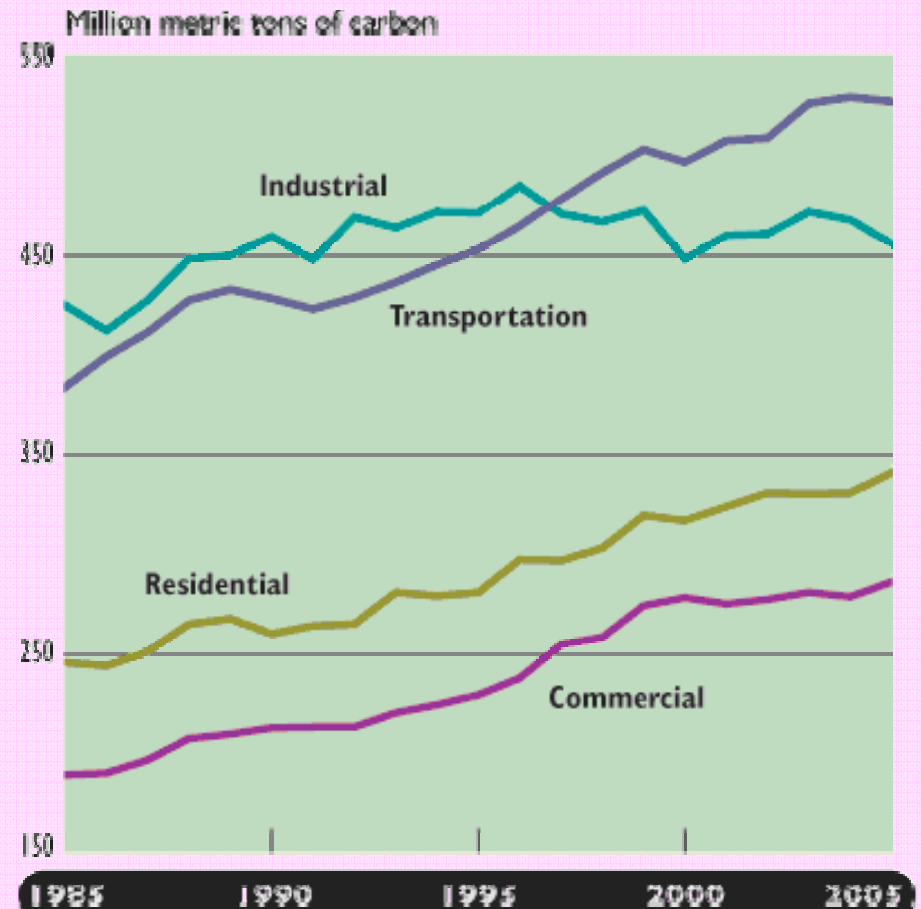
## 4. Household spending on transport is very high

- Transport is the 2<sup>nd</sup> largest expense for most American households (19%)
- For every dollar a working family saves by moving out, they spend 77 cents more on transport
- Once a commute has surpassed 12-15 miles, the increase in transport costs usually outweighs the savings on housing



## 5. Climate change has emerged as a major national concern

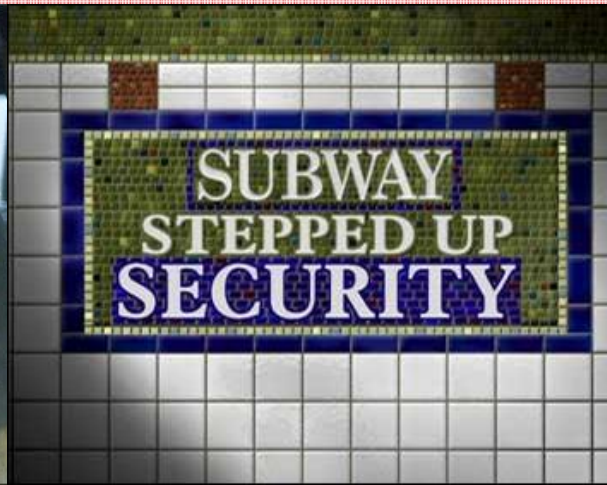
- CO<sub>2</sub> accounts for 84% of greenhouse gas emissions and is steadily increasing
- In 2005 transportation accounted for  $\frac{1}{3}$  of all CO<sub>2</sub> emissions
- Increased fuel efficiency and alternative fuels is chiefly being considered as the response – reducing driving only to a slight degree





## 6. Energy and surface transportation security is a low U.S. priority

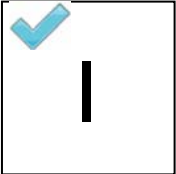
- U.S. consumers drive more and consume more oil per capita than any other nation. We are still almost entirely dependent on petroleum-based fuels
- Even though 42% of terrorist attacks worldwide target rail systems or buses the federal government has invested less than 1¢ per transit rider vs. \$9.16 per passenger in aviation security



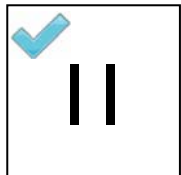
Source: Brookings, 2005; APTA



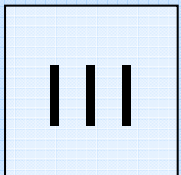
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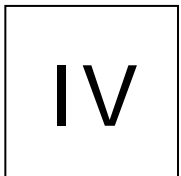
The context for the discussion about transportation



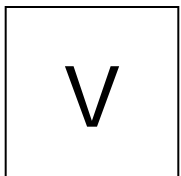
Nationally, major transportation challenges still exist



Transportation finance is a real and growing concern

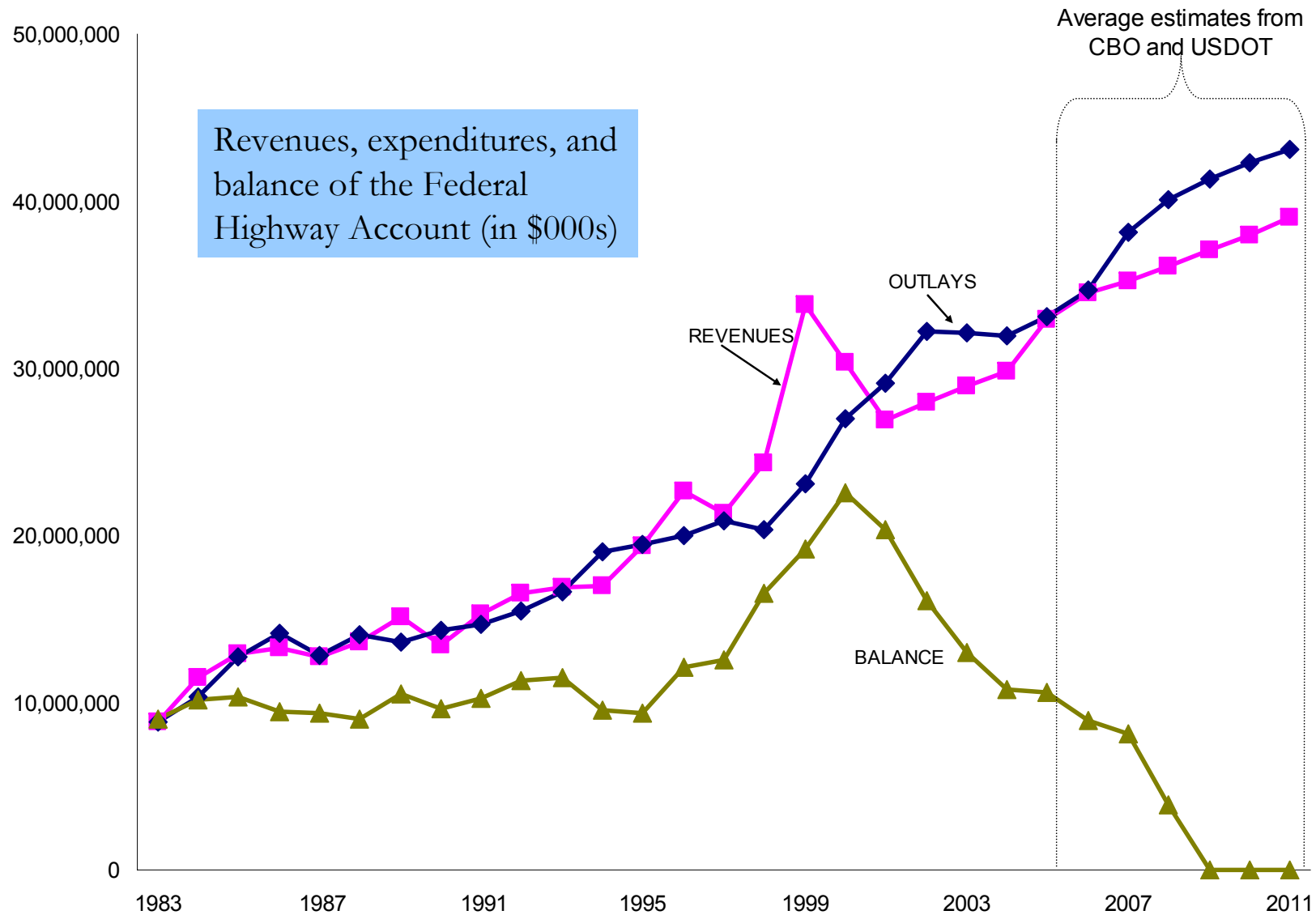


There are a set of major policy problems



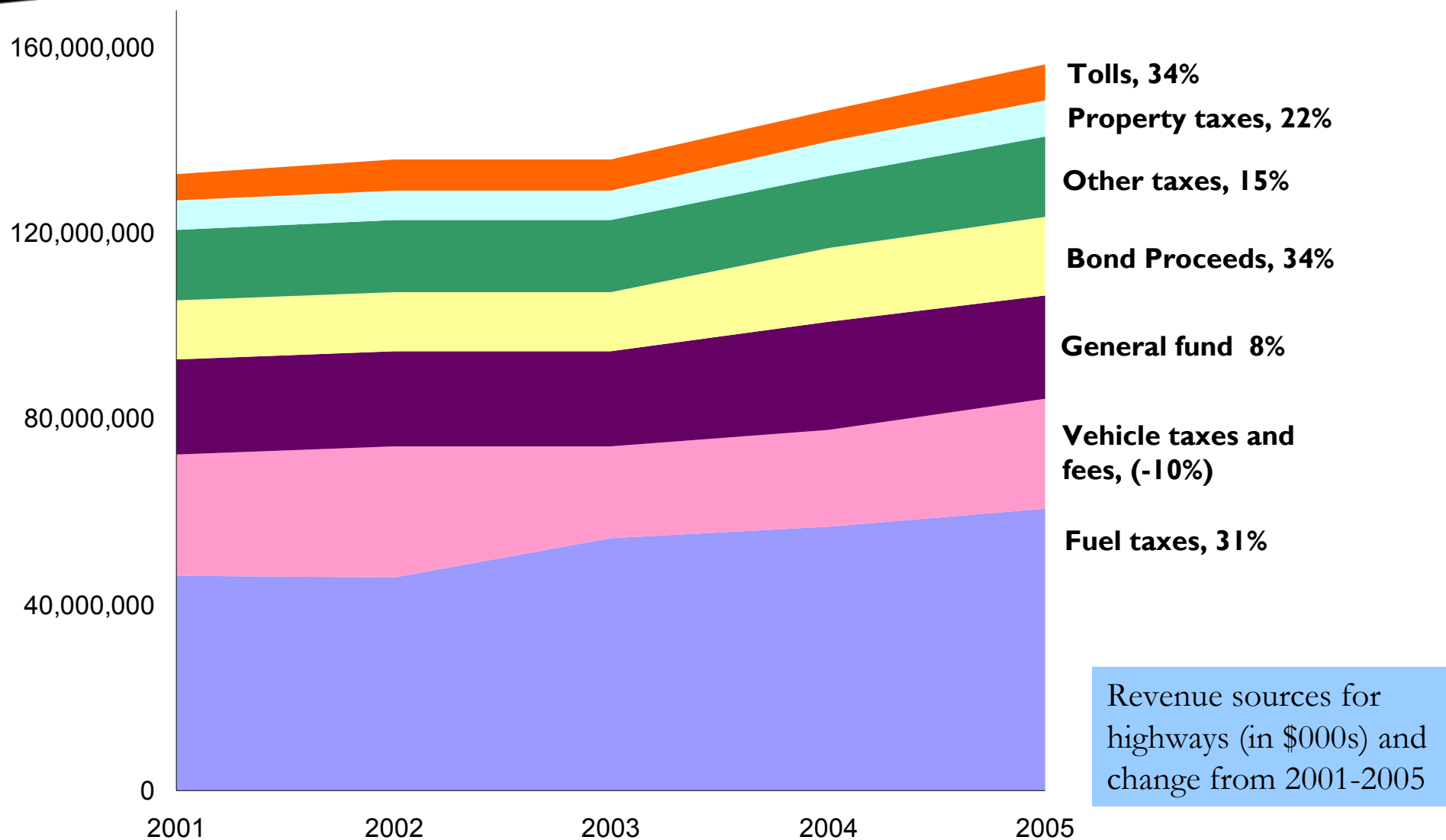
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# Federal government does not have the revenues to cover its authorizations



Source: FHWA, CBO and Brookings

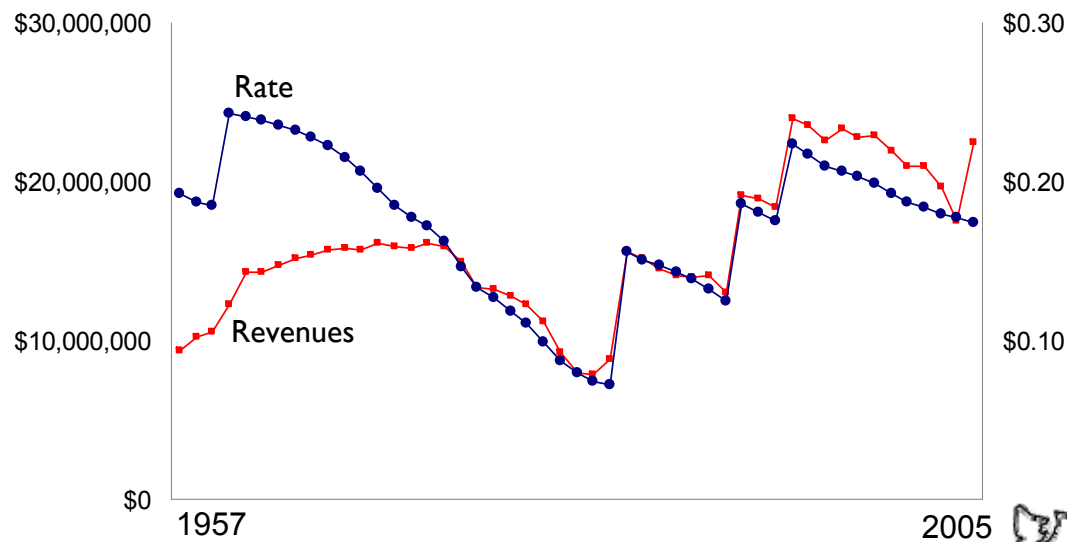
Though its long term viability is a major concern, the gas tax still provides the vast amount of revenues for roads



Source: FHWA and Puentes, Brookings, *forthcoming*

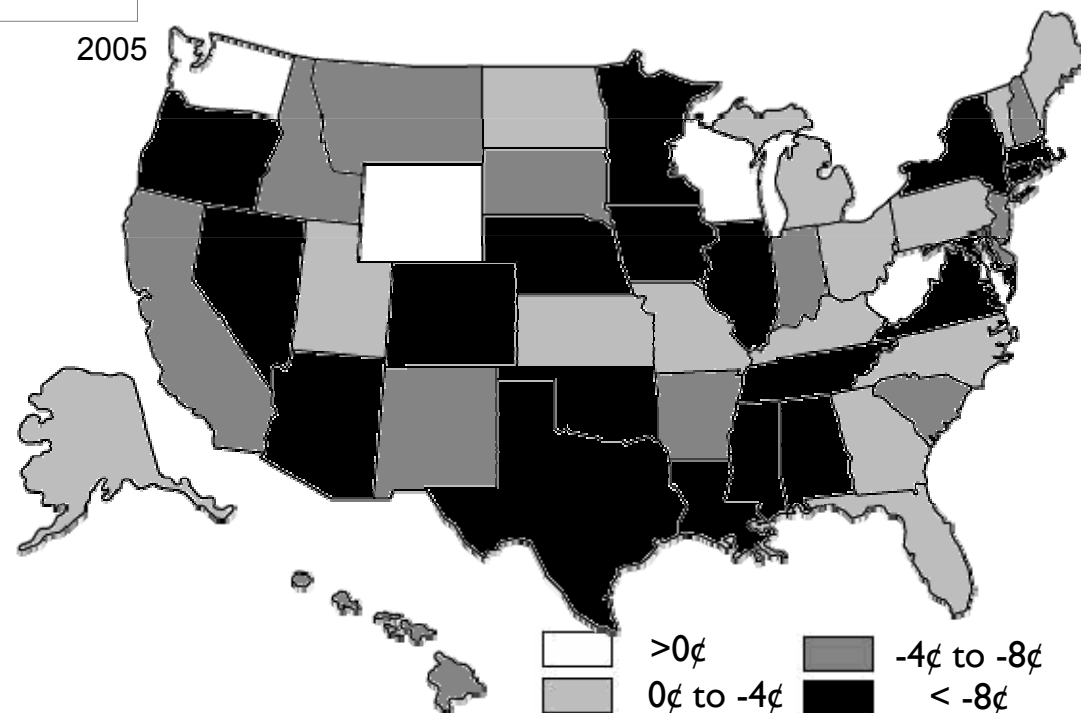


# Yet fuel taxes are not keeping pace with inflation



Adjusted federal gas  
tax rate and revenues  
(in \$000s)

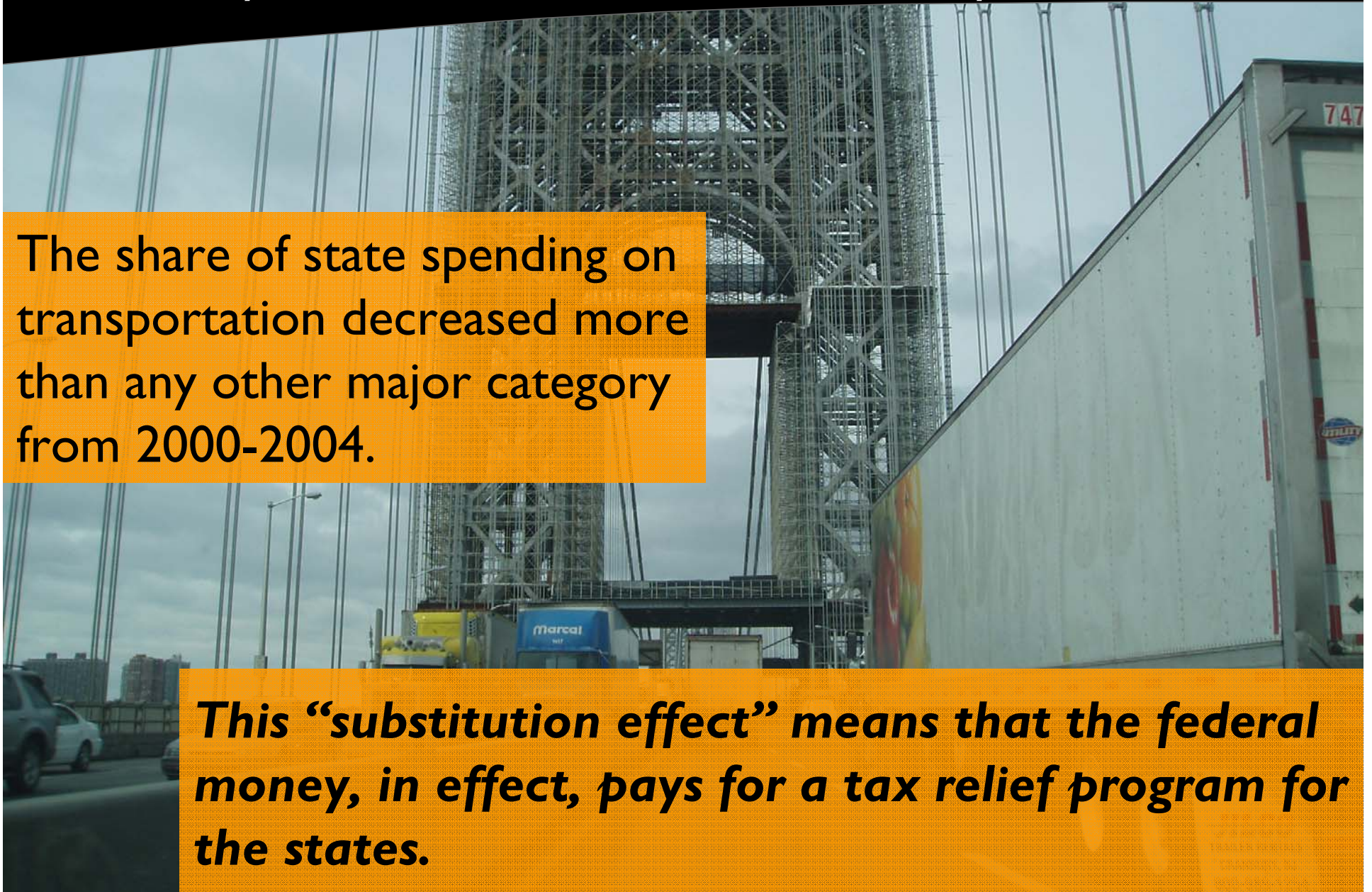
Inflation adjusted  
state fuel tax rate  
change, 1992-2004



From 2004 to 2005, state-sourced funds for transportation increased by 6%, while federal funds increased by 12%.

The share of state spending on transportation decreased more than any other major category from 2000-2004.

***This “substitution effect” means that the federal money, in effect, pays for a tax relief program for the states.***







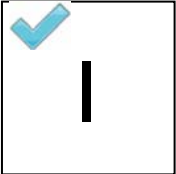
A major problem facing the states today are the “rescissions” of previously authorized federal funds.

The rescissions in FYs 2006 and 2007 of \$4.2 and \$3.5 billion represent the largest orders ever issued by Congress

***In 2006, 60% of rescissions came from air quality, congestion, and bridge funds despite the fact that they make up only 20% of total funds***



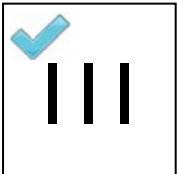
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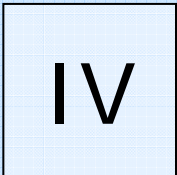
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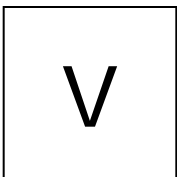
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# Major transportation policy problems

A map of the United States with a white background and grey state boundaries. Numerous small blue dots are scattered across the map, representing data points. The dots are more densely clustered in the eastern half of the country, particularly in the Northeast and around major metropolitan areas, and more sparsely distributed in the western half.

Federal non-intervention strategy is not working. There is no national plan.

Nation is not organized on metro level.

Politics around finance and pricing are broken.



# Major transportation policy problems

A photograph of a bus stop with a bus in the background. The bus is white with a blue stripe and has "100 WEST BUSHWY" on its destination sign. The bus stop has a glass shelter. In the background, there are trees and a white house with a blue roof.

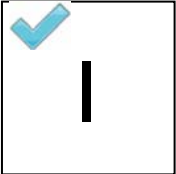
Nation is not fully connected within metros.

Policies are fragmented and compartmentalized.

*As a result of these deficiencies the public trust in our transportation system is tenuous.*



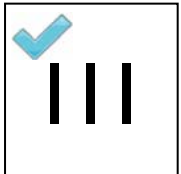
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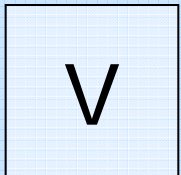
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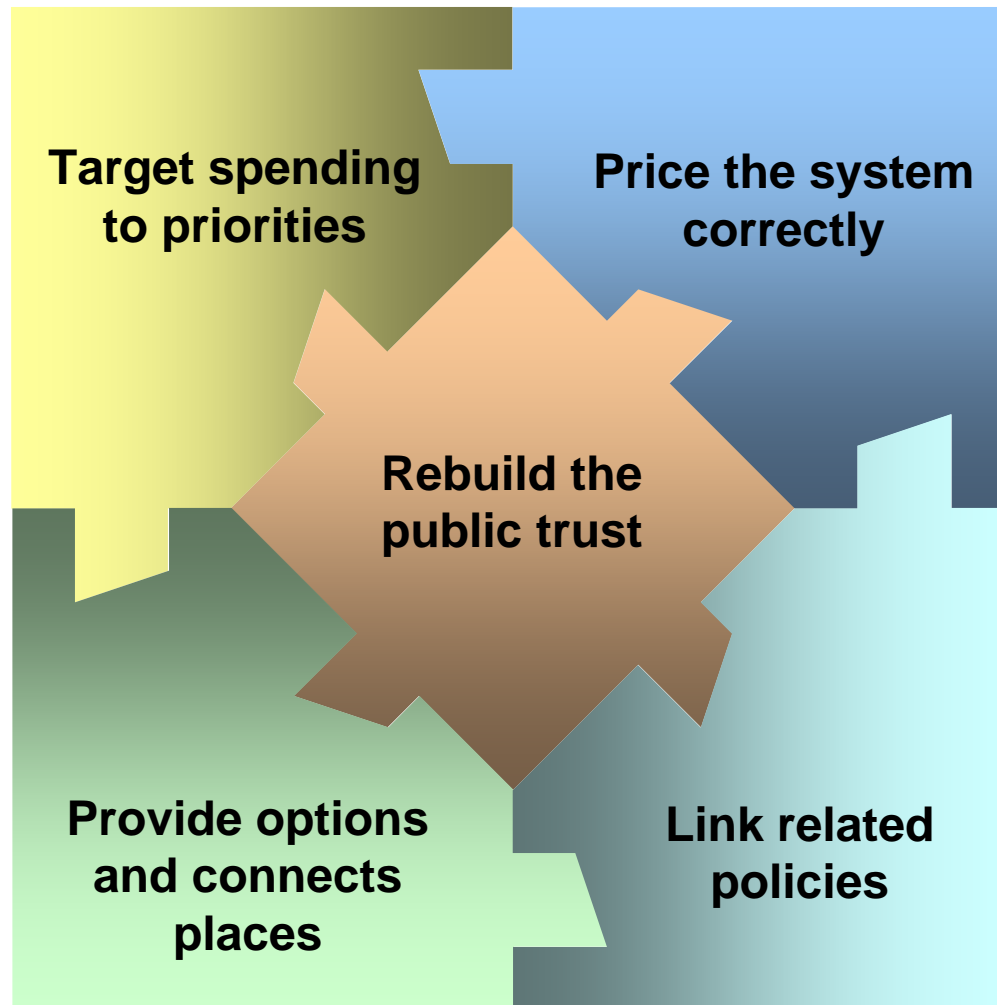


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