Proposals for Reforming Legislative Oversight in Taiwan

Nathan F. Batto
Assistant Research Fellow
Institute of Political Science
Academia Sinica

General Oversight

- All tools are compromised in some way
 - Oral and written interpellation
 - Investigation power
 - Power to read documents
 - Budget
 - Vote of no-confidence

General Oversight

- Two big questions
 - How much power should the Legislative Yuan (LY) have?
 - Incremental reform or fundamental reform?

Cross Straits Agreements Oversight Framework

- Focus on Executive Yuan bill (EY bill), social movement bill (Lai bill), and forthcoming DPP bill
- Bills have very different visions of the proper division of power
 - EY bill: empowers EY, constrains LY
 - Lai bill: empowers LY as equal or dominant power
 - DPP bill: closer to EY vision

Executive's responsibility to report to legislature

- EY bill
 - EY reports at specified times
 - LY can listen and question
- Lai bill
 - LY can require EY to report at specified times
 - LY can reject EY report and/or demand changes

Dealing with associated legal revisions

• Current:

- If legal revision is necessary, a bill must be presented to the LY "for consideration"
- If only executive order is necessary, the change can be sent to the LY "for record"

EY bill

- Maintains current system, but
- Adds a time limit for LY to process changes "for consideration"

Dealing with associated legal revisions

Lai bill

- LY can change any item from "for record" to "for consideration" by 1/3 vote
- After three months, "for record" automatically becomes "for consideration"
- No time limit to process items

DPP

Wants all important items to be "for consideration"

Oversight by other bodies

- EY bill: more power to National Security Council and expert bodies than to LY
 - Stress on national security
 - Executive controls process
 - Executive branch controls composition of both these bodies
- Lai bill
 - Stress on impact assessments
 - Sets up fire alarms
 - LY controls the public hearings process

Amendments to agreements

• EY bill:

LY has power to accept or reject, not amend

• Lai bill:

 LY has power to determine goals, demand revisions, and start the process over at every stage

• DPP position:

- LY should have right to demand revisions
- EY should communicate with LY and incorporate LY goals into its negotiations

Political Agreements

- EY bill: no distinction between economic and political agreements
- Lai bill
 - Much higher threshold for political agreements
 - ¾ of legislature, public referendum