

MARK H. GREENBERG

Education

Harvard Law School, <i>Magna Cum Laude</i>	1978
Harvard College, <i>Cum Laude</i>	1975

Positions

Scholar in Residence 2025-date
Brookings Institution

- Focusing on issues in human services and immigration policy.

Senior Advisor 2025-date
Chapin Hall

- Participating in project concerning impacts of immigration enforcement on the work of child welfare agencies.

Deputy General Counsel 2021–2025

Office of the General Counsel (OGC), U.S. Department of Health and Human Services (HHS)

- Oversaw and provided direction for the substantive work of the Children, Families and Aging Division
- Worked closely during parts of OGC tenure with the Civil Rights Division and the Public Health Division
- Assisted colleagues in conceptualizing, developing and drafting multiple rules, including ones relating to unaccompanied children, refugees, child welfare, child care and Head Start, child support, Temporary Assistance for Needy Families, organ transplants
- Participated in litigation including cases concerning family separation, unaccompanied children, child welfare, Head Start; provided legal support and strategic advice for development of policy guidance and other initiatives to advance HHS and administration priorities

Director, Human Services Initiative 2020-2021

Senior Fellow 2017-2021

Migration Policy Institute (MPI)

- Created, raised funds to establish, and directed MPI's Human Services Initiative, which focused on intersections of immigration and health and human services programs and policies and immigration issues affecting families and children and humanitarian populations, including refugees, asylees and asylum seekers, and unaccompanied children
- Organized and led projects including ones relating to two-generation strategies in refugee resettlement; immigration-child welfare intersections; community services for unaccompanied children; and improving services and benefits for asylees and asylum seekers
- Authored or co-authored publications including [*Strengthening Services for Unaccompanied Children in U.S. Communities*](#) (MPI, 2021); [*Immigrant Families and Child Welfare Systems: Emerging Needs and Promising Policies*](#) (MPI, 2019); [*Promoting Refugee Integration in Challenging Times: The Potential of Two-Generation Strategies*](#) (MPI, 2018)

Acting Assistant Secretary 2013-2017

Acting Commissioner, Administration on Children, Youth and Families 2013-2015

Deputy Assistant Secretary for Policy 2009-2013

Administration for Children and Families (ACF), U.S. Department of Health and Human Services

- Led federal agency with budget exceeding \$50 billion and with approximately 1,300 staff
- Promoted and advanced agency efforts to address family and youth homelessness; two-generation strategies in human services programs; tribal needs; racial equity; domestic violence; trauma and stress; applicability of brain sciences in human services; financial capability; strengthening research and evaluation policies
- Substantially improved capacity of the Unaccompanied Children Program to receive, shelter, and safely place arriving children with significantly strengthened attention to child welfare and child well-being

- Testified before Congress on four occasions; delivered multiple speeches and public presentations on poverty, social welfare and related issues; some speeches available [online](#)
- Was awarded the Excellence in Public Service Award by American Academy of Pediatrics for work on behalf of children in leading ACF

Co-Founder and Executive Director

2007-2009

Georgetown University Center on Poverty, Inequality, and Public Policy

- Co-founded Center with colleagues Peter Edelman (Georgetown University Law Center) and Harry Holzer (McCourt School of Public Policy, Georgetown University)
- Advanced Center projects, meetings and publications relating to low-income tax policy, disconnected youth, recession responses, and poverty measurement
- Developed curriculum for and taught law school seminar on 'The Low-Wage Labor Market'
- Co-authored publications including [Expanding the EITC to Help More Low-Wage Workers](#) (Georgetown Center, 2009); [Improving the Measure of Poverty](#) (Brookings Institution, 2008); [A Safety Net for the Least Fortunate](#) (Washington Post, 2008)

Senior Fellow

2007-2009

Executive Director, Task Force on Poverty

2006-2007

Center for American Progress (CAP)

- Directed Task Force of noted academics, researchers, advocates and representatives of key advocacy and membership organizations in developing a national strategy to cut poverty in half in the United States
- Led Task Force staff in writing, with substantial input from Task Force members, [From Poverty to Prosperity: A National Strategy to Cut Poverty in Half](#) (CAP, 2007)
- Report was widely recognized for estimating the cost to the nation of child poverty, modeling the effects of various poverty reduction strategies, and offering a framework of strategies to cut poverty in half
- Authored [Next Steps for Federal Child Care Policy](#), (Brookings Institution/Princeton University Future of Children Journal, 2007)

Senior Fellow

2007-2009

Director of Policy

2001-2007

Senior Staff Attorney

1988-2001

Center for Law and Social Policy (CLASP)

- Engaged in research, writing, speaking, legislative advocacy and Congressional testimony on multiple issues relating to low-income policies
- Frequently responded to media inquiries
- Advised state and local governments, legislators, program providers and advocacy groups in developing strategies relating to welfare reform, child care and early education policy, workforce development, public benefits, poverty reduction strategies
- As Director of Policy, led CLASP's legislative advocacy efforts
- Authored or co-authored many publications. Selected publications available online include [Welfare Reform, Success or Failure](#) (Brookings Institution, 2006); [Getting Connected: Employer Engagement in Work Supports](#) (CLASP, 2006); [Increasing State and Local Capacity for Cross-Systems Innovation: Assessing Flexibility and Opportunities under Current Law](#) (CLASP and Hudson Institute, 2005); [Welfare Reform, Phase Two](#) (American Prospect, 2004); [Integrating TANF and WIA into a Single Workforce System: An Analysis of Legal Issues](#) (CLASP, 2004); [Boom Times A Bust: Declining Employment Among Young Less Educated Men](#) (CLASP, 2003); [Unfinished Agenda: Child Care for Low Income Families Since 1996](#) (CLASP, 2002); [State Initiative to Promote Early Learning: Next Steps in Coordinating Subsidized Child Care, Head Start and State Prekindergarten](#) (CLASP, 2001); [Welfare Reform and Devolution: Looking Back and Forward](#) (Brookings Institution, 2001)

Staff Attorney

Western Center on Law and Poverty

1984-1988

Jacksonville Area Legal Aid, Inc.

1978-1984

- Provided direct representation to low-income clients and engaged in class actions, appellate and other complex litigation, particularly on issues concerning cash assistance, food assistance, unemployment

Boards of Directors and Other Activities (all during periods when not in government)

- Member, Biden-Harris Transition Team, HHS Agency Review
- Member, Commission on Immigration, American Bar Association
- Member, Board of Directors, International Social Services – USA
- Member, Board of Directors, LIFT
- Member, Board of Directors, Single Stop USA
- Member, Board of Directors, Coalition on Human Needs
- Member, Board of Directors, ISED Solutions
- Member, Board of Directors, Transitional Work Corporation
- Member, Policy Council, Association for Public Policy Analysis and Management
- Co-Chair, Economic Security Task Force, Leadership Conference on Civil Rights
- Member, Welfare and Barriers to Employment Advisory Committee, MDRC
- Member, National Advisory Committee, Corporate Voices for Working Families
- Member, Commission on Poverty and Homelessness, American Bar Association
- Fellow, Atlantic Fellow in Public Policy
- Chair, Legal Services to Poor Committee, State Bar of California
- National Chair, Economic Rights Task Force, National Lawyers Guild